

# UPPER NORTH ISLAND FREIGHT STORY

## Reducing the cost of doing business in New Zealand through an upper North Island lens

## SHARED EVIDENCE BASE

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Developed by the Upper North Island Strategic Alliance



Hamilton City Council Te kaunihera o Kirikiriroa











in partnership with Auckland Transport, KiwiRail and the NZ Transport Agency







## Foreword

The upper North Island of New Zealand is critical to New Zealand's economic success. More than 55% of New Zealand's freight travels through the Northland, Auckland, Waikato and Bay of Plenty regions, and collectively these regions generate over 50% of New Zealand's gross domestic product. The freight task in the upper North Island is predicted to double by 2035.<sup>1</sup>

The Upper North Island Strategic Alliance (UNISA) is made up of Northland Regional Council, Whangarei District Council, Auckland Council, Waikato Regional Council, Hamilton City Council, Bay of Plenty Regional Council and Tauranga City Council. UNISA is collaborating with Auckland Transport, KiwiRail and the NZ Transport Agency on initiatives to reduce the cost to do business in New Zealand – through an upper North Island lens.

"It is crucial that we establish a culture of long term collaboration on significant strategic issues across the upper North Island. We need to work together through collective priority and focus on areas and issues where we can add the most value to enhance New Zealand's economic performance."

Upper North Island Strategic Alliance mayors and regional chairs and chief executives

The goal is that by delivering freight efficiencies, this will in turn reduce costs of trade – with the result being cheaper goods for New Zealanders and a competitive advantage for New Zealand importers and exporters.

"The efficient movement of freight through the upper North Island is vital to New Zealand's economic success. This partnership is an example of the kind of collaboration and joined up thinking that we'll need to see more of in the years ahead to deliver the high performing transport system that New Zealand needs to grow and prosper."

Geoff Dangerfield, Chief Executive NZ Transport Agency

All the organisations involved share the view that to invest smarter and deliver better certainty for industry and investors, we need to understand the picture at an upper North Island scale and work together, with the sector, on the critical issues that will add the most value.

"In delivering an efficient freight network for New Zealand it is important that we work together with other network and land use providers to find integrated solutions. Because rail is such an integral part of the country's freight networks it is an important opportunity to work across the sector to better understand freight flows and industry requirements into the future." *Jim Quinn, Chief Executive KiwiRail* 

This approach has had and continues to have discussions with industry, freight operators and ports, to ensure their views are included, and that their needs can be better understood.

<sup>&</sup>lt;sup>1</sup> Upper North Island Freight Study 2010.



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#### Disclaimer

The information and data contained in this document, has been produced for the Upper North Island Strategic Alliance, in partnership with Auckland Transport, KiwiRail and the NZ Transport Agency and is for the purpose of information only.

While every attempt has been made to ensure the accuracy and completeness of the information, it cannot be guaranteed and may be subject to change without notice. Any use of this document by a third party is without liability and independent advice should be sought.



## **Upper North Island Freight Story Overview**

The New Zealand government has a strong focus on improving freight efficiency to promote economic growth and productivity and ensure New Zealand has a prosperous future. An example of this is the recent Productivity Commission Inquiry into International Freight Transport (2011-12).

For this vision to be achieved, key decision makers across New Zealand need to work, plan and invest together in the delivery of shared priorities and outcomes.

New Zealand needs to continue to enhance its competitive position in international markets and, as decision makers, we need an integrated land use and transport planning and investment focus on the areas and assets that will give us the highest productivity returns.

We need to provide further certainty and transparency around infrastructure and industry projects to build confidence across the public and private sector and support joined up investment.

#### And we need to do this together...

In essence, the Upper North Island Freight Story is a process of high level, upfront conversations, looking at key issues and opportunities at an upper North Island scale where partners can collectively focus attention and add value with a direct view to reduce the costs to do business and in turn deliver freight efficiencies and improve the economic performance of New Zealand.

The purpose of the Upper North Island Freight Story is for key partners in the upper North Island to work together on:

- *a Story*, based on '**reducing the cost to do business in New Zealand** through an upper North Island lens' to support informed decision making on key land use, infrastructure and investment, to improve the economic performance of the upper North Island and New Zealand
- a shared approach for key partners to make decisions together.



## **Purpose of the Upper North Island Freight Story**

The purpose of the Upper North Island Freight Story (the Story) is to take a collective partnership approach within an upper North Island 'freight lens' to determine issues or areas that are limiting our ability to 'reduce the cost to do business in New Zealand'.

The Story is about identifying the critical issues at an upper North Island scale with stakeholders and partners, and then developing a shared evidence base to support discussions and decisions.

The Story is purely about supporting better informed decision making from a freight perspective through a factual and evidence based position. Any relevant responses and / or decisions on the identified issues remain with the organisation(s) responsible in partnership with their stakeholders, including how the freight conversation sits within other competing outcomes and areas of focus.

The Productivity Commission's International Freight Transport Services Inquiry Report 2012 endorses the approach taken in the development of the Story. The Commission notes that to better coordinate investment in freight transport infrastructure, greater use should be made of 'facilitated discussion models', such as this.

### Purpose of this Document - 'Shared Evidence Base'

This is the supporting document for the *Upper North Island Freight Story – Summary of Critical Issues* and includes the 'shared evidence base' for each of the identified critical issues.

This shared evidence base has been developed by the ten partner organisations within the Story, working and sharing information with other local government, industry, operator and port partners.

This document provides decision makers with a greater depth of information relating to the critical issues identified in the Story and will be used as a key reference for any relevant freight-related decisions by the partner organisations.

To ensure that the shared evidence base remains current the responsibility for ensuring the currency of each critical issue's evidence set will sit with the organisation that has the lead role i.e. Critical Issue: Utilisation of industrial land – the responsibility will be held, on behalf of the partnership, by Hamilton City Council. It is important to note that the ownership of the data and/or information remains with the organisations the data was sourced from.

### Upper North Island Strategic Alliance (UNISA)

The Upper North Island Strategic Alliance (UNISA), made up of the three Regional Councils (Northland, Waikato and Bay of Plenty), Auckland Council and the three City/District Councils (Whangarei, Hamilton and Tauranga), have joined together to establish a long term collaboration for responding to and managing a range of inter-regional and inter-metropolitan issues.

The top four 'first order issues' identified by the Strategic Alliance include:

- Economic development linkages
- Transport, including rail, roads, freight
- Ports, including inland ports
- Tourism

The Story is one of the projects and approaches the Strategic Alliance has undertaken to support the first order issues in partnership with Auckland Transport, KiwiRail and the NZ Transport Agency.



## **Upper North Island Freight Story Critical Issues**

#### Upper North Island scale criteria

The following four criteria were applied to ensure consistency in the scale of and approach used to identify the critical issues:

- Contributes to the economic productivity of the upper North Island and/or NZ.
- Reduces costs to do business at a regional and/or interregional scale.
- Needs a cross regional partnership to resolve and/or deliver.
- Decision or consequence of a decision will impact at a regional and/or interregional scale.

#### Prioritised critical issues

The critical issues outlined in the tables below were identified through regional workshops by participants, tested against the criteria above with regard to upper North Island scale and then further refined, where relevant, based on technical evidence.

The focus of this exercise was to identify the issues, at an upper North Island scale, that are limiting economic productivity and New Zealand's ability to reduce the cost to do business, and build a shared evidence base to support future discussions and decision making.

The seven critical issues focused on in the Story are:

#### No. Critical Issue

#### 1 Strategic Road and Rail Network Constraints

There are a number of constraints on the upper North Island strategic freight road and rail network that are limiting our ability to enhance economic performance and reduce the cost to do business in New Zealand.

#### 2 Delivery of the High Productivity Motor Vehicle (HPMV) programme

There is a need to develop a more coordinated approach to the implementation and communication of the upper North Island HPMV programme. Freight operators require a fast and seamless permitting process, appropriate rules and enforcement, consistent coordination between agencies and regular communication on the status of routes ('whole of journey' network approach).

#### 3 Utilisation of industrial land

There is a need to understand the likely supply and demand for industrial land (amount, type and location) across the upper North Island so that land and public investment can be provided and staged at appropriate times.



#### No. Critical Issue

#### 4 Lack of strategic, integrated land use and transport planning and investment

There is a lack of a comprehensive, integrated approach to current and future land use and land transport (road and rail) planning and investment at an upper North Island scale. A more strategic approach would increase certainty for industry and public sector agencies and support effective industry, local government and central government planning and investment.

#### 5 Lack of shared and accurate data

A lack of shared and accurate data (e.g. freight volume and value for both road and rail) means it is difficult for public agencies to make well-informed, collective decisions about land use and transport planning and investment that will increase efficiencies for business and public investment.

## 6 Need to understand costs of freight supply chains for critical industries in the upper North Island

There is a need to better understand the costs of the freight supply chain for the upper North Island's key economic industries in order to support development / alignment of initiatives by industry and the public sector to reduce the cost to do business.

#### 7 Challenging local government and central government funding structures

The current range of central and local government funding structures and requirements (i.e. legislation, policy and application) are hindering 'smart investment' decisions due to their multitude and complexity.



### Critical issue: Strategic road and rail network constraints

#### **Problem definition**

There are a number of constraints on the upper North Island strategic freight road and rail network that are limiting our ability to enhance economic performance and reduce the cost to do business in New Zealand.

#### Approach undertaken

Identify the strategic road and rail network constraints at an upper North Island scale limiting the ability to enhance economic performance.

#### Benefit from a collective partner focus

Partners can collectively focus on the key areas where we could reduce the cost to do business, now and into the future.

<u>It is imperative to note that this focus is not about investment.</u> Investment decisions sit with the relevant organisations, need to be weighed up along with other investment priorities, and in most cases are governed by legislation or Government policy.

#### **Upper North Island Independent Port Technical Study 2012**

The Upper North Island Strategic Alliance commissioned an independent technical study in 2012, which explored current and future freight demand for ports and ports related infrastructure in the upper North Island. The study was undertaken by PricewaterhouseCoopers (PwC).

Evidence and information on corresponding issues was shared, where relevant and appropriate, between this Study and the Story throughout the development of both. One of these key areas was the strategic road and rail network constraints critical issue.

### **Completed Actions**

No.	What	Who	When
1	Identification of strategic road and rail network constraints through regional workshops and technical analysis.	Technical Working Group	Complete (included in Shared Evidence Base)
2	Development of a 'strategic road and rail network constraints table' including key information on each of the constraints.	Technical Working Group	Complete (included in Shared Evidence Base)
3	Development of methodology to identify benefit at a corridor level for further collective partner focus in reducing the cost to do business.	Technical Working Group	Complete (included in Shared Evidence Base)



#### **Future Actions**

No.	What	Who	When				
4	Continue to work in partnership through future discussions on the identified road and rail network constraints.	Lead: NZ Transport Agency from 2013 KiwiRail Upper North Island Strategic Alliance Councils Auckland Transport					
5	Look at opportunities for the development of an integrated system and / or model to support a shared evidence base for future decision making on critical road and rail network constraints. When system or model in place, test back against the growth projections of the Upper North Island Independent Port Technical Study 2012.	Lead: NZ Transport Agency KiwiRail Upper North Island Strategic Alliance Councils Auckland Transport	from 2013				
6	Include strategic constraints information into the Upper North Island Freight Plan and into relevant strategic transport planning processes and decision making.	NZ Transport Agency KiwiRail Upper North Island Strategic Alliance Councils Auckland Transport	from 2013				

#### Evidence and analysis set

- Upper North Island strategic road and rail constraints benefit for collective partner focus methodology.
- Comparative list of corridors for collective partner focus.
- Upper North Island strategic road and rail network constraints table (key information on each constraint).

#### Benefit for collective partner focus - methodology

The critical constraints have been assessed to identify where the greatest potential for further collaborative focus lies. The methodology, in summary, used information about whether the issue was of significant scale, needed to be addressed in the short to medium term (<10yrs), whether funding was already committed to address the issue and, finally, ranked the constraints based on the degree to which they meet the upper North Island scale criteria, and the average scale of freight volumes and values at a corridor level being 'impacted' on. This provides a comparative list in terms of highest to lowest to highlight areas where partners could focus further collaborative work.



The methodology used to develop a comparative list of the constraints is as follows:

- The 28 constraints were grouped, where appropriate, into 16 defined corridors.
- Where possible a site reference number from one of the monitoring points from the NZ Transport Agency New Zealand Freight Flows Model (Market Economics 2012) was allocated to each constraint. This allows for a cross-check of the data provided. Where appropriate State highway monitoring site data was matched to local road and rail constraints.
- Freight values were calculated from the NZ Transport Agency New Zealand Freight Flows Model. For constraints grouped into corridors, the value of freight passing through the corridor was determined by averaging measured flows or calculating a value from nearby State highway monitoring sites and measured heavy vehicle volumes (i.e. local road data).
- Each 'corridor' was then tested against the upper North Island scale criteria:
  - Corridor contributes to the economic productivity of the upper North Island and/or New Zealand.
  - Corridor can contribute to reducing costs to do business at a regional and/or interregional scale.
  - Corridor needs a cross regional partnership to resolve and/or deliver.
  - Decision or consequence of decision will impact at a regional and/or interregional scale.
- The corridors were then assessed to determine:
  - Does some or the entire corridor need action in the short-medium term (<10yrs)?
  - Is all funding required fully committed for the short medium term action?
- This then identified those corridors that met the majority of the upper North Island scale criteria, need work in the short medium term and that don't have all funding committed.
- The corridors were then ranked by the average volumes and values of freight passing through them at a corridor level.
- The rail Heavy Annual Average Daily Trips (HAADTs) use net tonnes divided by 20, plus a 20% 'backload' factor, where vehicles are using the same route empty. The backload factor of 20% under represents likely truck-equivalent volumes. The annual figure was divided by 350 to determine to daily figure.
- A number of High Productivity Motor Vehicle (HPMV) corridor constraints were identified. These
  are not listed in the upper North Island strategic road and rail network constraints table, below, as
  they are detailed in the Critical Issue: Delivery of the High Productivity Motor Vehicle (HPMV)
  programme.



#### Comparative list of corridors for collective partner focus

Based on the methodology, following is the list of corridors ranked high, medium or low in terms of 'scale of benefit of collective partner focus' in reducing the cost to do business.

#### High

- Auckland north south state highway road corridor
- Auckland urban state highway links corridor
- Auckland urban local road corridors
- Inter-regional road corridors (Auckland / Waikato / Bay of Plenty)

#### Medium

- Whangarei Auckland road corridor
- Auckland north south rail corridor
- Greater Hamilton access corridors
- Inter-regional rail corridors (Auckland / Waikato / Bay of Plenty)
- Tauranga central corridor
- Tauranga rail corridor

#### Low

- Whangarei Auckland rail corridor
- Inter-regional corridors (Waikato / Hawke's Bay / Manawatu-Whanganui)
- Inter-regional corridors (Waikato / Taranaki / Manawatu-Whanganui)
- Thames / Coromandel Coast corridors

#### Low (due to insufficient data at this time for assessment)

- Mangakahia Road, Pipiwai Road and Opouteke Road Corridor
- Whangarei Marsden Rail Corridor

#### NZ Transport Agency New Zealand Freight Flow Model

The NZ Transport Agency New Zealand Freight Flow Model (Market Economics 2012) used to build the following network constraint evidence is in early phases of development and currently is not as robust in the rail data as it is in the road data – hence there is further work required to source key data around value and volume on the upper North Island rail network, which could result in future changes to the above ranking.



#### Upper North Island strategic road and rail network constraints table

The purpose of this table and methodology is to give an indication of the network constraints or corridor of constraints that could benefit from or deliver best return in terms of a collective partner focus on 'reducing the cost to do business' in the upper North Island. It is not to identify a priority order or timing for investment.

It is recognised that this table identifies strategic road and rail network constraints for freight on a corridor basis. In large urban areas, the efficiency across the whole transport network is significant in the 'cost of doing business'. Consequently for large urban areas, in particular, it is important to consider the corridor constraints as part of a whole-of-network approach. The strategic responses across congested urban networks will include public transport, active modes and demand management initiatives.

REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	<b>KEY ISSUE</b> with constraint in reducing the cost to do business	<b>VOLUME</b> Average Annual Daily Traffic (AADT) through constraint 2011 data	VOLUME % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	What is the range of strategic interventions that could be considered? Includes short (0-5yrs), medium (6- 10 yrs) and long –term (>10 yrs). Committed investments or current processes noted where known	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
North	and – Road										
		Whangaroj	01N00265	SH1 National	Congestion, travel time	22.000	1 610	¢0.010	Short torm:		

NRD1	Whangarei - Auckland Road Corridor	Whangarei Urban Congestion	01N00265	SH1 National Strategic Route Classification	Congestion, travel time reliability at peaks.	23,000	1,610 (7%)	\$9,019	<ul> <li>Short term:</li> <li>Whangarei City Urban State High widening to four lanes (\$20 millio</li> <li>Portland / Loop Road intersection</li> </ul>
NRD2	Whangarei - Auckland Road Corridor	Portland Road / Loop Road Intersection	01N00274	SH1 National Strategic Route Classification	Main intersection for logging trucks heading to Northport on SH1. Right turn causes frequent stacking and delays.	14,000	1,540 (11%)	\$10,447	<ul> <li>separation intersection upgrade a upgrade to adjoining local road bi million)</li> <li>Brynderwyns – Minor realignme route (\$23 million).</li> </ul>
NRD3	Whangarei - Auckland Road Corridor	Brynderwyns	01N00309	SH1 National Strategic Route Classification	Steep grades, travel time reliability, vehicle operating costs and lack of suitable alternative for freight traffic (route security).	7,900	950 (12%)	\$10,336	<ul> <li>Puhoi - Warkworth Expressway / (RoNS)- route identified and curr / consenting stage (consent appli lodged by August 2013) \$0.76 bil</li> <li>Develop land use controls suppor management along entire corrido</li> </ul>
NRD4	Whangarei - Auckland Road Corridor	Wellsford - Warkworth (including TeHana)	01N00357	<ul> <li>SH1 National Strategic Route Classification</li> <li>Road of National Significance (RoNS)</li> </ul>	Steep grades, travel time reliability, vehicle operating costs and route security.	11,207 (Nth of Kraak Rd)	1,009 (9.2%)	\$11,550	<ul> <li>Medium term:</li> <li>Warkworth to TeHana Expresswa (RoNS) - major realignment indic identified (\$1.03 billion)</li> <li>Protection of corridor areas in-be</li> </ul>
NRD5	Whangarei - Auckland Road Corridor	Warkworth - Puhoi	01N00372	<ul> <li>SH1 National Strategic Route Classification</li> <li>Road of National Significance (RoNS)</li> </ul>	Steep grades, travel time reliability, vehicle operating costs, congestion and route security.	17,000 (Pohuehue viaduct)	1,200 (7%)	\$12,969	<ul> <li>major project areas for future cap</li> <li>Brynderwyn's – investigation of m / alternative secure route (yet to b</li> <li>Long term: <ul> <li>Upgrading of entire corridor betwee and Puhoi – including local road of Motorway / Expressway performation</li> </ul> </li> </ul>



In State Highway corridor – s (\$20 million). d intersection – partial grade on upgrade and associated local road bridges (\$15.6 or realignment of existing xpressway / Motorway fied and currently at planning ionsent applications to be 13) \$0.76 billion ntrols supporting access entire corridor. a Expressway / Motorway gnment indicative route on) • areas in-between these or future capacity. stigation of major realignment oute (yet to be investigated).	Medium	
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REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	KEY ISSUE with constraint in reducing the cost to do business	<b>VOLUME</b> Average Annual Daily Traffic (AADT) through constraint 2011 data	<b>VOLUME</b> % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	CORRIDOR LEVEL STRATEGIC F What is the range of strategic interv be considered? Includes short (0-5y 10 yrs) and long –term (>10 yrs). Co investments or current processes no
NRD6	Mangakahia Road, Pipiwai Road & Opouteke Road Corridor	Mangakahia Road, Pipiwai Road & Opouteke Road	Not referenced due to constraint being at a corridor level rather than a specific location.	HPMV Regionally Proposed Investment Route.	6 specific bridges require strengthening to accommodate HPMV use.	2,100 (Mangakahia) 1,700 (Pipiwai) 214 (Opouteke)	273 (13%) 83 (4.9%) 100 (47%)	Local road - therefore data not available	<ul> <li>Short term:</li> <li>Will be assessed in the second routes.</li> </ul>

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NRD6	Mangakahia Road, Pipiwai Road & Opouteke Road Corridor	Mangakahia Road, Pipiwai Road & Opouteke Road	Not referenced due to constraint being at a corridor level rather than a specific location.	HPMV Regionally Proposed Investment Route.	6 specific bridges require strengthening to accommodate HPMV use.	2,100 (Mangakahia) 1,700 (Pipiwai) 214 (Opouteke)	273 (13%) 83 (4.9%) 100 (47%)	Local road - therefore data not available	<ul> <li>Short term:</li> <li>Will be assessed in the second tranche of HPMV routes.</li> </ul>	Low (due to insufficient data for assessment)	
Northl	and – Rail										
NRL1	Whangarei - Auckland Rail Corridor	North Auckland Rail Line	01400034	Branch Line	Some track and bridges restrict train speeds, and some tunnels prevent the line catering for high cube containers.	N/A	220,000 net tons per annum	\$818	<ul> <li>Short term:</li> <li>Invest in capacity improvements (Gauge clearance work required in 10 of 13 tunnels plus some bridge strengthening – not committed).</li> <li>Understand customer requirements and ensure roading connections to rail facilities are supporting customer and KiwiRail needs.</li> <li>Implement strategic land use planning to encourage industrial clustering around rail hubs.</li> <li>Medium term:</li> <li>Protect corridor in Auckland (Avondale to Southdown) to remove freight traffic from inner city rail network.</li> <li>Long term:</li> <li>Construct corridor in Auckland (Avondale to Southdown) : costs not identified/funding not committed</li> </ul>	Low	
NRL2	Whangarei - Marsden Rail Corridor	Port Marsden not rail served	No suitable road reference point available at this time.	Future branch line	Lack of rail link to port limits opportunities. Linked to Northport in the upper North Island.	N/A	N/A	N/A	<ul> <li>Short term:</li> <li>Develop business case for new rail link to Port Marsden (designation and resource consents for construction approved; land purchases underway, construction funding uncommitted).</li> <li>Develop understanding and recognition of the strategic value of a rail connection to Northport in terms of the freight task and the operation of rail and ports within the upper North Island.</li> <li>Long term (&gt;10yrs):</li> <li>Construction of Marsden Point Rail Link - currently estimated at \$130 million (funding uncommitted)</li> </ul>	Low (due to insufficient data for assessment)	



REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	KEY ISSUE with constraint in reducing the cost to do business	VOLUME Average Annual Daily Traffic (AADT) through constraint 2011 data	VOLUME % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	CORRIDOR LEVEL STRATEGIC RESPONSES What is the range of strategic interventions that could be considered? Includes short (0-5yrs), medium (6- 10 yrs) and long –term (>10 yrs). Committed investments or current processes noted where known	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
Auckla	and – Road										
ARD1	Auckland North - South State Highway Corridor	Auckland Harbour Crossing	01N00424 01N10424 01N20424 (Centre span + 2 X clip ons)	SH1 National Strategic Route Classification	Congestion and travel time reliability. Need to manage growth in heavy vehicles in medium-term. Restrictions on use by HPMVs.	158,220 (2011)	5,850 (5.0%)	\$75,458	<ul> <li>Short term:</li> <li>Alternative Western Ring Route (Waterview and SH16 committed)</li> <li>SH1 Corridor Optimisation - signal optimisation, some metaring facility priority leaves</li> </ul>		
ARD2	Auckland North - South State Highway Corridor	General North - South route (SH1) Ports of Auckland to SH2	01N00463	<ul> <li>SH1 National Strategic Route Classification.</li> <li>Part of a HPMV Investment Route</li> </ul>	Congestion and travel time reliability including HPMV structural constraints.	128,165 (2011 at Green Lane I/C)	7,180 (5.6%)	\$70,874	<ul> <li>ramp metering, freight priority lanes</li> <li>Removal of pinch points on the strategic road network to improve throughput</li> <li>Auckland Harbour Bridge heavy freight vehicle management</li> <li>Travel demand management programmes – public transport service improvements, increasing vehicle occupancy, parking management</li> <li>Additional Harbour Crossing Route protection</li> <li>Medium term:</li> <li>Complete removal of pinch points on the strategic road network</li> <li>Auckland Harbour Bridge heavy freight vehicle management</li> <li>Long term:</li> <li>Construction of additional Auckland harbour crossing</li> <li>Travel demand management – road pricing</li> </ul>	High	
ARD3	Auckland Urban State Highway Links	Airport Access (SH20A & SH20B)	20A00003	SH20 National Strategic Route Classification.	Congestion and travel time reliability.	61,600 (2011, SH20A & SH20B)	3,600 (5.7%)	\$14,436 (SH20A)	<ul> <li>Short term:</li> <li>Improved road access to the port - Grafton Gully investigation (underway)</li> </ul>		
ARD4	Auckland Urban State Highway Links	Port Access (SH16)	01600001	SH16 National Strategic Route Classification Part of a HPMV Investment route	Congestion and travel time reliability.	42,790 (2011)	3,125 (7.3%)	\$30,873	<ul> <li>Medium term:</li> <li>Upgrade of road access to the port</li> <li>Long term:</li> <li>Upgrade SH20A to motorway standard (includes grade separation)</li> <li>Upgrade SH20B to expressway</li> <li>6 lane SH20 from Mangere to Puhinui</li> <li>Travel demand management – road pricing</li> </ul>	High	



REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	KEY ISSUE with constraint in reducing the cost to do business	VOLUME Average Annual Daily Traffic (AADT) through constraint 2011 data	VOLUME % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	CORRIDOR LEVEL STRATEGIC RESPONSES What is the range of strategic interventions that could be considered? Includes short (0-5yrs), medium (6- 10 yrs) and long –term (>10 yrs). Committed investments or current processes noted where known	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
ARD5	Auckland Urban Local Road Corridors	Neilson Street	02010010	<ul> <li>Local Road - Regional arterial.</li> <li>Includes local road portions of HPMV investment routes.</li> </ul>	Congestion and travel time reliability.	29,600 (2012)	4,875 (13.4%)	Local road - therefore data not available	<ul> <li>Short term:</li> <li>Arterial road network improvements for capacity and journey time reliability (upgrade of Neilson St - under construction; investigation of East-West Link solutions – currently at pre-investigation phase)</li> <li>Invest in multi-modal infrastructure across multiple</li> </ul>		
ARD6	Auckland Urban Local Road Corridors	East – West Link (Otahuhu link to Southdown)	01N10454	<ul> <li>Local Road - Regional arterial.</li> <li>Includes local road portions of HPMV investment routes.</li> </ul>	Congestion and travel time reliability. Lack of strategic east-west connection. Poor connectivity to inland port, airport and surrounding business land.	29,600 (2012)	4,875 (13.4%)	Local road - therefore data not available	<ul> <li>corridors - (Auckland Manukau Eastern Transport Initiative (AMETI) Part funded. Some construction underway)</li> <li>Use congestion management to reduce travel demand through improvements in public transport services, travel planning, parking management. Arterial road network improvements;</li> <li>Optimise use of existing network (Network)</li> </ul>		
ARD7	Auckland Urban Local Road Corridors	Auckland Manukau Eastern Transport Initiative (AMETI)	01N10435	Local Road - Regional arterial.	Congestion and travel time reliability.	85,880 (2010, Pakuranga Bridge & Lagoon Drive)	10,550 (12.3%)	Local road - therefore data not available	Optimise use of existing network (Network Operating Plans under development); Implement land use controls supporting access management (Proposed Auckland Unitary Plan); Medium term:	High	
ARD8	Auckland Urban Local Road Corridors	Arterial routes on the Regional Freight Network	01N10454	Local Roads - Regional Freight Network.	Congestion and travel time reliability.	Varies	Varies	Local road - therefore data not available	<ul> <li>Arterial road network improvements;</li> <li>Congestion Management - reduction in travel demand on the inner city road network through construction of City Rail Link and improvement in public transport services.</li> <li>Long term:</li> <li>Travel demand management – road pricing</li> </ul>		
Auckla	and – Rail										
ARL1	Auckland North – South Rail Corridor	Auckland Eastern Line to Port	No suitable road reference point available at this time.	Yes	Significant growth in Public Transport (PT) trains timetable will limit freight capacity including link to Port of Auckland.		1,100,000 net tonnes total per annum,	\$9,694	<ul> <li>Short term:</li> <li>City Rail Link Investigation</li> <li>Investigation of additional 3rd track (uncommitted - currently at pre-investigation phase)</li> <li>Optimise use of existing network (signalisation, scheduling, siding improvements)</li> <li>Medium term:</li> </ul>	Medium	
									<ul> <li>Construction of City Rail Link and integration with bus services</li> </ul>		

ARL1	Auckland North – South Rail Corridor	Auckland Eastern Line to Port	No suitable road reference point available at this time.	Yes	Significant growth in Public Transport (PT) trains timetable will limit freight capacity including link to Port of Auckland.	1,100,000 net tonnes total per annum,	\$9,694	<ul> <li>Short term:</li> <li>City Rail Link Investigation</li> <li>Investigation of additional 3rd trade currently at pre-investigation phase</li> <li>Optimise use of existing network scheduling, siding improvements)</li> </ul>
								Medium term:
								<ul> <li>Construction of City Rail Link and bus services</li> </ul>



REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	<b>KEY ISSUE</b> with constraint in reducing the cost to do business	<b>VOLUME</b> Average Annual Daily Traffic (AADT) through constraint 2011 data	<b>VOLUME</b> % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	CORRIDOR LEVEL STRATEGIC R What is the range of strategic intervible considered? Includes short (0-5y 10 yrs) and long –term (>10 yrs). Co investments or current processes no
									<ul> <li>Long term:</li> <li>Triple track the North Island Mair (the Port to Westfield to Wiri to P</li> <li>Improved rail freight handling cap port</li> </ul>

REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	KEY ISSUE with constraint in reducing the cost to do business	VOLUME Average Annual Daily Traffic (AADT) through constraint 2011 data	VOLUME % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	CORRIDOR LEVEL STRATEGIC RESPONSES What is the range of strategic interventions that could be considered? Includes short (0-5yrs), medium (6- 10 yrs) and long –term (>10 yrs). Committed investments or current processes noted where known Long term: • Triple track the North Island Main Trunk rail line (the Port to Westfield to Wiri to Papakura) • Improved rail freight handling capacity within the	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
Waika	to – Road								port		
WRD1	Inter-regional Corridors – Waikato / Hawke's Bay / Manawatu- Whanganui	SH1 Piarere to Desert Road	01N10636	<ul> <li>SH1 National Strategic Route Classification.</li> <li>Part of a HPMV Investment route</li> </ul>	Critical link through to central North Island and a conduit for north -south freight movements. Carries high proportion of heavy vehicle traffic, limited passing opportunities and high crash rate.	7,906 (South of Piarere) 9,095 (Litchfield) 3,331 (Rangipo)	973 (12.3%) 1,423 (15.7%) 570 (17.1%)	\$4,479	<ul> <li>Short term:</li> <li>Road network improvements for safety and travel time reliability (Tirau SH1/5 improvements design &amp; construction – included in 2012-15 NLTP; Piarere Junction safety improvements included in 2012-15 NLTP)</li> <li>Land use interventions including management of road hierarchy and access to the network (South Waikato District Plan Review)</li> <li>Land use interventions to maintain efficient operation of road network (Taupo District Plan changes – align land use with optimising investment in East Taupo Arterial)</li> <li>Medium term:</li> <li>Road network improvements for safety and travel time reliability</li> <li>Long term (&gt;10yrs):</li> <li>Road network improvements for Route Security (south of Taupo)</li> </ul>	Low	
WRD2	Thames / Coromandel Coast corridors	<b>Coromandel Peninsula</b> SH25 (Thames Coast Road) / SH25A	02500036	SH25 Regional Distributor / Regional Connector Route Classification.	Route security, safety (including conflicts between freight and tourist traffic).	SH25: 5,665 (Thames Coast) SH25A 3,228	328 (5.8%) 258 (8.0%)	\$860 \$849	<ul> <li>Short term:</li> <li>Road network improvements for route security and safety (South Coromandel motorcycle safe system demonstration project; SH2/25 intersection improvements- included in NLTP 2012-15)</li> <li>Land use policies and rules to manage access to the State highway network (Thames Coromandel District Plan changes to implement Blueprint strategy principles).</li> </ul>	Low	



REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	KEY ISSUE with constraint in reducing the cost to do business	VOLUME Average Annual Daily Traffic (AADT) through constraint 2011 data	<b>VOLUME</b> % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	<b>CORRIDOR LEVEL STRATEGIC RESPONSES</b> What is the range of strategic interventions that could be considered? Includes short (0-5yrs), medium (6- 10 yrs) and long –term (>10 yrs). Committed investments or current processes noted where known	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
WRD3	Inter-regional Corridors – Waikato / Taranaki / Manawatu- Whanganui	SH3	00300012	<ul> <li>SH1 Regional Strategic Route Classification.</li> <li>Part of a HPMV Investment route</li> </ul>	Freight route for servicing Port Taranaki, route security and safety issues. Need for good connections to upper North Island and any future port developments. Also Includes HPMV structural constraints, Hamilton to Mokau HMPV.	11,047 (Sth of SH21) 6,906 (South of Otorohanga) 2,109 (Piopio)	1,005 (9.1%) 1,043 (15.1%) 460 (21.8%)	\$3,675	<ul> <li>Short term:</li> <li>Road network (strategic responses currently being developed by SH3 working group collaborative process)</li> <li>freight fleet productivity improvements (possible measures to permit HPMV use under investigation)</li> </ul>	Low	
WRD4	Greater Hamilton Access Corridors	Hamilton Western Corridor	01N00548	Local Road - Regionally Significant Corridor (Hamilton Ring Road).	Inter-regional freight travelling through SH 1 through Hamilton encounters delays at Greenwood/ Kahikatea/ Lorne Street and at the Hillcrest and Morrinsville Road Intersections. Will be assisted by completion of the Waikato Expressway (medium term).	22,107 (Greenwood St) 26,575 (Hamilton East) 34,750 (Hillcrest)	1,750 (7.9%) 1,514 (5.7%) 1,738 (5.0%)	\$12,755	<ul> <li>Short term:</li> <li>Invest in road network improvements in Hamilton Western Corridor (Kahikatea Drive / Greenwood intersection improvements proposed; Hillcrest/ Morrinsville Road intersection improvements proposed);</li> <li>Optimise use of existing road network (Hamilton City Network Operating Plan under development);</li> <li>Land use interventions supporting access management (Proposed District Plan under consultation);</li> <li>Medium term:</li> <li>Invest in alternative route for traffic bypassing Hamilton (Hamilton Section of Waikato Expressway designated – construction funding not committed);</li> <li>Long term:</li> <li>Protect corridor options for future infrastructure to increase capacity, (Hamilton Southern Links under investigation; additional river crossing to north of Hamilton signalled in Access Hamilton strategy).</li> </ul>	Medium	
WRD5	Inter-regional Road Corridors – Auckland / Waikato / Bay of Plenty	SH1 Pokeno to Piarere (SH1/29)	01N00533	<ul> <li>SH1 National Strategic Route Classification.</li> <li>Part of a HPMV Investment route</li> </ul>	Primary freight route connecting Auckland and Waikato regions to Bay of Plenty and south. Conflicts between freight and local traffic in urban centres along SH1. Also includes HPMV structural constraints.	20,878 (Nth of Huntly) 20,686 (Taupiri) 23,420 (Tamahere)	2,422 (11.6%) 2,130 (10.3%) 2,130 (6.8%) 1,551	\$14,917	<ul> <li>Short term:</li> <li>Invest in road network improvements for travel time reliability and journey time along SH1 corridor between Pokeno and Cambridge (Waikato Expressway Road of National Significance – Rangiriri, Ngaruawahia, Cambridge sections under construction; Te Rapa section completed Dec 2012).</li> </ul>	High	



REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	KEY ISSUE with constraint in reducing the cost to do business	<b>VOLUME</b> Average Annual Daily Traffic (AADT) through constraint 2011 data	<b>VOLUME</b> % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	<b>CORRIDOR LEVEL STRATEGIC RESPONSES</b> What is the range of strategic interventions that could be considered? Includes short (0-5yrs), medium (6- 10 yrs) and long –term (>10 yrs). Committed investments or current processes noted where known	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
WRD6	Inter-regional Road Corridors - Auckland / Waikato / Bay of Plenty Inter-regional Road Corridors - Auckland / Waikato / Bay of Plenty	SH29 Piarere to Kaimai SH29 Tauriko - Kaimai Ranges between the Waikato and Bay of Plenty regions	02900043	<ul> <li>SH1 National Strategic Route Classification.</li> <li>Part of a HPMV Investment route</li> <li>SH29 National Strategic Route Classification.</li> <li>Part of a HPMV Investment route</li> </ul>	Primary freight route connecting Bay of Plenty, Auckland and Waikato regions, including access to Port of Tauranga. Includes HPMV structural constraints. Investment in the Waikato Expressway means this is the strategic long term route for road freight movements between the Bay of Plenty and other upper North Island regions. Kaimai ranges gradient seen as impacting on freight efficiencies. Includes HPMV structural constraints.	14,629 (Karapiro) 8,770 (Kaimai Ranges) 5,684 (South of Hinuera) 16,276 (Tauriko) 8,770 (Kaimai summit)	<ul> <li>(10.6%)</li> <li>1,250</li> <li>(14.3%)</li> <li>915</li> <li>(16.1%)</li> <li>1,903</li> <li>(11.7%)</li> <li>1,250</li> <li>(14.3%)</li> </ul>	\$6,195 \$4,763 \$6,195	<ul> <li>Optimise investment in Waikato Expressway through associated transport and land use activities (as identified in Waikato Expressway Network Plan)</li> <li>Strategic planning activities and freight network improvements (actions and mode scope still to be confirmed - strategic responses developed by SH1/29 working group collaborative process)</li> <li>Promote, develop and protect SH1 and SH29 as a strategic long term corridor connecting Auckland and the Waikato with the Bay of Plenty, including though protection of corridor options.</li> <li>Optimise use of available freight capacity on cross Kaimai routes via road (SH2/27, SH1/29 etc), rail (NIMT/ ECMT) and coastal shipping to determine best modal responses and timing</li> <li>Proposed land use policy which identifies Future Proof industrial land allocation and staging</li> <li>Medium term:</li> <li>Invest in road network improvements for travel time reliability and journey time along SH1 corridor between Pokeno and Cambridge (Waikato Expressway Road of National Significance – Huntly &amp; Hamilton sections: construction funding not committed)</li> <li>Optimise investment in Waikato Expressway through associated transport and land use activities (as identified in Waikato Expressway Network plan)</li> <li>Long term:</li> <li>Road network improvements for improved journey time, travel time reliability on SH29 across Kaimais (possible future Road of National Significance)</li> </ul>		
Waika	to – Rail			1	1						1
WRL1	Inter-regional Rail Corridors – Auckland / Waikato / Bay of Plenty	East Coast Main Trunk (ECMT) West of Tauranga	02900034	KiwiRail Turnaround Plan – Key route	ECMT is single track, however recently completed crossing loops doubled route capacity to 4 trains/hour (up to 900m long).		3,800,000 net tonnes per annum	\$7,011	<ul> <li>Short to medium term:</li> <li>Planning phase for enhancement works to 12km section (North Island Main Trunk)</li> <li>Medium to long term:</li> <li>Construction of sections of double tracking (North</li> </ul>	Medium	

WRL1	Inter-regional Rail Corridors – Auckland / Waikato / Bay	East Coast Main Trunk (ECMT) West of Tauranga	02900034	KiwiRail Turnaround Plan – Key route	ECMT is single track, however recently completed crossing loops doubled route capacity to	3,800,000 net tonnes per annum	\$7,011	<ul> <li>Short to medium term:</li> <li>Planning phase for enhancement section (North Island Main Trunk)</li> </ul>
	Waikato / Bay of Plenty	Tauranga			doubled route capacity to 4 trains/hour (up to 900m long).			<ul><li>Medium to long term:</li><li>Construction of sections of double</li></ul>

REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	KEY ISSUE with constraint in reducing the cost to do business	<b>VOLUME</b> Average Annual Daily Traffic (AADT) through constraint 2011 data	<b>VOLUME</b> % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	investments of current processes noted where known	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
					A number of other infrastructure and rolling stock options exist before the Kaimai tunnel is a constraint.				<ul> <li>Island Main Trunk north of Hamilton). Currently uncommitted.</li> <li>East Coast Main Trunk crossing loops and double tracking to Kaimai tunnel portal as funding permits.</li> <li>Investment requirement not determined</li> </ul>		
WRL2	Inter-regional Rail Corridors – Auckland / Waikato / Bay of Plenty	NIMT (north of Hamilton)	01N10509	KiwiRail Turnaround Plan – Key route	Te Kauwhata to Amokura single track		4,700,000 net tonnes per annum	\$11,992	<ul> <li>Short to medium term:</li> <li>Planning phase for enhancement works to 12km section</li> <li>Medium to long term: construction of sections of double tracking. Currently uncommitted.</li> </ul>		

Bay of Plenty - Road

BRD1	Tauranga Central Corridor	Tauranga Urban Area Strategic road routes through Tauranga urban area (includes SH2 & SH29)	00200160	<ul> <li>SH29 National Strategic Route Classification.</li> <li>SH2 Regional Strategic Route Classification.</li> </ul>	Constraints on the expansion of key road freight corridors including to the Port of Tauranga. Mixing of freight and commuter traffic. Likely to increase in the future with the further development of the Port of Tauranga and projected freight and population increases.	23,314 (SH2 Bethlehem) 30,634 (Takitimu Drive) 39,780 (Hewlett's Road)	1,958 (8.4%) 2,360 (7.7%) 4,177 (10.5%) 2,162 (9.7%)	<ul> <li>Short term:</li> <li>Road network improvements for a travel time reliability (SH29 Hairin design and construct and Maunga intersection improvements design included in NLTP 2012-15)</li> <li>Optimise staged development of I west of Tauranga city (SmartGrow progress during 2013).</li> <li>Use travel demand management of arterial network</li> <li>Optimise use of existing road network (Derating Plan proposed by Taura Network Study).</li> <li>Medium term:</li> <li>Integrated network improvements of Tauranga city (SmartGrow progress during 2013).</li> <li>Use travel time reliability in Northern O to the proposed by Taura (Network Study).</li> <li>Medium term:</li> <li>Integrated network improvements travel time reliability in Northern O to the progress during 2013).</li> <li>Long term:</li> <li>Integrated network improvements travel time reliability in Northern O to progress during 2013).</li> </ul>
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REF #	NAME OF CORRIDOR	NAME OF CONSTRAINT	MONITORING REFERENCE ID (Freight flows model)	STRATEGIC LINK National Network i.e. State Highway classification / RLTS classification	<b>KEY ISSUE</b> with constraint in reducing the cost to do business	VOLUME Average Annual Daily Traffic (AADT) through constraint 2011 data	VOLUME % Heavy Vehicles within AADT through constraint	VALUE of product carried through constraint 2011 (2007\$mil)	CORRIDOR LEVEL STRATEGIC F What is the range of strategic interv be considered? Includes short (0-5y 10 yrs) and long –term (>10 yrs). Co investments or current processes no
									west of Tauranga city (SmartGroprogress during 2013).

### Bay of Plenty – Rail

B	RL1	Tauranga Central Rail Corridor	Tauranga CBD / Port Strategic rail links through • Tauranga urban area (Strand level crossings) • Port rail capacity limited	00200160	KiwiRail Turnaround Plan – Key route	Amenity conflicts and reverse sensitivity as train movements increase and CBD development continues. Shunting in CBD area caused by limited port rail capacity. Line failure would have major implications for the road network if freight was transferred to the road.	1,400,000 net tons per annum	\$7,011	<ul> <li>Short term:</li> <li>Port of Tauranga increasing rail underway.</li> <li>Medium to long term:</li> <li>Reverse sensitivities and CBD lenged addressing at local level.</li> </ul>

Note: It has been a challenge to compare 'like with like' for road verses rail freight, as rail volume information is measured while road information is modelled.

Strategic Responses:

- a high-level approach to addressing the issues identified
- have more than one way to be implemented (i.e. not a solution)
- think about demand (e.g. land use, travel demand management), productivity (e.g. network operational efficiency, logistics methods, vehicle productivity), and supply (additional capacity etc.).



C RESPONSES erventions that could -5yrs), medium (6- Committed a noted where known	BENEFITS POTENTIAL to be realised through a upper North Island collaborative approach	AREAS FOR UPPER NORTH ISLAND COLLABORATION To assist in resolving the constraint
ail capacity – 9 level crossings	Medium	

#### **Evidence sources reference table**

Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and held by	Use / application within the Upper North Island Freight Story
Critical issues: Strategic road and rail network	constraints	
National		
Automobile Association Roadwatch. Road closures & locations of constraints. <u>weblink</u>	<ul> <li>Tables – Web, electronic</li> <li>AA</li> </ul>	Use ideal versus congested time data
Ministry of Transport. Transport Monitoring Indicator Framework. <u>weblink</u>	<ul> <li>Tables / Charts / CSV / PNG – Web, electronic</li> <li>Ministry of Transport</li> </ul>	Use appropriate indicator sets
NZ Transport Agency (NZTA). National Road Classification System (NRCS) tables	<ul> <li>Tables – Kete, electronic</li> <li>NZTA</li> </ul>	Use criteria to help rank constraints
NZTA. National State highway classification criteria. <u>weblink</u> and <u>weblink</u>	<ul> <li>Tables – Web, electronic</li> <li>NZTA</li> </ul>	Use criteria to help rank constraints
NZTA. 2012. Upper North Island Freight Flows Model. Market Economics	<ul> <li>electronic model and hard copy outputs</li> <li>NZTA</li> </ul>	Link with State highway traffic count site reference to determine appropriate volume & value of freight
NZTA. 2012. State Highway Traffic Data Booklet 2011. Appendix A National Telemetry Site Summary Report (2007-2011). <u>weblink</u>	<ul> <li>Electronic and hard copy maps, tables, graphs</li> <li>NZTA</li> </ul>	Link AADT & % Heavy data with freight flows model
Northland		
Whangarei District Council. 2010. S <i>ustainable</i> <i>Futures 30/50</i> . <u>weblink</u>	<ul> <li>Report – electronic and hard copy</li> <li>Whangarei District Council</li> </ul>	Growth strategy for Whangarei District. Used to assist in identifying growth areas and pressures on network.
Whangarei District Council. 2010. Whangarei Transportation Network Strategy.	<ul> <li>Report – electronic and hard copy</li> <li>Whangarei District Council</li> </ul>	Technical constraints and long term strategic approach for development of transport network within Whangarei.
Northland Regional Council. 2010. 30 Year Transport Strategy for Northland. <u>weblink</u>	<ul> <li>Report – electronic and hard copy</li> <li>Northland Regional Council</li> </ul>	Key strategic document for transport within Northland. Includes both key constraints and key priority areas in the short and long term.



Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and held by	Use / application within the Upper North Island Freight Story
Northland Regional Council. 2008. Northland Transport Network Study.	<ul> <li>Report – electronic and hard copy</li> <li>Northland Regional Council</li> </ul>	Technical constraints on road network within Northland.
NZTA. 2007. SH1N Loop Rd to Smeatons Hill Scheme Assessment Report.	<ul> <li>Report – Electronic copy</li> <li>NZTA</li> </ul>	Detailed technical analysis of the Loop road / Portland intersection critical issue.
NZTA. 2010. Northland Flood Mitigation Areas Project.	<ul> <li>Report – Electronic copy</li> <li>NZTA</li> </ul>	Technical report confirming flood risk areas in Northland (underpins the RLTS).
KiwiRail. 2011. <i>The Northland Lines: Reviewing their Future.</i>	<ul> <li>Report – Electronic copy</li> <li>KiwiRail</li> </ul>	Overview of the reasons for reviewing the future in Northland. Used as a scene setter as doesn't contain detail (has been the instigator for detailed work which remains confidential).
Auckland		
Auckland Transport. 2011. <i>Auckland Manukau</i> Eastern Transport Initiative (AMETI). <u>weblink</u>	<ul> <li>Network Plan – Web, electronic</li> <li>Auckland Transport</li> </ul>	Provides information on existing or planned sub- regional area or corridor plans including:
		<ul> <li>Purpose &amp; objectives</li> <li>Planned activities</li> <li>Maps</li> </ul>
Auckland Transport and NZTA. 2010. Western Ring Route (North West) Network Plan. <u>weblink</u>	<ul> <li>Network Plan – Web, electronic</li> <li>NZTA &amp; Auckland Transport</li> </ul>	Provides information on existing or planned sub- regional area or corridor plans including:
State Highway project web sites:		Purpose & objectives
http://www.nzta.govt.nz/projects/wrr/		Planned activities     Maps
http://www.nzta.govt.nz/projects/manukauexte nsion/		• Maps
http://www.nzta.govt.nz/projects/mhc/		
http://www.nzta.govt.nz/projects/mountroskill/		
http://www.nzta.govt.nz/projects/waterviewcon nection/		



Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and held by	Use / application within the Upper North Island Freight Story
http://www.nzta.govt.nz/projects/hobsonville/		
Auckland Transport. 2011. South-western Multi-modal Airport Rapid Transit (SMART). weblink & weblink	<ul> <li>Network Plan – Web, electronic</li> <li>Auckland Transport &amp; Auckland Council</li> </ul>	Provides information on existing or planned sub- regional area or corridor plans including:
		<ul> <li>Purpose &amp; objectives</li> <li>Planned activities</li> <li>Maps</li> </ul>
Auckland Transport and NZTA. 2012. <i>Multi Modal East West Solution (MMEWS).</i> Network Plan	<ul> <li>Network Plan –</li> <li>NZTA &amp; Auckland Transport</li> </ul>	Provides information on existing or planned sub- regional area or corridor plans including:
		<ul><li>Purpose &amp; objectives</li><li>Planned activities</li><li>Maps</li></ul>
Other Information/processes		
Auckland Transport. 2012. Auckland Integrated Transport Programme	<ul><li>Report –hard copy</li><li>Auckland Transport</li></ul>	Table 2.4 – Freight levels of service
		Figure 3.8 - Current priorities for use of the network
		Appendix 2 – Regional freight network map
NZTA. Auckland Network Performance Monitoring Monthly Reports	<ul> <li>Report – Kete,</li> <li>NZTA – HNO</li> </ul>	Congestion levels on selected key routes
NZTA. Auckland Travel Time Survey Performance Monitoring Reports & Maps	<ul><li>Report</li><li>NZTA – HNO (Kete)</li></ul>	Congestion levels on selected key routes
Bay of Plenty		
NZTA and SmartGrowth. 2012. Draft Tauranga Urban Network Study	<ul> <li>Report - electronic and hard copy</li> <li>Tauranga City Council</li> </ul>	Technical constraints analysis of Tauranga strategic road network. Used in identification of network constraints within the Tauranga urban area.
Tauranga City Council. 2006. Rail Corridor from Kaimai Tunnel to Te Puke – Widening for	<ul> <li>Report – hard copy</li> <li>Bay of Plenty Regional</li> </ul>	Technical constraints analysis of rail corridor. Used in



Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and held by	Use / application within the Upper North Island Freight Story
Double Tracks. Opus	Council	preliminary identification of constraints on ECMT rail corridor.
Ministry of Transport. <i>Transport Monitoring</i> Indicator Framework - Indicator NR002 - Reliability of travel time. <u>weblink</u>	<ul> <li>Excel spreadsheet</li> <li>Ministry of Transport</li> </ul>	Comparative measure of network reliability. Used in preliminary analysis of constraints within Tauranga urban area.
Port of Tauranga. 2010. Port operations presentation to Regional Advisory Group. August	<ul> <li>PowerPoint presentation</li> <li>Bay of Plenty Regional Council</li> </ul>	Quantifies future development capacity at Port of Tauranga. Used in preliminary analysis of constraints on Port development.
Tauranga City Council. 2007. <i>Tauranga City</i> <i>Centre Strategy.</i> <u>weblink</u>	<ul> <li>Strategy – online</li> <li>Tauranga City Council</li> </ul>	Future development plans for Tauranga CBD. Used in preliminary analysis of constraints on ECMT rail corridor.
Bay of Plenty Regional Council. 2008. <i>Review</i> of <i>Reports on Railway Crossings on Tauranga</i> <i>Harbour.</i> URS Corp	<ul> <li>Report - electronic and hard copy</li> <li>Bay of Plenty Regional Council</li> </ul>	Review of alternatives to existing Tauranga Harbour rail crossing. Used in preliminary analysis of constraints on ECMT rail corridor.
Bay of Plenty Regional Council. 2011. <i>Bay of</i> <i>Plenty Regional Land Transport Strategy 2011-</i> <i>2041</i> . weblink	<ul> <li>Strategy – online</li> <li>Bay of Plenty Regional Council</li> </ul>	Used in preliminary identification of Bay of Plenty constraints.
Bay of Plenty Regional Council. 2011. <i>Bay of</i> <i>Plenty Economic Development and Transport</i> <i>Study</i> . Richard Paling Consulting, Ascari Partners and BERL. <u>weblink</u>	<ul> <li>Report – online</li> <li>Bay of Plenty Regional Council</li> </ul>	Used in preliminary identification of Bay of Plenty constraints.
NZTA, Rotorua District Council and Bay of Plenty Regional Council. 2012. <i>Draft Rotorua</i> <i>Integrated Network Strategy</i> 2012-2042. Gray Matter.	<ul> <li>Report – electronic</li> <li>Bay of Plenty Regional Council</li> </ul>	Used in preliminary identification of Bay of Plenty constraints.



## Critical issue: Delivery of the High Productivity Motor Vehicle (HPMV) programme

#### **Problem definition**

There is a need to develop a more coordinated approach to the implementation and communication of the upper North Island HPMV programme. Freight operators require a fast and seamless permitting process, appropriate rules and enforcement, consistent coordination between agencies and regular communication on the status of routes ('whole of journey' network approach).

#### Approach undertaken

Develop a high level strategic summary of existing and proposed end-to-end HPMV routes (state highways and local roads) across the upper North Island to support communication with stakeholders, and provide better certainty for planning and investment across the partners, industry, operators and ports.

#### Benefit to collective partner focus

This will provide key partners, primarily from the freight sector, with succinct, relevant end-to-end HPMV route application process and information to support their communications, planning and investment.

It is important to note that HPMV was raised as the primary concern of freight operators at all of the Story regional workshops.

<u>Note</u>: An independent review commissioned by the NZ Transport Agency and Ministry of Transport in 2011 concluded that the uptake of HPMVs allowed for productivity improvements in the order of a 20% decrease in truck trips for over-mass HPMVs and a 14% decrease in trips for over-dimensioned HPMVs. These benefits included reduced fuel consumption (for the freight moved), reduced vehicle operating and capital cost and reduced driver hours.

The NZ Transport Agency and Ministry of Transport are working on commissioning an update of this review during 2013.

### **Completed Actions**

No.	What	Who	When
1	Document and agree a high level HPMV overview for the upper North Island including summary detail on each of the routes.	Technical Working Group	Complete (included in Shared Evidence Base)



#### **Future Actions**

No.	What	Who	When
2	Identify relevant local authorities with a local roading connection and use existing forums i.e. regional advisory groups to ensure improved communication, consistency and coordination of HPMV delivery across the network. Where required, team up with UNISA Councils, to support ongoing partnering conversations to ensure a one network approach.	Lead: NZ Transport Agency Upper North Island Strategic Alliance Councils Auckland Transport	mid 2013
3	Deliver a 'whole of network' (state highways and local roads) HPMV programme for New Zealand including customer driven stakeholder information.	NZ Transport Agency	2013
4	Communicate the high level upper North Island HPMV programme with relevant partners and industry through existing NZ Transport Agency and partner relationships and forums.	Lead: NZ Transport Agency Upper North Island Strategic Alliance Councils Auckland Transport	ongoing

#### Evidence and analysis set

- HPMV high level overview.
- HPMV National Land Transport Programme investment routes map.
- HPMV National Land Transport Programme investment routes table (key information on each route).
- HPMV approved routes and respective vehicle types table (key information from destination to destination).



#### Upper North Island High Productivity Motor Vehicle (HPMV) programme overview

Providing a national HPMV network will allow for New Zealand businesses to carry significantly more freight using fewer trips. That will make our roads safer and at the same time reduce the cost of trade, which can result in cheaper goods, increasing our competitive advantage with exported and imported goods. The potential percentage productivity gains, in terms of reduced trips to complete the same freight task, are estimated to be about 10 - 20% for higher mass vehicles. Over-length permits provide wide ranging levels of benefit from combinations of both increased payload mass and volume<sup>2</sup>.

The HPMV investment routes are New Zealand-wide State highways and local roads that were approved by the NZ Transport Agency Board for inclusion in the 2012–2015 National Land Transport Programme (NLTP). Through a process of consultation, these end-to-end routes were selected as they represent New Zealand's strategic freight network, based on: regional industry demand; the commodities being transported; composition of the vehicle fleet; the expected efficiencies and productivity gains; and having a freight volume of greater or equal to 100,000 tonnes, sustainable over the next 20 years.

The current maximum legal operating weight on New Zealand's State highway system, without a vehicle permit, is 44 tonnes. This 44 tonne Class 1 limit is due to the carrying capacity of structures (e.g. bridges, culverts, underpasses) on the routes. A Bridge Improvement Programme is in place to assess and strengthen the limiting structures on each end-to-end HPMV investment route. Each route will be 'Full HPMV' capable once the improvement programme is complete. Full HPMV ranges from 48-62 tonnes dependent upon the vehicle and axle configuration<sup>3</sup>.

The NZ Transport Agency made an initial screening of all the structures on the upper North Island end-to-end investment routes, which identified the structures that:

- 1. are '**OK**': do not require any strengthening to be full HPMV capable, or
- 2. are '**not OK**': are under strength and definitely require strengthening, or
- 3. 'need detailed reassessment', prior to being assigned to one of the above categories.

Almost all of the upper North Island bridge reassessments and strengthening cost estimates are complete for State highway structures. However, there are a few bridges requiring site material testing. The following summarises the results of the State highway bridge assessment process:

- Bridges originally identified for potential strengthening 53 22
- Bridges confirmed as 'ok' following re-assessment
- Bridges confirmed as definitely requiring strengthening 20
- Remaining bridges pending further material testing 11

The NZ Transport Agency and local authorities are currently discussing the assessments of State highway structures and using a similar approach to analyse structures on the local road portions of the end-to-end routes, to confirm the capacity of these structures.

The attached table summarises the structures on each investment route that either require strengthening or reassessment. This represents the situation on 20 February 2013, as documented in the Bridge Improvement Programme. Therefore, the total number of bridges in this table will reduce as they are either reassessed as being full HPMV capable, or are strengthened over the next three years.

A prioritised schedule for the required bridge improvement work will be undertaken once the detailed reassessment is complete. Design of the bridge strengthening will commence in March 2013. This will be followed by final funding approval, which is expected to be completed by April. It is intended that the

<sup>&</sup>lt;sup>3</sup> See http://www.nzta.govt.nz/hpmv for guidance maps detailing route-specific axle and vehicle configuration information.



<sup>&</sup>lt;sup>2</sup> Stimpson & Co. 2011. Monitoring, evaluation and review of the Vehicle Dimensions and Mass Rule May 2010 - April 2011. PART A - SUMMARY REPORT. 6 September

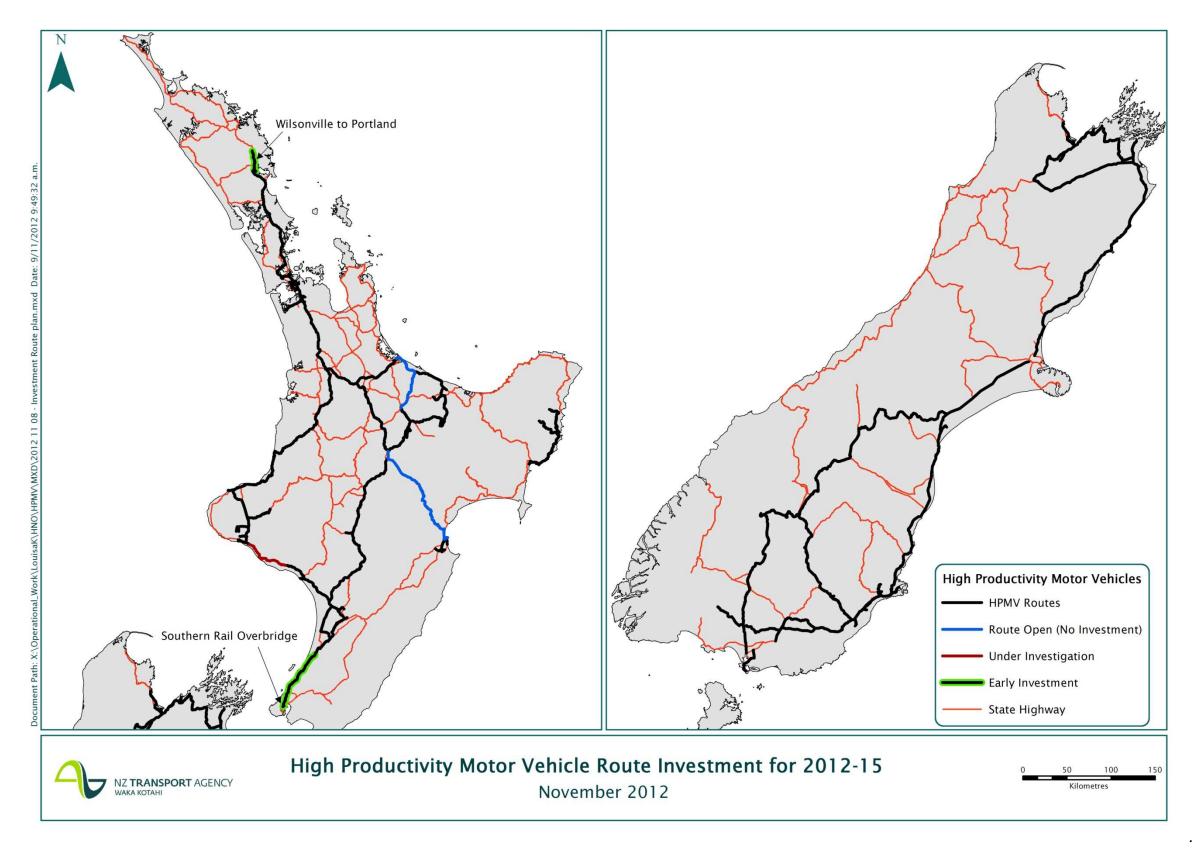
investment routes are operational to Full HPMV by 1 July 2015. These routes will be funded ahead of any other HPMV routes.

The investment routes are in addition to State highway and local HPMV routes that are already permitted, and any regionally proposed local roads that require HPMV bridge assessments.



Upper North Island Freight Story – Shared Evidence Base (April 2013)

Map: High productivity motor vehicles investment routes





### HPMV – Investment routes as prioritised by the NZ Transport Agency for inclusion in the NLTP 2012–15 \*

#### Notes to the table

Information current as at 20 February 2013

\* Routes chosen for investment are where the NZ Transport Agency and Road Controlling Authorities believe there will be no discernible change in the wear a For updated and further information please refer to <a href="http://www.nzta.govt.nz/hpmv">http://www.nzta.govt.nz/hpmv</a>

Regional workshops identified	NZTA, local authorities Responsible	Region	HPMV inves	tment route	State highways	Local roads	State highway	Local roads	Principal	Restrictive/constraining structures and operational mass I (tonnes) current capacity stated <sup>1</sup> * bold text denotes structures on local roads load type		Comments
limitation	Road Controlling Authority in bold		From	То	Ingnways		km	km	ioau type	Under strength and definitely needing strengthening	Needs detailed re-assessment	
yes	Whangarei DC, <b>NZTA</b>	Northland	Wilsonville (View Rd/ SH1 intersection)	Portland	1		23	7	Aggregates	• Otaika Stream Bridge - Class1 • Kauri Railway Overbridge - Class 1		Discussions ongoing for partial funding for strengthening Otaika + Kauri by Winstone Aggregates Strengthening is already being designed for the two under strength bridges - considered a priority as forms an important route from Winstone Aggregates.
yes	NZTA	Auckland / Northland	Auckland	Whangarei (Portland)	1		160	10	Logging, Agriculture, General	<ul> <li>Coates Bridge No. 105 - Limited HPMV</li> <li>Coates Bridge No. 106 - Limited HPMV</li> <li>Helaby's Siding - Ltd HPMV*</li> <li>Hoteo River Bridge - Ltd HPMV</li> <li>Piroa Stream Bridge No. 104 - Limited HPMV</li> <li>Topuni River Bridge - Class 1</li> <li>Tauroa Stream Bridge No. 98- Class 1</li> <li>Waipapa Stream Bridge No. 95 - Class 1</li> <li>Pohuehue stream (Wilsons) bridge</li> <li>Westfield Rail Overbridge - Limited HPMV*</li> </ul>	• Okahu Creek (Titfords) • Neilson St Overbridge - Limited HPMV*	(Henderson Creek No 1 / 2 bridges to be replaced - no further action required) * Auckland Transport Structures. Investigative work on these bridges is being undertaken by Auckland Transport's in-house team.
yes SHs: 1, 16, 20, 22, 29 yes local rd: 1, 6, 7, 8,	Auckland Council, Waikato Regional Council, Bay of Plenty Regional Council, NZTA	Auckland	Auckland	Tauranga	1 2 16 20 22 29	<ol> <li>Glenbrook Rd</li> <li>Quarry Rd to SH22</li> <li>Hunua Rd</li> <li>Wiri Station Rd, Rosscommon Rd</li> <li>Highbrook Rd</li> <li>Onehunga, Neilson St, Church St to Ellerslie</li> <li>Favona Rd, James Fletcher Dr to Sylvia Park Rd</li> <li>Tamaki Dv</li> <li>Rosebank Rd</li> </ol>	228	114	Logging, Dairy, General	<ul> <li>Great South Road Bridge 1 - Limited HPMV</li> <li>Tamaki River Bridge - Class 1</li> <li>Drury Rail overbridge Northbound - Limited HPMV</li> </ul>	<ul> <li>Great South Road Bridge 2 - Limited HPMV</li> <li>Trenwith Street Overpass - Ltd HPMV</li> <li>Hopuhopu rail overbridge</li> </ul>	



	Broad HPMV classifications:
	Class 1: 44 tonnes
and tear of the p	Limited HPM\/· 44–58 tonnes
and lear of the p	Full HPMV: 48–62 tonnes

Regional workshops identified	NZTA, local authorities Responsible	Region	HPMV invest	ment route	State highways	Local roads	State highway	Local roads	Principal load type	(tonnes) current	s and operational mass limitations capacity stated <sup>1</sup> ructures on local roads	Comments
limitation	Road Controlling Authority in bold		From	То	nignways		km	km	ioau type	Under strength and definitely needing strengthening	Needs detailed re-assessment	
forms part of route above	Waikato DC, HCC, <b>Waipa DC</b> , SWDC, MPDC, WBOPDC, <b>TCC, NZTA</b>	Waikato/BoP	Hamilton Region Boundary	Port of Tauranga	1 2 29	Route K Tasman Quay Maungatautiri Rd	180	55	Logging, Dairy, General	<ul> <li>Waikato River Bridge (Ngaruawahia) - Ltd HPMV</li> <li>Cobham Bridge (Waikato River) - Limited HPMV</li> <li>Kaukumoutiti Stream (Boulder Bridge) - Limited HPMV</li> <li>Te Ahara Stream (Beacon) Bridge</li> <li>Bridge #66</li> </ul>	<ul> <li>Taukopai Stream Bridge</li> <li>Waimapu stream bridge</li> <li>Kouprererua stream bridge</li> <li>Cambridge Rd (rural) bridge</li> <li>Shakespeare St bridge</li> </ul>	This is the Waikato/BoP section of the Auckland to Port of Tauranga route listed above
yes	HCC, Waipa DC, <b>ODC</b> , Waitomo DC, <b>NZTA</b>	Waikato/BOP	Hamilton	Mokau	13	Arapuni Rd Honikiwi Rd Mangaorongo Rd Maihihi Rd Lawrence St Cambridge Rd	162		General	<ul> <li>Mangaorongo Stream Bridge - Limited HPMV</li> <li>Otorohanga Rail Overbridge - Limited HPMV (Note Heavy Route Bypass available around Otorohanga)</li> <li>Mangapiko Stream Bridge - Limited HPMV</li> <li>Mangaotaki - Limited HPMV</li> </ul>	<ul> <li>Mangapu River No. 1 Bridge (deck) <ul> <li>Limited HPMV</li> </ul> </li> <li>Mulligan's Bridge - Limited <ul> <li>HPMV*</li> </ul> </li> </ul>	Not yet classified as an HPMV Investment route - currently under detailed investigation. This is part of the Hamilton - Port of Taranaki route (being considered as part of the Lower North Island Study) * Otorohanga DC confirm bridge lies on a logging route but this will only operate a few more years - thus council unlikely to assess / strengthening be required.
yes	<b>S Waikato DC</b> , Taupo DC, Waipa DC, <b>NZTA</b>	Waikato/BOP	Waikato southern regional boundary (Wellington)	Piarere	1N	Domain Rd Ngatira Rd Arapuni Rd Waiotu Rd Wiltsdown Rd Wawa Rd East Taupo Arterial	177		General	• Oraka Stream Bridge (North) • Oraka Stream Bridge (South)	<ul> <li>Putaruru Rail Overbridge</li> <li>Pokaiwhenua Bridge (Wiltsdown Road) - Limited HPMV*</li> </ul>	Construction on replacement Atiamuri bridge has commenced This forms the northern section of the SH1N route from Centreport Wellington to Piarere * South Waikato DC - Assessment partially complete by Local Authority Bridge Consultant - likely to be ok for Full HPMV
yes	TDC, WBOPDC, RDC, Taupo DC, <b>NZTA</b>	Waikato/BOP	Port of Tauranga	Таиро	2 33 30 5	Broadlands Rd Campbell Rd Forest Rd Ash Pit Rd Ngamotu Rd Rerewhakaaitu Rd Hamurana Rd	149	112	General	<ul> <li>Kaituna River Bridge</li> </ul>	• Kawaunui Stream (Hickey's Bridge) • Waingaehe bridge	Both Okere Bridge (Kaituna River) & Mourea Bridge (Ohau Channel) originally identified for strengthening but determined as ok for Full HPMV following recent re-assessment



Regional workshops identified	NZTA, local authorities Responsible	Region	HPMV invest	ment route	State highways	Local roads	State highway	Local roads	Principal load type	(tonnes) current	s and operational mass limitations capacity stated <sup>1</sup> ructures on local roads	Comments
limitation	Road Controlling Authority in bold		From	То	Iligiiways		km	km	ioau type	Under strength and definitely needing strengthening	Needs detailed re-assessment	
no - UNISA inc PoT to Kawerau via SHs 2, 33, 30	Kawerau DC, WBOPDC, TCC, <b>NZTA</b>	Waikato/BoP	Kawerau	Port of Tauranga	2 34	Galatea Rd Pokairoa Rd Ngamotu Rd	90	118	Logging, General	<ul> <li>Kaituna River Bridge</li> </ul>	<ul> <li>Moores Bridge (Awatarariki Stream)</li> <li>Kaikokopu Canal (Mangatoetoe)</li> <li>Rangitaiki 49 Bridge - Class 1*</li> </ul>	(Pikowai Stream Bridge anticipated to be ok for Full HPMV) * Whakatane DC - timing of assessment to be agreed with local authority as feedback from Whakatane DC is that the route is not currently used by HPMV's



### Upper North Island approved HPMV routes and respective vehicle types

Northland, Auckland and Bay of Plenty as at 1 November 2012. Waikato as at 23 January 2013. All these routes are full HPMV capable, but are currently permitted to the mass tonnes indicated.

Region	Origin	Destination	Route description – State highways listed as stated on permit applications. (Routes may contain local roads, but these are not necessarily listed on the permit applications)	Mass (tonnes)	A224	A124	A134	R12T22	R22T22	R22T23	R23T23	B1222	B1232	B1233	B1243	B2232	B2233	B2234	B2243
	Aupori Forest SH1N	Whangatane Drive Kaitaia	SH1	58															
	Brynderwyn	Port Marsden	SH1	51															
	Marsden Point	Port of Whangarei	Sh1	46															
	Te Paki Northland	Kaitaia	SH1, SH1F	52															
	Glenbrook	Penrose	SH1	50															
and	Wiri	Waikato Boundary	SH1	58															
rth	Ridge Rd Bombay	45 Cryers Rd East Tamaki	SH1	52															
Auckland / Northland	Union Road, Pukekohe	BOP boundary	SH2	53															
klar	Velonia St, Mt Roskill	Winstone Quarry, Wiri North	SH20	51.8															
Auc	Winstone quarry Hunua	Winstone Quarry Hunua Wiri North	SH1	51.8															
	Mangere	Waterview	SH20	62															
	Mission Bush Road, Glenbrook	Great South Road, Penrose	Sh22, SH1	51															
	Neilson St Auckland	Nelson / Invercargill	SH1, Waikato Boundary	57															
	Union Road Pukekohe	Rakaia, Canterbury	SH1 Waikato Boundary	48															
	Kawerau	Whakatane	SH30, SH34, SH3	56.8															
		Port of Tauranga	SH30, SH34, SH2	56.8															
		Mt Maunganui	SH30, SH34, SH2	56.8															
		Kaingaroa	SH30, SH34, SH2																
~		Edgecumbe	SH34, SH30, SH2	45.5															
of Plenty		Waikato Boundary	SH5, SH28																
of P	Mt Maunganui	Rotorua	SH2, SH35	56.8															
Bay		Edgecumbe	SH2	52															
		Whakatane	SH2	52															
		Таиро	SH2, SH35, SH5	55.8															
		Waikato Boundary	SH35	55.8															
		Kinleith	SH2, SH29, SH1	62															
		Sulphur Point	SH2	48.8															



Region	Origin	Destination	Route description – State highways listed as stated on permit applications. (Routes may contain local roads, but these are not necessarily listed on the permit applications)	Mass (tonnes)	A224	A124	A134	R12T22	R22T22	R22T23	R23T23	B1222	B1232	B1233	B1243	B2232	B2233	B2234	B2243
		Auckland / Northland Boundary	SH2	47.5															
		Napier Boundary	SH29, SH5	49.8															
		Waikato Boundary	SH29, SH1, SH36, SH5																
		Port of Tauranga	SH2	55.8															
		Port of Whakatane	SH2	56															
		Kawerau, Whakatane & Port of Tauranga	SH30, SH34, SH2	56															
	Port of Tauranga	Rotorua	SH2, SH35, SH5	51.8															
		Hampton Downs	SH2, SH29, SH5	62															
		Edgecumbe	SH2	57.5															
		Whakatane	SH2	55.7															
		Kinleith	SH2, SH29, SH1	62															
		Kaimais	SH2, SH29	48.8															
		Waikato Boundary	SH29, SH1, SH36, SH5	55															
		Port of Whakatane	SH2	56															
		Auckland / Northland Boundary	SH2	47.5															
		Napier Boundary	SH29, SH5	49.8															
		Kaingaroa	SH34, SH29, SH5, SH2	56.8															
		Port of Whakatane	SH2	56															
	Whakatane	Rotorua	SH30	53						-									
		Kinleith	SH30, SH1	62															
	Kaingaroa	Rotorua	SH5	54															
		Whakatane																	
		Kinleith																	
		Таиро																	
	Rotorua	Reporoa	SH5	52															
		Kinleith	SH5	62															
		Kaingaroa		54															
		Taharokuri	SH5, SH1	53															
		Mangakakahi		62															
	Auckland regional	Hampton Downs Road SH1	SH1	58															
cato	boundary: Pokeno	Matamata, Waikato	SH2, SH27, SH29	47.8															
Waikato		Waitoa, Morrinsville, SH26	SH2, SH27, SH26	48.5															
-		Tokoroa - Option 1	SH2, SH27, SH1																



n	Origin	Destination	Route description – State highways listed as stated on permit applications. (Routes may contain local roads, but these are not necessarily listed on the permit applications)	Mass (tonnes)	A224	A124	A134	R12T22	R22T22	R22T23	R23T23	B1222	B1232	B1233	B1243	B2232	B2233	B2234	B2243
		Tokoroa - Option 2	SH1, SH1B, SH1																
		Hamilton, Waikato	SH1, SH1B, SH26																
		Te Awamutu, Waikato	SH1, SH1B, SH26, SH1, SH21, SH3																
		BOP regional boundary SH29	SH2, SH27, SH29	52															
		BOP regional boundary SH29	SH1, SH1B, SH1, SH29	68															
		BOP regional boundary SH30	SH2, SH27, SH1, SH30	49.1															
		BOP regional boundary SH5 Mamaku - Option 1	SH2, SH27, SH1, SH5																
		BOP regional boundary SH5 Mamaku - Option 2	SH1, SH1B, SH1, SH5																
		Manawatu regional boundary - Option 1	SH2, SH27, SH1, SH32, SH41, SH1	52.1															
		Manawatu regional boundary - Option 2	SH1, SH1B, SH1, SH32, SH41, SH1	47.8															
		Tirau, Waikato - Option 1	SH1N, SH1B, SH1N, SH27						-										
		Tirau, Waikato - Option 2	SH2, SH27																
		Huntly, Waikato	SH1N																
	Hamilton, Waikato	Waharoa, Waikato	SH1, SH29, SH27	55.9					_										
		Morrinsville, Waikato	SH1, SH26	49.8					_										
		Waitoa, Waikato	SH1, SH26	50															
		Ngaruawahia, Waikato	SH21, SH3, SH1	47															
		Horotiu, Waikato	SH1	50															
		Hautapu Road of SH1B	SH1, SH1B	57.3															
		Intersection of Karapiro Road SH1	SH1	53															
		Te Awamutu, Waikato	SH1, SH3	57.3															
		Taupo, Waikato	SH1, SH32, SH1 (Via Poihipi Road)	48															
		BOP regional boundary SH29	SH1, SH29	57.3															
		BOP regional boundary, Mamaku, SH5	SH1, SH5	53.1															
		Manawatu regional boundary	Refer Route A15 & A16																
		Hampton Downs	SH1N, SH26, SH1B																
	Tokoroa, Waikato	Hamilton	SH1	57.3															
		Taupo - Option 1	SH1, SH5, bypass Atiamuri Bridge via Poihipi Road, SH32	51.8															
		Taupo - Option 2	SH1, SH30, bypass Atiamuri Bridge via Tram Road, SH1, SH1-ETA*	55.8															
		BOP regional boundary SH5, Mihi	SH1, SH30, bypass Atiamuri Bridge via Tram Road, SH1, SH1-ETA, SH5	56.8															



	Origin	Destination	Route description – State highways listed as stated on permit applications. (Routes may contain local roads, but these are not necessarily listed on the permit applications)	Mass (tonnes)	A224	A124	A134	R12T22	R22T22	R22T23	R23T23	B1222	B1232	B1233	B1243	B2232	B2233	B2234	B2243
		BOP regional boundary SH5, Mamaku	SH1, SH5	53															
		BOP regional boundary SH30	SH1, SH30	57.3															
		BOP regional boundary SH29	SH1, SH27, SH29	55															
		Waituhi Saddle	SH32, SH41	53															
		Manawatu regional boundary – Option 1	SH32, SH41, SH1	50.2															
		Manawatu regional boundary – Option 2	SH1N, SH30, via private road and local road with required approvals, SH1N - ETA																_
		Napier regional boundary	SH5, SH1N – ETA, SH1N, via private road and local road with required approvals, SH30, SH1N, SH32																-
		Putaruru, Waikato	SH1N																
	Taupo, Waikato	BOP regional boundary SH30	SH1, SH30 (bypass Atiamuri Bridge via Tram Road)																
	BOP regional boundary SH30Image: SH30BOP regional boundary SH29Image: SH5, Mihi -		SH1-ETA, SH1, SH30 (bypass Atiamuri Bridge via Tram Rd)	55.9															
			SH32, SH1, SH27, SH29	52.8															
			SH1-ETA, SH5	55.7															
		BOP regional boundary SH5, Mihi - Option 2	SH1, SH1-ETA, SH5	58.8															
		BOP regional boundary SH5, Mihi - Option 3	SH41, SH1, SH1-ETA, SH5	50.5					-										
		Tirau, Waikato	SH41, SH32, SH1, SH29	50.5															
		Napier regional boundary	SH1-ETA, SH5	53															
		Manawatu regional boundary	SH1-ETA, SH1	48															
		Rangipo	SH1N-ETA, SH1N																
	Kinleith	Rotorua	SH1, SH30	62															
		Таиро	SH1, SH30	62															
	Atiamuri	Waikato Boundary (Mihi)	SH30	56.8															
	BOP regional	Waitoa, Morrinsville, Waikato	SH29, SH27, SH26	55.9															
	boundary SH29	Tirau SH27/SH1 junction	SH29, SH27,																
		Tamahere, Waikato	SH29, SH1, SH1B	49.9															
		Manawatu regional boundary (Southern)	SH29, SH27, SH1, SH32, SH41, SH1	49.8															
		Manawatu regional boundary (Western)	SH29, SH27, SH1, SH32, SH41	53															
		Hautapu, Waikato	SH1B, SH1, SH29	55.9															
		Morrinsville, Waikato	SH29, SH27	54.7															
		Te Awamutu, Waikato	SH29, SH1, SH3	55.9															
		Waharoa, Waikato	SH29, SH27	55.9															



	Origin	Destination	Route description – State highways listed as stated on permit applications. (Routes may contain local roads, but these are not necessarily listed on the permit applications)	Mass (tonnes)	A224	A124	A134	R12T22	R22T22	R22T23	R23T23	B1222	B1232	B1233	B1243	B2232	B2233	B2234	B2243
		Tirau, Waikato	SH29, SH27	55.9															
		Wood Road / Wiltsdown Road intersection SH1	SH29, SH1	54.2															
		4km South of Kuratau junction	SH29, SH27, SH1, SH32, SH41	50.5															
		Intersection of Karapiro Road SH1	SH29, SH1	49															
		Hampton Downs Road, SH1N	SH29, SH1, SH1B, SH1	62															
		Waituhi Saddle	SH29, SH27, SH1, SH32, SH41	51.8															
		Karapiro, Waikato	SH29, SH1,																
		Matamata, Waikato	SH29, SH27, SH24																
		Putaruru, Waikato	SH29,SH27, SH1N																
	BOP regional	BOP regional boundary SH29, Option 1	SH30, SH1, SH27, SH29	56															
	boundary SH30	BOP regional boundary SH29, Option 2	SH30, SH1N, SH29	57.3															
		Mangakino, Junction with SH32	SH30	52															
		Putaruru, Waikato	SH30, SH1	53.8															
	lwitahi, SH5		SH30, SH1N, SH5 (bypass Atiamuri Bridge via Tram Road)	49.1															
		Tram Road intersection with SH30	SH30	49.1															
		Waituhi Saddle	SH30, SH32, SH41	51.8															
		Napier regional boundary	SH30, (bypass Atiamuri Bridge via Tram Road), SH1N, SH1N – ETA, SH5																
	BOP regional	Manawatu regional Boundary	SH5, SH1-ETA, SH1	50.5															
	boundary SH5, Mihi	South of Rangipo, Waikato	SH5, SH1-ETA, SH1																
		Napier regional boundary	SH5, SH1-ETA, SH5	56.8															
		BOP regional boundary SH30	SH5, SH1, SH30 (bypass Atiamuri Bridge via Tram Road)	48															
	BOP regional	BOP regional boundary SH29	SH5, SH28, SH29	62															
	boundary SH5, Mamaku	BOP regional boundary SH29	SH5, SH1, SH27, SH29	51.8															
		Tirau, Waikato	SH5	50.2															
Taotaoroa Road intersection, SH29       SH2         Rangipo, Waikato       SH2         Morrinsville, Waikato       Manawatu regional boundary       SH2		BOP regional boundary SH30	SH5, SH1, SH30																
		Taotaoroa Road intersection, SH29	SH5,SH1, SH29																
		Rangipo, Waikato	SH5,SH28, SH1, SH30, SH32, SH41																
		Manawatu regional boundary	SH26, SH27, SH1, SH32, SH41, SH1	49.8															
		South of Paeroa, Waikato	SH26																
	Hautapu, Waikato Cambridge, Waikato SH1B, SH1N		48.4																
	Tirau, Waikato	Wood Road / Wiltsdown Road	SH27, SH1	54.2															



Region	Origin	Destination	Route description – State highways listed as stated on permit applications. (Routes may contain local roads, but these are not necessarily listed on the permit applications)	Mass (tonnes)	A224	A124	A134	R12T22	R22T22	R22T23	R23T23	B1222	B1232	B1233	B1243	B2232	B2233	B2234	B2243
		intersection SH1																	
	Piarere, Waikato	BOP regional boundary SH29	SH29	50.6															
		Kuratau Junction	SH29, SH1, SH32	50.5															
	Te Kuiti, Waikato	Otorohanga, Waikato	SH3	56.8															
	Matamata, Waikato	Hinuera, Waikato	SH26, SH27																
	Napier RegionalBoundarySouth of Kuratau junction		SH5, SH1N, SH1N – ETA, SH1N, SH41																
	Fonterra Te Rapa factory, Waikato	Crawford St, Hamilton, Waikato	SH1D or SH1N – Te Rapa bypass																



## **Evidence sources reference table**

NZTA       with industry stakeholders         NZTA. 2012. Guidance maps showing network capability for full and limited HPMV permits. weblink. May       • Tables / maps – Web, electronic, hard copies       Illustrates current network capability for various levels of HPMVs         NZTA. 2012. Upper North Island HPMV Investment Routes. weblink       • Tables / maps – Web, electronic, hard copies       Illustrates SH routes that will be Full HPMV capable by 1 July 2015         NZTA. 2012. NLTP Extract report. weblink Transport Investment On-line (TIO)       • Tables – TIO, electronic       Data extracted from Transport Investment Routes are also in the NLTP, and to check the other routes submitted for investment         NZTA. 2012. Bridge Improvement Programme. Opus, Wellington       • Spreadsheet • Opus / NZTA       Provides current information on structures requiring strengthening on the HPMV Investment Routes         Auckland Transport. 2012. 2009-12 Roading - HPMV Study. weblink, On-line       • Tables – TIO, electronic       Provides details of local road HPMV routes under investigation         Stimpson & Co. 2011. Monitoring, evaluation and review of the Vehicle Dimensions and       • Report – hard copy • NZTA       Provided detail on benefits of HPMV	Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and held by	Use / application within the Upper North Island Freight Story
NZTA. 2012. Existing upper North Island HPMV routes. Status of Applications weblink       • Tables/maps – Web, electronic, hard copies       • Information tool within partner organisations         NZTA. 2012. Guidance maps showing network capability for full and limited HPMV permits. weblink. May       • Tables / maps – Web, electronic, hard copies       Illustrates current network capability for various levels of HPMVs         NZTA. 2012. Upper North Island HPMV Investment Routes. weblink       • Tables / maps – WED       Illustrates SH routes that will be Full HPMV capable by 1 July 2015         NZTA. 2012. Upper North Island HPMV Investment Routes. weblink       • Tables / maps – WED       Illustrates SH routes that will be Full HPMV capable by 1 July 2015         NZTA. 2012. NLTP Extract report. weblink Transport Investment On-line (TIO)       • Tables – TIO, electronic       Data extracted from Transport Investment Routes are also in the NLTP, and to check the other routes submitted for investment         NZTA. 2012. Bridge Improvement Programme. Opus, Wellington       • Spreadsheet • Opus / NZTA       Provides current information on structures requiring strengthening on the HPMV Investment Routes         Auckland Transport. 2012. 2009-12 Roading - HPMV Study. weblink, Transport Investment On-line       • Tables – TIO, electronic       Provides details of local road HPMV routes under investigation on the HPMV Investment Routes         Stimpson & Co. 2011. Monitoring, evaluation and review of the Vehicle Dimensions and       • Report – hard copy NZTA       Provided detail on benefits of	Critical issues: High productivity motor vehicle	programme	
routes. Status of Applications weblink       electronic, hard       organisations         NZTA. 2012. Guidance maps showing network       • Tables / maps –       Web, electronic, hard copies       • Tables / maps –         Weblink. May       • Tables / maps –       Web, electronic, hard copies       • NZTA         NZTA. 2012. Upper North Island HPMV       • NZTA       Illustrates current network         NZTA. 2012. Upper North Island HPMV       • NZTA       Illustrates SH routes that will be         NZTA. 2012. Upper North Island HPMV       • Tables / maps –       Illustrates SH routes that will be         NZTA. 2012. Upper North Island HPMV       • Tables / maps –       Illustrates SH routes that will be         NZTA       • Tables / maps –       Illustrates SH routes that will be         NZTA. 2012. NLTP Extract report. weblink       • Tables – TIO, electronic       Data extracted from Transport         NZTA       • Tables – TIO, electronic       Investment Routes are also in the NLTP, and to check the other routes submitted for investment         NZTA. 2012. Bridge Improvement Programme.       • Spreadsheet       • Provides current information on structures requiring strengthening on the HPMV Investment Routes         Auckland Transport. 2012. 2009-12 Roading - HPMV Study. weblink, Transport Investment       • Tables – TIO, electronic       Provides details of local road         MPMV Study. weblink, Transport Investment       • Table	National		
capability for full and limited HPMV permits. weblink. MayWeb, electronic, hard copiescapability for various levels of HPMVsNZTA. 2012. Upper North Island HPMV Investment Routes. weblink• Tables / maps - Web, electronic, hard copiesIllustrates SH routes that will be Full HPMV capable by 1 July 2015NZTA. 2012. NLTP Extract report. weblink Transport Investment On-line (TIO)• Tables - TIO, electronic • NZTAData extracted from Transport Investment On-line to cross-check Investment On-line to cross-check Investment On-line to cross-check Investment Routes are also in the NZTANZTA. 2012. Bridge Improvement Programme. Opus, Wellington• Spreadsheet • Opus / NZTAProvides current information on structures requiring strengthening on the HPMV Investment RoutesAuckland Transport. 2012. 2009-12 Roading - HPMV Study. weblink. Transport Investment• Tables – TIO, electronic • Opus / NZTAProvides details of local road HPMV routes under investigation • Auckland TransportStimpson & Co. 2011. Monitoring, evaluation and review of the Vehicle Dimensions and• Report – hard copy • NZTAProvided detail on benefits of HPMV		electronic, hard copies	organisations <ul> <li>Communications tool for sharing</li> </ul>
Investment Routes. weblink       Web, electronic, hard copies       Full HPMV capable by 1 July 2015         NZTA. 2012. NLTP Extract report. weblink       • Tables – TIO, electronic       Data extracted from Transport Investment On-line (TIO)         NZTA. 2012. Bridge Improvement Programme. Opus, Wellington       • Spreadsheet       Drovides current information on structures requiring strengthening on the HPMV Investment Routes         Auckland Transport. 2012. 2009-12 Roading - HPMV Study. weblink. Transport Investment       • Tables – TIO, electronic       Provides details of local road HPMV routes under investigation         Stimpson & Co. 2011. Monitoring, evaluation and review of the Vehicle Dimensions and       • Report – hard copy       Provided detail on benefits of HPMV	capability for full and limited HPMV permits.	Web, electronic, hard copies	capability for various levels of
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HPMV Study. weblink. Transport Investment       electronic       HPMV routes under investigation         On-line       Auckland Transport       HPMV routes under investigation         Stimpson & Co. 2011. Monitoring, evaluation and review of the Vehicle Dimensions and       • Report – hard copy       Provided detail on benefits of HPMV		·	structures requiring strengthening
and review of the Vehicle Dimensions and  • NZTA HPMV	HPMV Study. weblink. Transport Investment	electronic	
Mass Rule May 2010 – April 2011. PART A – SUMMARY REPORT. 6 September	and review of the Vehicle Dimensions and Mass Rule <i>May 2010 – April 2011. PART A –</i>		

## **Other Information/processes**

All data sources listed above required upper North Island data to be extracted and manipulated for presentation in a concise and non-technical manner



## Critical issue: Utilisation of industrial land

## **Problem definition**

There is a need to understand the likely supply and demand for industrial land (amount, type and location) across the upper North Island so that land and public investment can be provided and staged at appropriate times.

## Approach undertaken

Document existing and proposed industrial land developments 50 hectares and above to better understand the supply and demand of significant industrial land developments across the upper North Island including size, location, timing, staging, purpose and uptake.

## Benefit to collective partner focus

Partners across the upper North Island are better informed in terms of the cross regional industrial land picture to support future planning and investment decision making.

## **Completed Actions**

No.	What	Who	When
1	Document consistent assumptions used to develop industrial land table.	Technical Working Group	Complete (included in Shared Evidence Base)
2	Development of an 'Upper North Island industrial land table' including key information on each of the developments.	Technical Working Group	Complete (included in Shared Evidence Base)
3	Document relevant work already undertaken across the upper North Island on identifying current status of requirements for industrial land.	Technical Working Group	Complete (included in Shared Evidence Base)
4	Document key findings from the evidence and technical analysis.	Technical Working Group	Complete (included in Shared Evidence Base)

## **Future Actions**

No.	What	Who	When
5	Scope a specific piece of work to ascertain a realistic understanding for industrial land in the Upper North Island.	Upper North Island Strategic Alliance <u>Lead</u> : Hamilton City Council with support from Whangarei District Council	2013 - 2014 (as part of UNISA work programme)



## Evidence and analysis set

- Summary of key messages on evidence findings.
- Key assumptions used to build the evidence.
- Upper North Island industrial land table (key information on each development).
- Upper North Island industrial land maps (x5 upper North Island and 4 regions).
- Upper North Island industrial land future demand summary of regional work undertaken.

The industrial land evidence set is a significant amount of data that can support future work and analysis on this critical issue. However it is important to note that this is just the beginning of a conversation at this pan-regional scale.

Areas that the collective partnership is interested in having further conversations on and/or analysis include:

- Further understand for each of the sites, primarily where the land is yet to be developed, exactly what is planned for in the future i.e. some of the industrial land sites may never be developed due to being used as buffer zones for existing industry and assets.
- Work closer with industry to better understand:
  - Where we expect major growth to be in the future and what impacts, if any, this may have on freight flows.
  - What attracts industry to particular sites / areas, what is the market looking for and what are seen as barriers to industrial land development.
- Understand further the statutory rule frameworks across the various regions and local government agencies for industrial land development to determine areas of alignment or misalignment.



## Upper North Island industrial land: evidence key findings

One of the issues raised in the regional workshops, related to the amount, location, infrastructure costs and limitations, and general availability of industrial land within the upper North Island.

Some Industry groups noted issues such as: the planning difficulties of sourcing new industrial sites; a lack of awareness of where industrial land is and should be located in the future; and that often industrial land is not optimally located to serve their needs. Local government representatives raised issues such as: the lack of understanding about where industry wants industrial land to be located; and the infrastructure costs of servicing such land.

The Upper North Island Technical Working Group compiled an industrial land database, which sought to identify where industrial land is currently located and at what timeframe it is expected to be provided in the future. The Group also sought to capture 'how ready' the land is to be developed should there be immediate demand.

### Assumptions

Information was gathered primarily from territorial authorities who map and plan for industrial land provision. The Group needed to ensure the information received was comparable across regions and had been filtered in the same way, so agreed assumptions as to what was to be measured. A detailed note, on the assumptions used to gather the data follows.

- Only measured sites or areas with more than 50 hectares of land, being of a scale to be subregionally significant. Some individual land uses are this large, but in other instances, we measured the conglomeration of numerous sites within close proximity to each other. In some instances, the use of the 50ha minimum size for sites will mean a variety of smaller land parcels which would contribute to the overall availability of industrial land are not reflected in the evidence, but still an important part of the local industrial land supply.
- Measured land that existed, and that which is anticipated in the future either given the aspirations of developers who are taking sites through planning processes such as plan changes or resource consents; or industrial land allocation such as those outlined in regional policy statements or district plans.
- Measured the timing of industrial land as per standard Resource Management Act (RMA) type timeframes of current-2021; 2021-2041; 2041+. For the purposes of this note, we call this the study period. Given it is a very inexact science to know when land might be taken up, this was more about when land could be developed given the planning framework and infrastructure availability.
- Attempted to measure the underutilised land, however many territorial authorities were quick to point out, they did not have accurate data on this.

### What we found

Within the upper North Island, within the study period, there are approximately 13,000 hectares of industrial land existing or planned. Of that total, just over 10,000 hectares is existing land which is either utilised or is zoned, serviced and 'ready to go'. Of this existing land, nearly 1/3 is thought to be underutilised or not yet used at all.

Some regional snapshots:

**Northland:** Northland has a unique situation within the upper North Island, whereby all of the industrial land in the area, is 'existing' or ready to go now. It is acknowledged that wastewater upgrades would be required to release the full potential, but this would only happen as growth demands it. Having noted the availability of zoned and serviced land, it is important to note that



almost half of the total land available is not actually developed or has significant capacity for expansion.

**Auckland:** A large portion of the industrial land in the upper North Island that has been assessed is within Auckland, with approximately 4,950 hectares of land potentially available over the study period. The data collected illustrates that there is some 750 hectares of land already identified to potentially come forward for industrial purposes over this period (to 2041) and a further 370 hectares of land where the timing is unknown. It should be noted, in addition to the large sites, measured by this data there are a number of additional sites under 50 hectares, vacant business land and other potential development opportunities that are also being considered to ensure the region can provide for the expected future demands over the next 30 years. The Auckland Plan states that an additional 1,000ha of greenfield land will be required over the next 30 years to meet expected demand in the region (this will be located within the 'greenfield areas for investigation' depicted in the Auckland industrial land map).

**Waikato:** Within the Waikato, there are approximately 4,280 hectares of total land over the study period. Of this, 80% is to be provided in the period prior to 2021. The completion of the Waikato Expressway is the major trigger controlling the release of much of this land. Industrial land allocation is high around Taupo and the FutureProof partners of Hamilton, Waipa and Waikato Districts.

**Bay of Plenty:** The Bay of Plenty has a diverse range of industrial land, ranging from the Port of Tauranga; general industrial parks and forestry sites. In total, there is approximately 2270 hectares of land over the study period, of which 70% is existing land. Within the SmartGrowth area there are several large under construction or proposed developments, namely Tauriko, Wairakei, Rangiuru and Te Puke.

#### Summary

Region	Existing industrial land	Short term (until 2021)	Medium term (2021- 2041)	Long term (2041 +)	Unknown timing	Total
Northland	547	987	0	0	0	1534
Auckland	3829	696	54	0	373	4952
Waikato	2019	1444	400	421	0	4284
Bay of Plenty	1325	400	550	0	0	2275
Total	7720	3527	1004	421	373	13045

Total land availability over the study period.

At an upper North Island scale, rough estimates would suggest of the existing industrial land which is zoned and ready to go, approximately one third could be vacant. However, further refinement of data would be required to give confidence to that figure.



## Upper North Island industrial land table key assumptions

Following are the key assumptions agreed to support the development of the industrial land database.

Sites	All existing and proposed industrial areas with an area of over 50 hectares are included.
	Include:
	Existing industrial areas.
	• Those areas zoned within the district plan but as yet not developed.
	• Industrial land allocation included in any relevant regional policy statement (RPS) that may or may not be reflected in the relevant district plan.
	• Any emerging proposals, where the council or a developer is known to be considering significant (i.e. more than 50ha) industrial proposals, either through a plan change or resource consent process.
	Industrial land around ports, airports.
	• Industrial (particularly existing) land within the cities and towns, which may not be one big area, but a series of linked or proximal sites which when conglomerated, would be more than 50ha.
	Definition for industrial includes: heavy industry, storage and distribution, industrial manufacturing, portside land, large factories or plants, airports often have associated industrial land, processing plants, e.g. forestry, dairy factories – providing they meet the 50ha minimum.
	Don't include:
	<ul> <li>Large format retail areas, unless they have an industrial land zoning (i.e. they could be used for industrial land if the market desired).</li> <li>Primary production such as forestry areas, quarries.</li> <li>Actual airports.</li> </ul>
Size (>/=50ha) (gross)	Sites over 50 hectares in size.
Timing: existing short term (prior	Outline the proposed staging or phasing of the development if known and if not then outline what could happen under the relevant planning controls.
2021) medium term; (2012-2041) long term (2041+)	If the district plan zoning is in place and there are no limitations placed on timing through the District Plan, the land should be considered immediately available (short term).
Progress: Existing/zoned in district	This is about how ready the land is for development. Noting a measure of whether the relevant local authority is expecting the development to happen in a particular location, and if the zoning is in place.
plan/aspiration	Also an indication that some level of analysis has been done and from a planning perspective, development could occur. Sites which are not zoned, but have been granted resource consent also reflected. Land zoned and developed is listed as 'existing'.
	Aspiration refers to development which is potentially on the horizon but as



	yet, nothing has been formalised in the District Plan nor have the necessary resource consents been granted.
Transport infrastructure requirements and/or infrastructure strengths	<ul> <li>Includes:</li> <li>Does the area/site have access to the rail network, if so list this.</li> <li>List if a new rail connection proposed as part of development.</li> <li>List whether the site has or could have easy access to the state highway network.</li> <li>List if there are any known constraints that impact on the use of the site and the movement of freight, such as bridge restrictions; a new major piece of infrastructure is required before the land can be used – such as an expressway, major junction or signalling improvements, conflicts between passenger and freight modes on the railway networks; issues with local road networks such as small local roads or residential opposition. If known, costs should be listed. For example, to allow industrial growth in area X, \$5million bridge strengthening is required.</li> </ul>
Key infrastructure requirements (non- transport)	<ul> <li>This is infrastructure critical to the delivery of industrial uses on the land.</li> <li>For existing sites, this column may well be blank as presumably it's all up and running and the necessary infrastructure is in place to service the site.</li> <li>In terms of the 3-Waters, electricity and other network utilities, it goes without saying that these will be needed for almost any industrial development. However, we are attempting to capture those situations where there is something out of the ordinary or exceptional is required, particularly in relation to cost. For example, to allow an industrial growth cell to develop, an expensive upgrade to council's wastewater system might be required; or the council might need to spend significant investment reticulating an area for water and wastewater services. If known, costs of providing the key piece of infrastructure 'kit' can be listed.</li> </ul>
Estimated quantum of underutilised or vacant land (ha)	<ul> <li>For aspiration sites, it is expected that this figure will match the size of the figure listed in the earlier column.</li> <li>For existing industrial areas, some Council's will have this data in industrial land supply work. However, if no detailed information is available, then a guestimate is acceptable as long as it is marked as approximate. A drive around the area; talking to colleagues around Council perhaps related to rates or water metering, can give a rough idea of occupation of buildings</li> </ul>
Key purpose	The rationale of this column is to try and understand if the land or site is being brought forward for a particular use – such as new dairy factory, or whether the future uses are yet to be determined or industry in general is provided for. Generic industry is a good term to use here. However, if the site is a dairy factory, or is specifically for port, heavy industry such as a factory this can be listed.



## Upper North Island industrial land table

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose	Comments
NORTHLAND	REGION								·
Whangarei	Kauri (north of Whangarei)	55ha	Existing	Existing	Existing. Adjacent to State Highway 1	Existing	Oha	Milk Treatment Plant & waste disposal	Currently seeing changes to SH1 to improve safety and access. Also note adjacent 12 ha Timber Yard.
Whangarei	Spring Flat (north of Whangarei)	60ha	Existing 10ha Short term 50ha	Existing	Existing. Adjacent to Whangarei Bypass / State Highway 1 and close to rail line	Existing	50ha	Light and heavy industrial land.	Please note that there is some flood susceptibility in area.
Whangarei	Southdale Investments / Kioreroa	130ha	Existing 52ha and Short term 78ha	Existing	Existing. Adjacent to State Highway. Southdale Investments subject to construction of crossroads	Existing	78ha	Large scale commercial and some warehousing.	Located at the entrance to Whangarei City (south side). Some flood susceptibility in area. 2nd Harbour crossing in vicinity. Located on the edge of the fastest growing suburb in Whangarei (northern side).
Whangarei	Port Road / Kioreroa	146ha	Existing 76ha and Short term 70ha	Existing	Existing. Close to State Highway 1 and rail line although rail in area not regularly used. Short- Medium Term: Planned upgrade of the crossroads between Kioreroa Road and State Highway as part of Southdale Investment	Existing	70ha	Heavy industry	Mainly marine industry & construction materials. Some flood susceptibility in area. The 2nd Hatea River Crossing is located in vicinity and will change transport patterns in wider area. Harbou access available for marine industry.
Whangarei	Port Nikau	90ha	Short term	Zoned in District Plan	Existing. Close to State Highway 1 and rail line although rail in area not regularly used. Short-Medium Term: Planned upgrade of the crossroads between Kioreroa Road and State Highway as part of Southdale Investment	Full services available but upgrade required over time dependant on growth	90ha	Mixture of light industry, heavy industry and mixed uses	Little development has occurred and site is presently for sale. 2nd Hatea crossing in vicinity and will change travel pattern in areas. Harbour access available for marine industry.

Note: All existing and proposed industrial areas with an area of 50 hectares or more are included in the shared evidence base.



Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose	Comments
Whangarei	Portland (Golden Bay Cement)	56ha	Existing	Existing	Existing. Short term - Planned upgrade of the SH1 and Portland Road underway. Has a small port for the shipping of cement.	Full services available		Mainly for limestone quarrying purposes.	Small residential population located nearby.
Whangarei	Marsden Point Town Centre	99ha	Short term	Zoned in District Plan	Existing (including good access to port). Short-Medium Term: Planned Rail (Designations held & land purchased but no firm commitment to construct the line)	Planned. Full services available but upgrades required over time dependant on population and business growth	99ha	Mixed uses including new town centre, but mainly light industrial purposes.	Adjacent to 32 ha Town Centre mixed zone. Reticulated water available. Ruakaka Wastewater Treatment Plan presently being upgraded using modular system to adjust to growth.
Whangarei	Marsden (Port)	170ha	Existing 60ha and short term 110ha	Existing	Existing (including good access to port) Short-Medium Term: Planned Rail (Designations held & land purchased but no firm commitment to construct the line)	Full services available but upgrades required over time dependant on population and business growth	110ha	Mainly for Port purposes - including storage	Reticulated water available. Ruakaka Wastewater Treatment Plan presently being upgraded using modular system to adjust to growth.
Whangarei	Marsden (NZ Refining)	120ha	Existing	Existing	Existing (including good access to port) Short-Medium Term: Planned Rail (Designations held & land purchased but no firm commitment to construct the line	Planned Full services available but upgrades required over time dependant on population and business growth	Oha	Mainly for refining purposes	Reticulated water available. Ruakaka Wastewater Treatment Plan presently being upgraded using modular system to adjust to growth.
Whangarei	Marsden (Heavy Industry)	446ha	Existing 46ha Short term 400ha	Zoned in District Plan	Existing (including good access to port) Short-Medium Term: Planned Rail (Designations held & land purchased but no firm	Full services available but upgrades required over time dependant on population and business growth	400ha	Heavy industry	Spread across both sides of Highway 32. Reticulated water available. Ruakaka Wastewater Treatment Plan presently being upgraded using modular system to adjust to growth.



Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
					commitment to construct the line)			
Whangarei	Marsden (Light Industry)	100ha	Existing 10ha, Short term 90ha	Zoned in District Plan	Existing (including good access to port) Short-Medium Term: Planned Rail (Designations held & land purchased but no firm commitment to construct the line)	Full services available but upgrades required over time dependant on population and business growth	90ha	Light industry
Far North District	Kaitaia North Industrial Area	62ha	Existing	Zoned in District Plan	Direct access to SH1. No railway connection planned	Some availability of wastewater/water but more connection required	20ha	General industry
AUCKLAND R	EGION		1			I		
Manukau	"Mangere Gateway Heritage Area" (Manukau: Proposed Plan Change No. 14)	210ha	110ha Existing, 100ha short term	Zoned in District Plan	Existing. Adjacent to SH 20. Also proximity to Auckland International Airport including direct access to the proposed second runway if it is built. Significant roading improvements are proposed, including alterations to George Bolt Drive. Public transport and cycle pedestrian networks.	Existing	210ha	Large scale warehousing and distribution activiti and activities involving production of food and beverages.
					Rail connection proposed through the South Western Airport Transport Study.			
Waitakere / Rodney	Massey North Future Urban (PC 15)	156ha	Existing	Zoned in District Plan	Existing and planned road connections to be used. Provisions to ensure that the Oriel Road link is provided prior to 2021 and provisions to ensure that the road alongside	Existing	156ha	Integrated business and employment area, including manufacturing, construction, wholesale trade,



	Comments
	Adjacent to heavy industry zone. Split into 2 main areas. Reticulated water available. Ruakaka Wastewater Treatment Plan presently being upgraded using modular system to adjust to growth.
try	Limited potential for larger industrial use. Mainly agglomeration of multiple small sites adjacent to each other.
nd tivities uction	Land zoned Airport Zone that lies just south of the Mangere Gateway Business Zone and is within the northern part of the Auckland International Airport designation. (Designation 231)
iness ent I, Ie.	Part operative - appeals for Massey North Employment Special Area resolved.

Region	(greater e than 50ha tr (gross) 2 tr 2		Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose	Comments
					the SH16 extension provide the main access to and from the Massey North Employment Special Area			transport, storage, and ancillary commercial activities).	
Manukau	Wiri	400ha	Existing	Existing zoned in District Plan - Vacant business land	Excellent access to SH20 (and SH1) and to Auckland International Airport. Mainline rail corridor runs through area.	Existing	100ha	Mixture of light and heavy industry for various purposes	Site in question is the old Wiri Quarry
Rodney	Huapai South Structure Plan (Variation 127)	88ha	Short Term	Structure Plan Adopted. Plan change not yet notified.	Existing. Adjacent to SH 16. The construction of road across which in turn would link to a major southern access loop road.	Existing	88ha	Light industry for various purposes (mainly warehousing)	The area is a key driver for economic growth in Rodney as Kumeu and Huapai together comprise the second largest business centre in Rodney, after Silverdale.
Franklin	Waiuku (PC 23)	108ha	Short Term:	Zoning in the District Plan	Remote location, significant distance from SH1. Reliant on Glenbrook Road and Waiuku Road which adjoin SH22.	3 Waters and recreation to be determined through structure plan process.	108ha	Expansion of adjacent existing business area (warehousing and light manufacturing and food processing)	The structure plan area is approximately 100 hectares gross and 80 hectares net in extent. It lies to the east of Waiuku and borders the existing Business Zone (as at June 2007); the location of the structure plan area adjacent to an existing business area promotes a clustering of business activity and hence promotes economies of scale.
Franklin	Drury South Private Plan Change	223ha	Long Term	Unknown	Adjacent to SH1 would require motorway interchange upgrade. No rail connection planned.	Significant storm water infrastructure required. Sited in floodplain and significant riparian corridors.	223ha	A mixture of light and heavy industry for various purposes (including construction, manufacturing, and distribution activities and possibly wholesale trade).	Private Plan change has been lodged by Stevenson Group, now notified by Auckland Council. Rezoning required.
Waitakere	PC 14 Hobsonville Corridor (first stages)	54ha	Medium Term	Existing	Existing, adjacent to SH 18 and close to SH 16.	Existing3 Waters	54ha	Employment Special Area – Light industry	Plan change is part operative – other parts not related to business land are under appeal.



Region		Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose	Comments
Manukau	Puhinui Proposed PC 35 Southern Gateway	150ha	Medium Term	Unknown	Adjacent to SH 20 and neighbouring Auckland International Airport. Local roading improvements may be required.	3 waters	150ha	Adjunct to existing Wiri industrial area. Likely to be light industry due to proximity to sensitive land uses,	Private Plan change lodged with Auckland Council.
Manukau	East Tamaki	452ha	Existing	Existing	Existing. Linked to SH1 by Highbrook Drive (new bridge and motorway interchange provided)	Existing	160ha	Light industry and advanced manufacturing	Draft East Tamaki Business Precinct Plan outlines framework for future development. This figure includes vacant land outside of the Special Policy Area within this precinct.
Rodney	Silverdale	70ha	Existing	Existing	Existing, adjacent to SH1	Existing	70 ha	Light industry and business park	Part of Silverdale Innovation Centre development
Auckland	Penrose	175ha	Existing	Existing	Existing, adjacent to SH1 and rail corridor. Investigations are underway for improving the East West transport links through this area.	Existing	65 ha	Mixture of light and heavy industry for various purposes	Part of the industrial heartland of Auckland, vacant land estimate is largely made up of small parcels.
Auckland	Highbrook Business Park	140ha	Existing	Existing	Existing. Access from Highbrook Drive – recent motorway interchange upgrade. Adjacent to SH1 with three bus stops throughout the park.	Existing	80ha	Office, light industry and advanced manufacturing	This sits within the Waiouru Peninsula Special Policy Area which is part of the East Tamaki Precinct.
Auckland	Те Рарара	175ha	Existing	Existing	Existing. Neilson Street with connections to SH 1 and SH20. Upgrades required – subject of the Multi-Modal East West Corridor Solution project.	Existing	0	Heavy industry - includes MetroPort inland port.	Multi-Modal East West Corridor Solution project is underway to begin scoping transport improvements in this area.
Auckland	Carbine Road	146ha	Existing	Existing	Existing. South Eastern Highway with connections to SH1. Mainline rail access.	Existing	0	Heavy Industry	
Auckland	Hunua Road	130ha	Existing	Existing	Existing. Hunua Road with	Existing	0	Mixture of light and	Potential for expansion into surrounding



Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
					access to SH1 from Beach Road			heavy industry for various purposes
Auckland	Otahuhu West	126ha	Existing	Existing	Existing. James Fletcher Drive with access to mainline rail corridor. Not direct link to SH1.	Existing	0	Heavy industry
Auckland	Glenbrook	340ha	Existing	Existing	Existing. Direct rail access and Glenbrook Road.	Existing	0	Heavy industry
Auckland	Ascot Park	325ha	Existing	Existing	Existing, with excellent access to SH20 (and SH20A) and to Auckland International Airport.	Existing	75ha	Light industry and advanced manufacturing
Auckland	Puhinui (Wiri)	270ha	Existing	Existing	Existing, with excellent access to SH20 (and SH1) and to Auckland International Airport.	Existing	50ha	Light industry and advanced manufacturing
Papakura	Papakura Industrial	50ha	Existing	Existing	Existing, adjacent to SH1 and rail corridor.	Existing	50ha	Mixture of light an heavy industry for various purposes
Auckland	North Harbour Industrial Estate	168ha	Existing	Existing	Existing, Albany Highway and adjacent to SH18.	Existing	0	Office, light indust and manufacturing
Auckland	Wairau Valley	162ha	Existing	Existing	Existing, adjacent to SH1.	Existing	0	Office, large forma retail, light industr and manufacturing
Auckland	Rosebank Road	156ha	Existing	Existing	Existing. Rosebank Road and adjacent to SH 16.	Existing	0	Mixture of light an heavy industry for various purposes
Auckland	Southdown	119ha	Existing	Existing	Existing. Great South Road and adjacent to SH1 and rail corridor.	Existing	0	Office, light indust and manufacturing
Auckland	Ormiston Road	106ha	Existing	Existing	Existing. East Tamaki Road and	Existing	0	Light industry for various purposes

e	Comments
stry for poses	Greenfield sites if there is market demand.
stry	Includes the Pacific Steel site.
stry	New Zealand Steel site. Potential for expansion into surrounding Greenfield sites (112ha).
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try for poses	Southern part of the East Tamaki

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
					Te Irirangi Drive.			(mainly warehousi
Auckland	Henderson South	103ha	Existing	Existing	Existing, Henderson Valley Road and adjacent to rail corridor.	Existing	0	Light industry for various purposes (mainly warehousi
Auckland	Silverdale South	100ha	Existing	Existing	Existing. Adjacent to SH1, with direct access to the Hibiscus Coast Highway.	Existing	0	
Auckland	Plunket Avenue	86ha	Existing	Existing	Existing, with excellent access to SH20 (and SH1) and to Auckland International Airport. Mainline rail corridor runs through area.	Existing	0	Light industry and advanced manufacturing
Auckland	Ellerslie South	78ha	Existing	Existing	Existing. Ellerslie Panmure Highway and adjacent to SH1 and rail corridor.	Existing	0	Office and light industry
Auckland	Takanini North	74ha	Existing	Existing	Existing, adjacent to SH1 and rail corridor.	Existing	0	Mixture of light ar heavy industry for various purposes
Auckland	Lincoln Road	65ha	Existing	Existing	Existing, Lincoln road and adjacent to SH16.	Existing	0	Light industrial lar for various purpos (mainly warehousing), also large format retail
Auckland	Otahuhu Industrial	58ha	Existing	Existing	Existing. Great South Road and adjacent to mainline rail corridor.	Existing	0	Mixture of light ar heavy industry for various purposes
Auckland	Westfield	58ha	Existing	Existing	Existing. Great South Road and adjacent to mainline rail corridor.	Existing	0	Mixture of light ar heavy industry for various purposes
Auckland	Apollo Drive	57ha	Existing	Existing	Existing. Apollo Drive and adjacent to SH1.	Existing	0	Light industry for various purposes (mainly office and



	Comments
sing)	Business Precinct.
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r s d	Largely taken up by mixed office uses.

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
								warehousing)
Auckland	Mt Wellington Highway	57ha	Existing	Existing	Existing. Mt Wellington Highway and adjacent to mainline rail corridor.	Existing	0	Office and light industry
Auckland	Morin Road	55ha	Existing	Existing	Existing. Morin Road and adjacent to mainline rail corridor.	Existing	0	Light industrial lar for various purpos (mainly warehousi
WAIKATO REG	ION							
Taupo	Existing industrial zoned land (Centennial Dr area, Miro Street area, Totara Street)	220ha	Short term	Zoned in District Plan	Ready access to East Taupo Arterial and Napier Taupo road	Serviced	70ha	General industry
Taupo	Proposed industrial land (State Highway 5 to Broadlands Road)	71ha	Short term	Awaiting decision from independent commissioners	Ready access to East Taupo Arterial and Napier Taupo road	Requires the three waters	71ha	General Industry
Taupo	Proposed industrial land (Centennial)	65ha	Short term	Awaiting decision from independent commissioners	Ready access to East Taupo Arterial and Napier Taupo road	Requires the three waters	65ha	General Industry
Thames- Coromandel	Thames (between Thames and Kopu)	64ha	Existing zone	Currently zoned	No rail access to Thames- Coromandel – rail corridor exists but is now a walkway / cycleway. Adjacent to State Highway.	Existing	Oha	General industry
Thames- Coromandel	Thames	50ha	Short to medium Term	Kopu to Thames Structure Plan	No rail access but good access to State Highway	20% Infrastructure serviced	50ha	General industry
Thames- Coromandel	Whitianga	60ha	Existing (20ha) Short term(40ha)	20ha Currently zoned, 40ha proposed via		Existing	Existing – Oha. New – 40ha	General Industry



	Comments
and	Will benefit from transport improvement
oses sing)	as part of the AMETI project
, <u> </u>	
	Mix of heavy and light industrial. Most
	of the capacity sits within the heavy industrial area at Centennial Drive
	Likely to be developed for light commercial operations with some trade
	suppliers like M10 anticipated
	Likely to be developed for beauty
	Likely to be developed for heavy industrial operations
	Private
	Private
,	Private

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
				District Plan Review				
Matamata- Piako	Fonterra - Waitoa	96ha	Existing	Development Concept Plan in District Plan	Adjacent to State Highway 26 and railway line	Privately serviced	54ha	Dairy processing
Matamata- Piako	Morrinsville Industrial zone - Morrinsville Industrial zone - Bolton Road	96ha	Existing	Zoned in District Plan	Adjacent to State Highway 26 and railway lines.	59% infrastructure serviced	37ha	General industry
Matamata- Piako	Wallace Corporation	132ha	Existing	Zoned in District Plan	Within close proximity to SH26 and SH27, between Morrinsville and Te Aroha	Existing	0	Meat and skins processing
Matamata Piako	Inghams Enterprises	62ha	Existing	Zoned in District Plan	Within close proximity to SH26 and SH27, between Morrinsville and Te Aroha	Existing	0	Poultry processing
'South Waikato	Fonterra Lichfield	62ha	No known plans for expansion of activities at site	Zoned in DP, Existing	Good access to State Highway 1. On rail line with own rail siding.	Existing	0	Processing dairy products
South Waikato	Kinleith Heavy Industrial area	414ha	Existing	Zoned in District Plan	Easy access to State Highway 1. Access to rail.	Existing	Oha	Wood / timber products
South Waikato	Tokoroa Browning St Industrial Area	64ha	Existing	Zoned in District Plan and partly existing	Land adjacent to State Highway 1, adjacent to rail (has siding).	Majority of lots are serviced	13ha	General Industry



	Comments
ng	Development concept plan makes any activity not related to dairy processing discretionary in the vacant 54 ha future development area. Only the 41 ha existing development area is developed.
ry	Private ownership.
5	Private ownership.
sing	Private ownership.
ry	Large Rural Site and some of the site is used for irrigating wastewater. Private.
	Based on aerial photos, most of the site appears to be used, although there are some small forest stands. CHH wood products site 41 ha. Pulp and paper mill, timber yard and buffer area 273 ha. Private.
y	Approximate vacant land estimate. It's hard to estimate given it's been developed and used in the past but is now disused. Still stages of the resource consent to be implemented.

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
Hamilton	Rotokauri	265ha	Short term: 85ha Medium term: 90ha Long term: 90ha	Zoned in District Plan (partially deferred zoning)	Existing. Maungaharakere Drive (Te Rapa Bypass) completed - linking area to proposed Hamilton section (medium term) of the Waikato Expressway. No new rail connection planned.	3 Waters, particularly wastewater which requires significant capacity upgrades.	265ha	General and light industry.
Hamilton	Ruakura	405ha	Short term: 80ha Medium: 115ha; Long: 210ha	Aspiration	Short -medium term: Waikato Expressway (Hamilton Section in particular); effective connectivity to WEx; extension of Hamilton Ring Road sections to east of City (in progress). Rail access to north and to Tauranga.	3 Waters, in particular storm water.	405ha	Employment land centred on an inlan port / inter-modal freight terminal, wi logistics and freigh handling area in addition to other industrial activities
Hamilton	Te Rapa North (proposed)	85ha	Short term: 14ha Medium term: 46ha Long term: 25ha	Zoned in District Plan	Short term: Waikato Expressway (Te Rapa Section) Medium term: Waikato Expressway No additional rail access.	3 waters	85ha	Mixture of dairy, lig industry and possil service centre.
Hamilton	Te Rapa Industrial (including Te Rapa Straight)	300ha	Existing	Existing	Existing SH1 (until WEX). No rail connection.	Nil	45ha	Industrial but has been heavily compromised by large format retail, car yards.
Hamilton	Frankton	200ha	Existing	Existing	Existing road and rail connections	Nil	4.5ha	General industry, light industry and associated commercial centres



	Comments
ght	Seen as a key industrial node to help balance Hamilton's recent residential growth in the north of the City. The whole Rotokauri growth cell includes a mix of uses, being industrial, more general commercial and residential. However, stage 1 is primarily for industrial purposes. Significant Council investment has already been made for wastewater services.
and inland odal al, with reight in ner ⁄ities.	This development is the subject of appeals to the proposed RPS (decisions version, Nov 2012) and Hamilton City Council District Plan, which have allocated a large amount of industrial land. The total area zoned as part of Ruakura Structure Plan is >700ha, including residential, research & innovation, neighbourhood centre.
ry, light iossible	Appeals resolution has resulted in agreement signed by all parties regarding staged release of land, timed to coincide with infrastructure triggers including completion of Te Rapa Section of Waikato Expressway. To note the existing Te Rapa Dairy Factory (46ha) is adjacent.
has by etail,	Unsustainable ribbon like retail growth has added to traffic congestion on SH1.
rry, and ntres	

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
								zones
Waipa District	Cambridge	58ha	Existing	Existing	Improved access to the west side of the river is required	Nil	8ha	Mixture of general and light industry
Waipa District	Hamilton Airport	166ha	Existing: 74ha,Short term: 43ha Medium Term: 9.6ha Long Term: 40ha	Partially zoned in District Plan (Short term) but longer term aspirations are within the Proposed District Plan	Industry, co-located to the Airport runways. Improvements to SH21 including a new Airport/Lochiel Road roundabout; and road realignment. Road connections include Southern Links and existing State highway network.	Wastewater and water supply		Airport related industry.
Waipa District	Hautapu	147ha	Existing: 51ha Short term: 20ha Medium Term: 30ha Long Term: 46ha	Zoned in District Plan	Rail extends to site (Cambridge branch line). Will have WEx connections.	3 Waters	96ha	Existing is a mixtur of dairy factory, general and light industry. Proposed land is general industry.
Waipa District	Te Awamutu	1 1 7ha	Existing: 100ha Short term: 17ha	Existing 1 7ha zoned in Proposed District Plan	Poor road access to 28ha of the existing land.	As the area has poor road access, no further infrastructure requirements are currently being considered	53ha	Existing: Mixture of general and light industry. Limitation on use to protect dairy factory. Proposed: mixture of general and light industry.
Waikato District	Horotiu (Existing)	53ha	Existing	Existing	Currently exits onto SH1. Rail existing but improvements required to utilise.	Existing	Oha	Heavy Industry.
Waikato	Horotiu	150ha	Short term:	Zoned in District	Short term: Horotiu Access to SH11 (Te Rapa bypass)	Water supply, wastewater	150ha	General industry



	Comments
neral stry	
1	District Plan is currently 'Proposed' and subject to hearing and appeal processes. There is considerable pressure for further industrial land release in the area. Stage 1 in the short term comprises the currently under development Titanium Park (under construction).
nixture y, ght bosed I	This development is the subject of appeals to the RPS (decisions version, Nov 2012) and developable area and timing is pending appeals decisions.
ure of ght tations ect	Existing: Limitations on use to protect dairy factory
ture of ght	
/.	This is existing Heavy Industrial Land. Affco New Zealand, RX Plastics, Holcim, and various small businesses.
try	Appeals resolution has resulted in agreement signed by all parties

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose	Comments
District	(proposed)		56ha Medium term: 84ha Long term: 10ha	Plan	Medium term: Industrial Link Road Long term: Te Rapa Section and Ngaruawahia Sections of the Waikato Expressway are open.	disposal infrastructure.			regarding staged release of land, timed to coincide with infrastructure triggers including completion of Te Rapa and Ngaruawahia sections of the Waikato Expressway.
Waikato District	Tuakau	116ha	short term	Zoned in District Plan	Existing	Water supply, wastewater disposal infrastructure	116ha	General industry	Industrial land to service to local community and also an alternative to Pukekohe.
Waikato District	Pokeno	92ha	short term	Zoned in District Plan	Directly connects onto the Waikato Expressway. Rail existing.	Water supply, wastewater disposal infrastructure	92ha	General industry	Industrial land to service the local town being developed and also an alternative to Industrial land in Auckland.
Waikato District	Huntly (township)	86ha	Existing	Existing	Currently connects onto SH1 will use Huntly Section of the Waikato Expressway in future. Rail existing.	Existing	23ha	General industry	The 86 hectares are small areas dotted around Huntly generally occupied. It also includes 50ha which is Huntly Quarry and Brick Works.
Waikato District	Meremere	88ha	Existing	Existing	Directly connects onto the Waikato Expressway. Existing rail access.	Existing but significant contamination issues.	88ha	General industry	This land has been capped due to part of the site being contaminated. However if someone was to come along with the money and resources it could be utilised again, If a resource consent was successful.
Bay of Plenty	Region								
Tauranga	Mt Maunganui	300ha	Existing	Existing	Existing road network in place	Infrastructure is in place	30ha	General industry	Much of the use of this site is port related.
Tauranga	Port industrial zone	160ha	Existing	Existing	Existing road network in place	Infrastructure is in place	10-20ha maybe	Port wharves, port operations and port related uses e.g. storage and distribution	Located around port wharves at Mt Maunganui and Sulphur Pt.
Tauranga	Maleme St	50ha	Existing	Existing	Existing road network in place	Infrastructure is in place	Oha	General industry	

Upper No	orth Island Freigh	nt Story –	- Shared Evic	dence Base (April 2	013)

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
Tauranga	Te Maunga	190ha	Underway	Existing	Existing access via Truman land. Sandhurst interchange will provide improved access (2016 completion) No planned rail access but site is alongside ECMT	No significant issues. Services to boundary exist. Borders wastewater treatment plant.	50ha	General industry
Tauranga	Tauriko	250ha	Existing	Existing	No significant issues. Planned and approved upgrade of intersection to SH29 at Belk Rd will allow full site development. This might however change as the result of possible Tauriko bypass to a different roading solution. No planned rail access.	3 waters	200ha	General industry an bulk retail and sub- regional shopping centre.
Tauranga	Wairakei	100ha	Short to Medium term.	Existing	Initially development relies on extension of Te Okuroa Dr. This is not budgeted to occur for about 10 years. The western end of the industrial area relies on the planned Papamoa East interchange which is not budgeted to occur for at least 15 years.	3 waters	100ha	General industry
Western Bay District	Rangiuru	280ha	Some historic development. Otherwise medium term.	Existing	No planned rail access. Interchange to TEL and upgrade of intersection with current SH2 alignment required. Internal roading infrastructure being reviewed. Rail connection available if required.	3 waters	230ha	General Industry



	Comments
ry	Consolidates around existing industrial zone. Vacant land likely to be developed as a joint venture between the multiple Maori owners and a developer. No immediate plans for development although a concept plan has been drawn.
ry and sub- ving	Currently under construction. Developer seeking a modest extension to this industrial area in Smartgrowth review. Presently this is the only area in the Western BOP sub-region where new industrial sections are being developed.
ry	The high cost of infrastructure to service this area and resulting high development contribution charges are a significant barrier to development in this area at the moment. As is the roading access issue. Likely to play a significant role in accommodating businesses that will service the planned population growth in Papamoa.
ry	Private development, currently owned by BOPRC CCO. The current planned servicing arrangements for Rangiuru are being reviewed because the infrastructure costs, and resulting financial contributions, are a significant barrier to development occurring. Sub- regional industrial land remote to the closest population centres of Te Puke and Papamoa. Uncertainty around the level of demand for industrial land in

Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
Western Bay District	Te Puke	170ha	Some existing development. Otherwise Short to medium term.	Existing	New access road needs to be constructed with extensive work at a new intersection with SH2, before development can commence. Existing intersection (SH2 and No 3 Rd) needs to be upgraded.	3 waters	110ha	General industry
					High upfront costs to upgrade intersections with SH2 make the industrial area development currently unfeasible.			
Western Bay District	Katikati	70ha	Short to medium term	Existing	Existing transport network	3 waters	40ha	General industrial development to service the Katikati area.
Rotorua District	Fairy Springs industrial area	190ha	Existing	Existing	Access to State Highway 5. Access to Rotorua branch line rail corridor (currently mothballed)	Nil	Oha	General industry
Rotorua District	Waipa Mill Site	90ha	Existing	Existing	Local road access to State Highway 5	Nil	Oha	Wood processing
Rotorua District	Rainbow Mountain	65ha	Existing	Existing		Nil		Wood processing
Whakatane District	Murupara	60ha	Existing	Existing	Access to rail, State Highway 38	Nil	Oha	Log handling and storage
Kawerau District	Industrial Zone. North east of town	220ha	Existing	Existing	Access to rail, State Highway 34 and 30	Nil	20ha	Tasman Mill, rail head and log storag and some general industry.



	Comments
	this location.
ry	General industrial development to service the Te Puke area.
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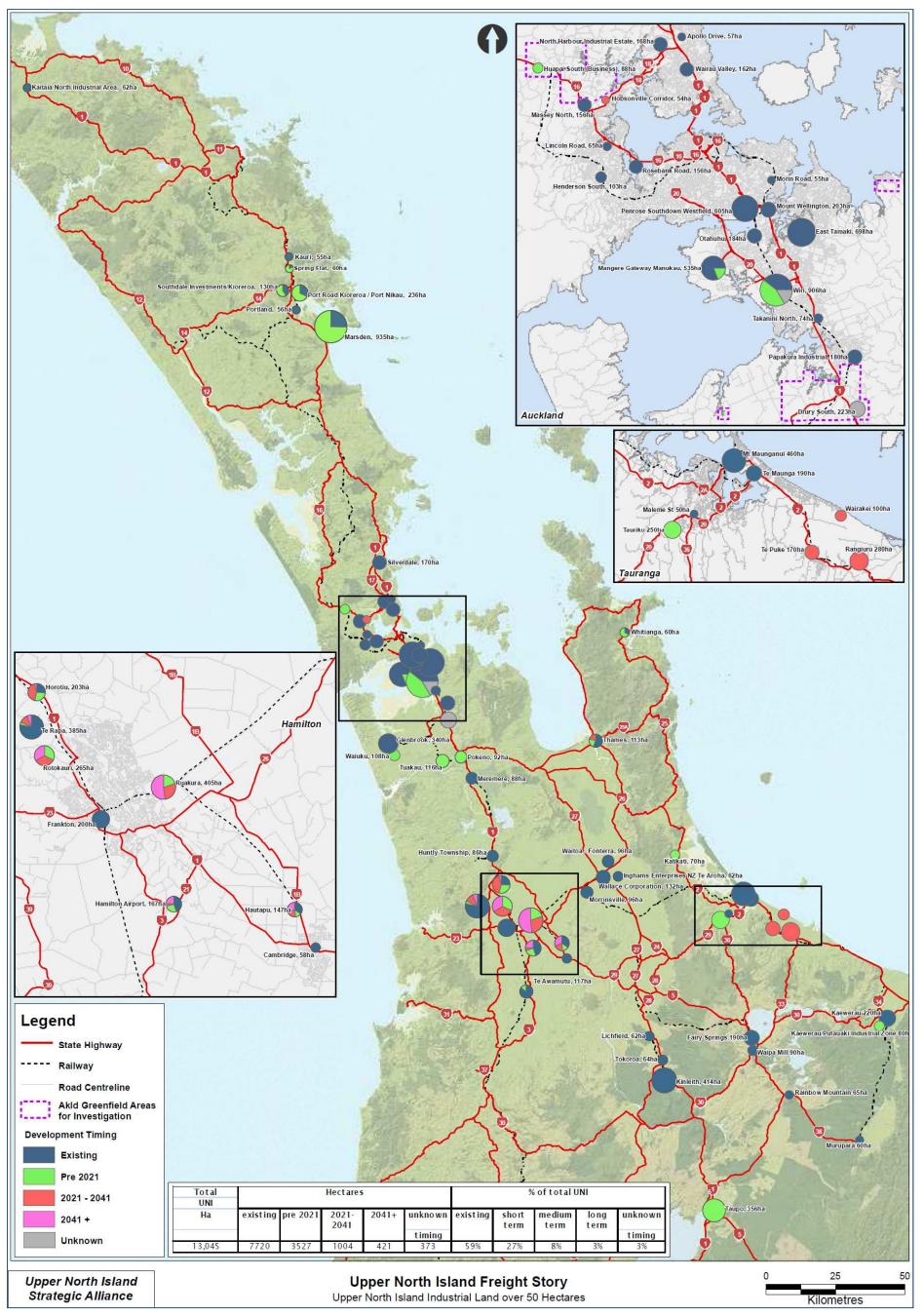
Region	Name of site	Size (greater than 50ha (gross)	Timing: existing ; short term (prior 2021) medium term; (2021- 2041) long term (2041 +)	Status: existing/ zoned in district plan/aspiration	Transport infrastructure requirements and/or infrastructure strengths	Key infrastructure requirements (non- transport)	Estimated quantum of underutilised or vacant land (ha)	Key purpose
Kawerau District	Putauaki Industrial Zone	80ha	Short Term	Notified Zone Change process currently in progress Decisions on submissions released 15/11/12	Road - Defined access points are shown to SH34 to provide new access to all new activities within the Industrial zoned part of the Structure Plan area. Upgrades required. Rail - Future crossing place. Defined level crossing location identified to provide access across existing ECMT railway siding - rail crossing will be an 'at grade' crossing controlled by a light and barrier system	Water & wastewater. (extend existing reticulated mains);	80ha	General industry



## Comments

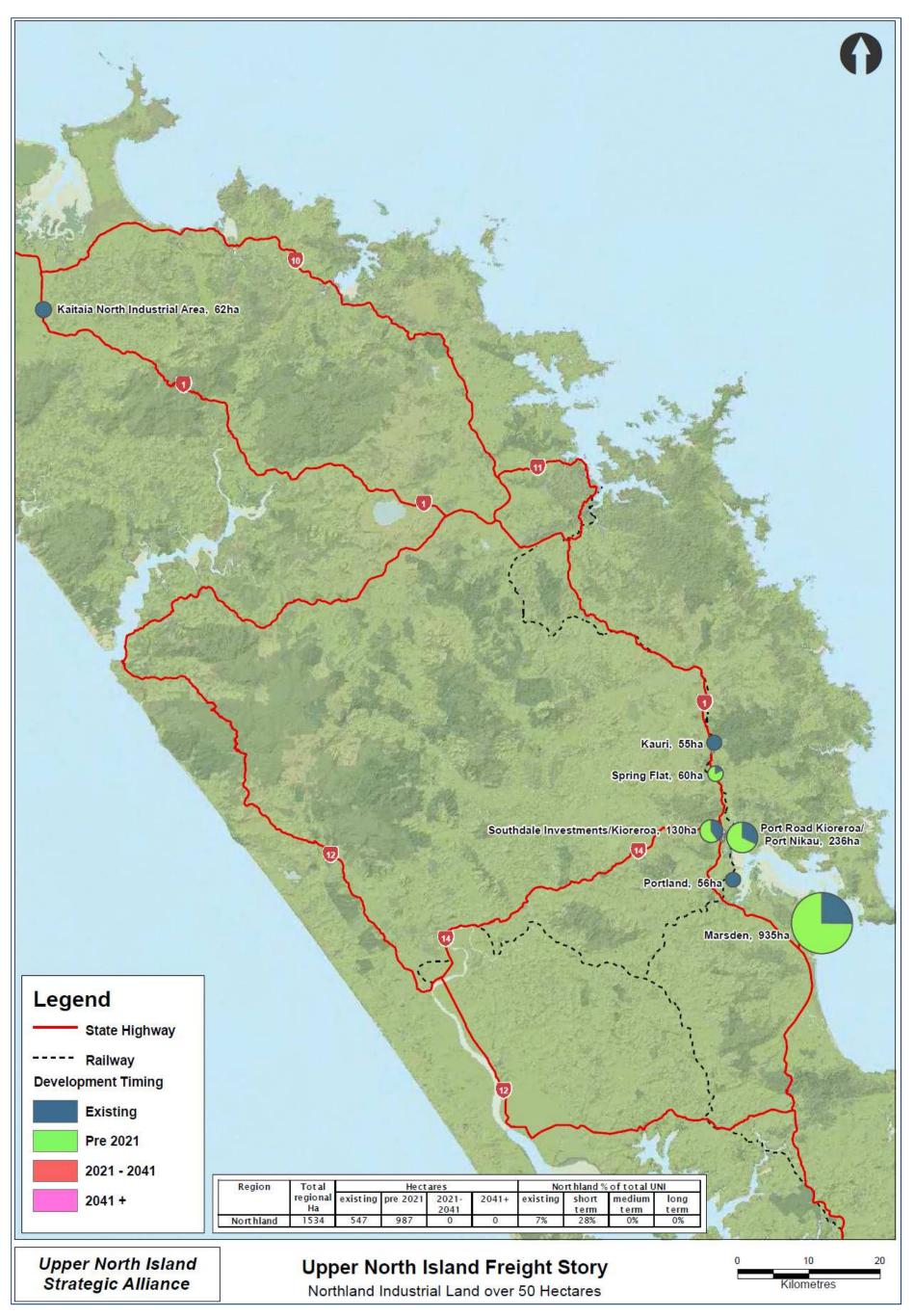
Putauaki Trust is geared up to proceed when statutory zone change is completed. The plan change is to address an identified shortage of available industrial land supply in the Kawerau area.

## Upper North Island industrial land map



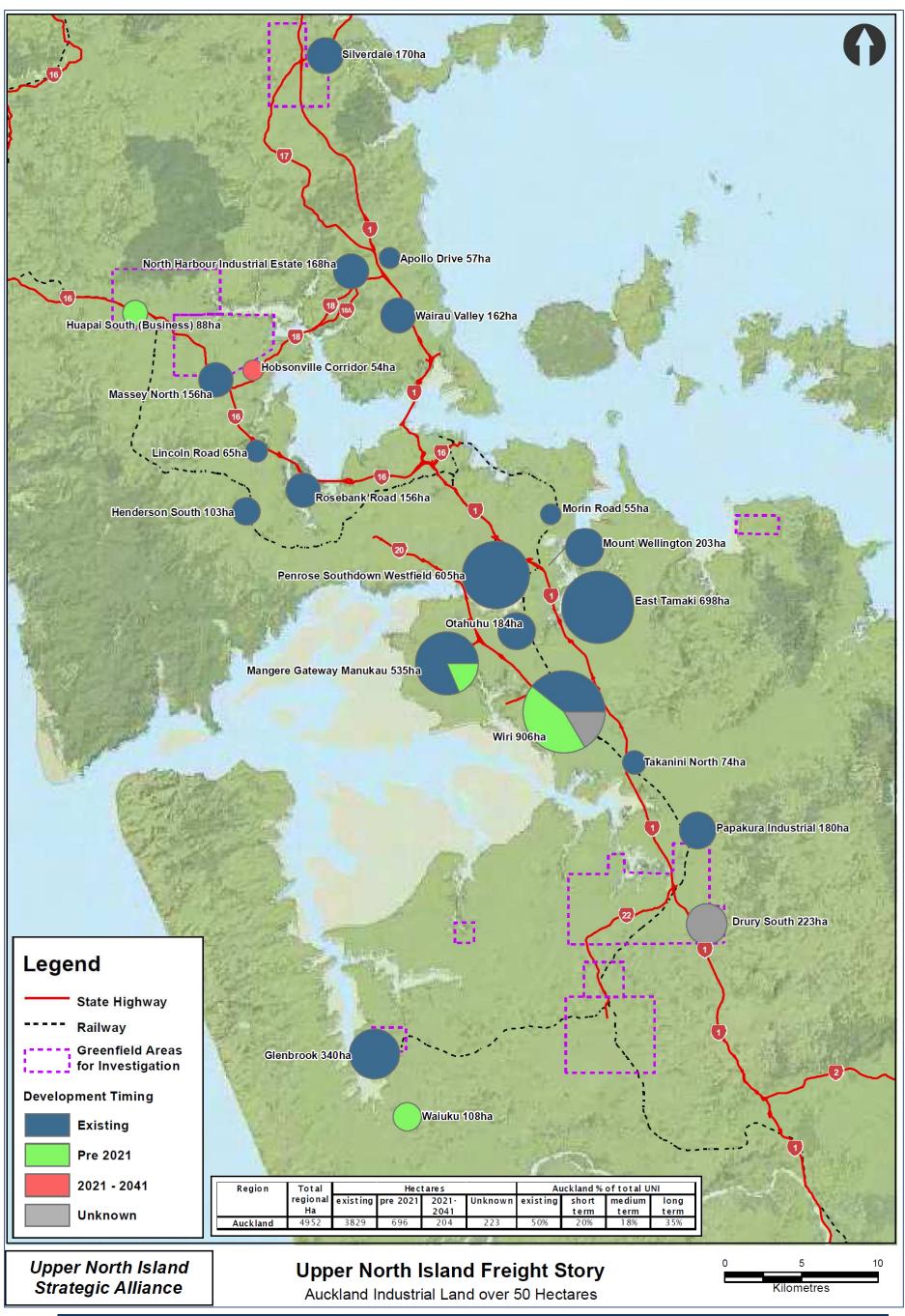


## Northland region industrial land map



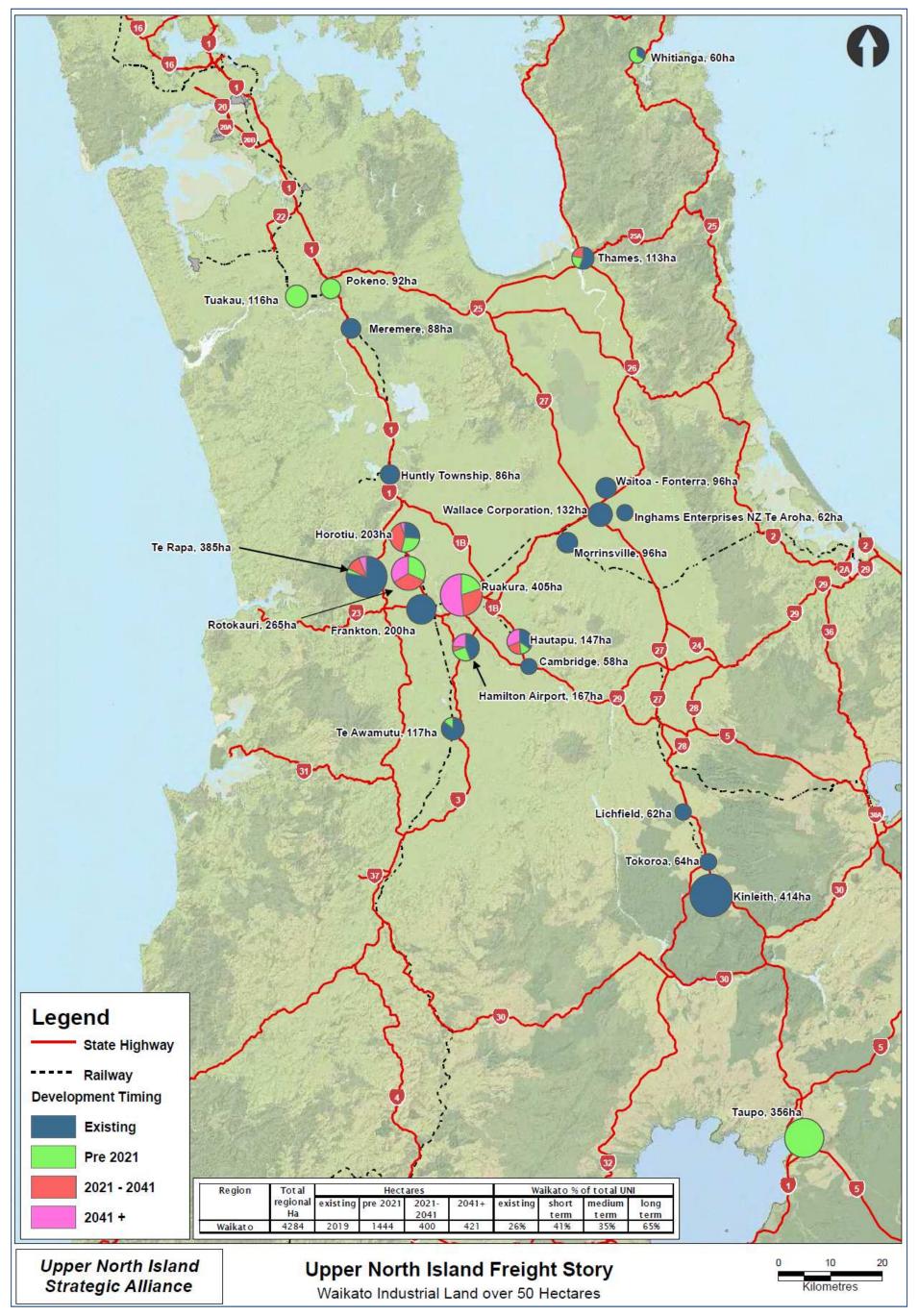


## Auckland region industrial land map



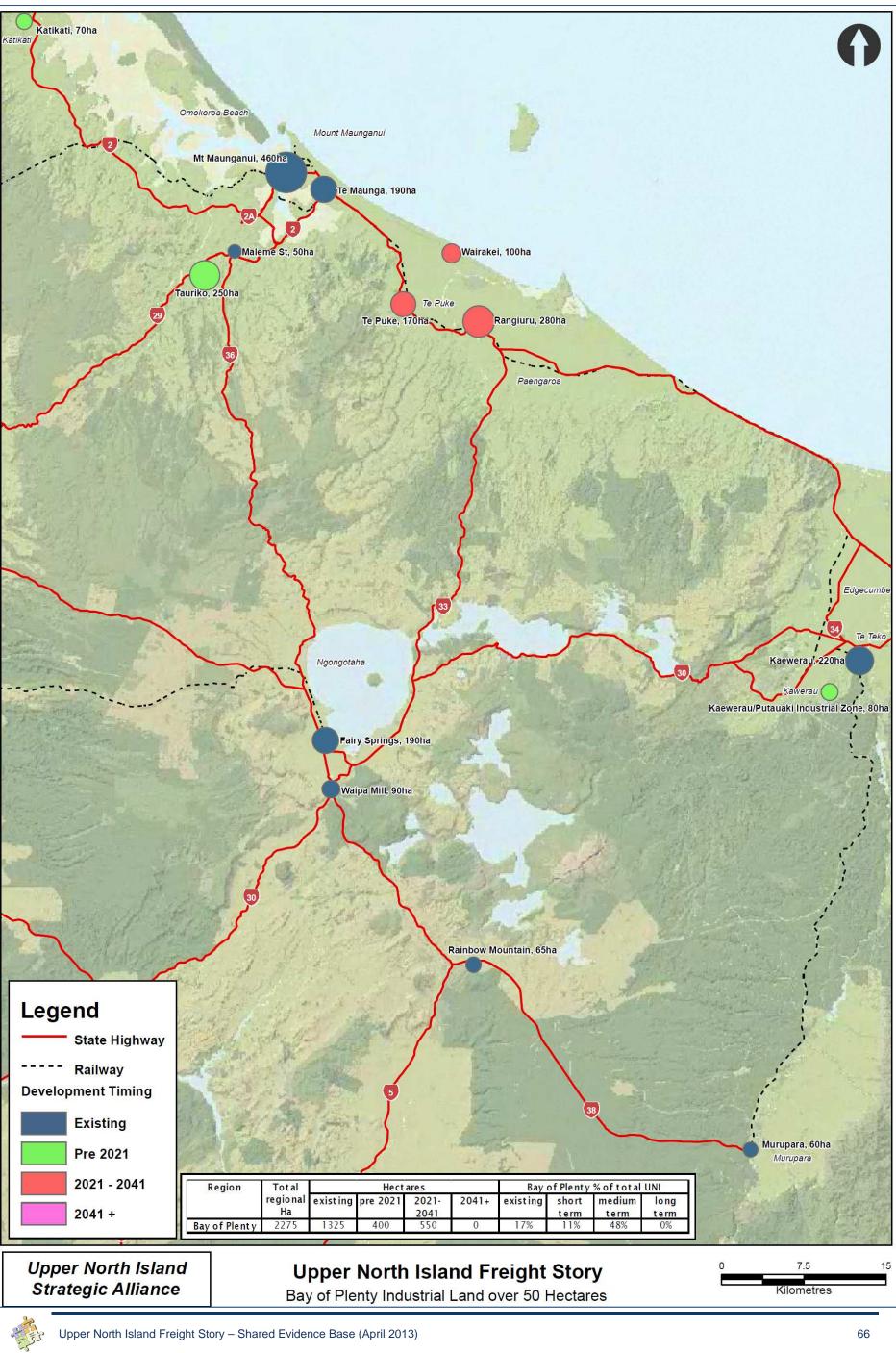


## Waikato region industrial land map





#### Bay of Plenty region industrial land map



## Upper North Island industrial land future requirements: Summary of regional work already undertaken

To support a high level summary of work undertaken to date across the four upper North Island regions, a simple template was developed to summarise information across consistent questions. These included:

- 1. Has your organisation undertaken, or partnered to undertake work within your district/city/ sub-region/region to support conversations around the quantum of business/industrial land required to support current and future growth? Yes / No
- 2. If yes, when was this work undertaken, for what geographical area, and through what process, i.e. SmartGrowth, FutureProof, Auckland Plan, Sustainable Futures, RPS, District Plan?
  - Date/year:
  - Process:
  - Geographical area:
  - Partners (if appropriate):
- 3. What was included in terms of the business land / industrial land conversation, i.e. was all business zones within the district plan(s) included or was the work specific to a particular type of business land, e.g. heavy industrial?
- 4. How was the calculation undertaken to determine the quantum of land required for the district/city/region/sub-region, i.e. what was the equation based on population, growth, industry growth?
- 5. What did that equation total to, i.e. how much land was required and for what land mass (district/city/sub-regional/regional)?
- 6. What were the key assumptions used around industry, i.e. was there any work done to determine where the industry was coming from to utilise the future land?
- 7. What is the average uptake of industrial land per annum over the last 5–10 years in the area?
- 8. Any other comments:

Following are the region's summary information pertaining to these questions.



## Industrial land future requirements template: Northland

#### Region: Northland

#### **Date of information:** October 2012

1. Has your organisation undertaken, or partnered to undertake work within your district/city/ sub-region/region to support conversations around the quantum of business/industrial land required to support current and future growth?

#### a. Whangarei District

Yes – see subsequent questions for further detail.

#### b. Far North District

No work undertaken to date – Far North District has a 2006-2009 Local Economic Development Strategy and is currently developing a Sustainable Future programme which is anticipated to include conversations around business / industrial land.

#### c. Kaipara District

No work specifically undertaken although the Kaipara District is finalising a new district plan which will include spatial zoning of business / industrial land. However this does not appear to have included any analysis of the quantum of land required.

A structure plan has been completed for Mangawhai which included a small proportion of business / industrial land but did not appear to include an analysis of the quantum required.

2. If yes, when was this work undertaken, for what geographical area, and through what process, i.e. SmartGrowth, FutureProof, Auckland Plan, Sustainable Futures, RPS, District Plan?

#### Whangarei District

- Date/year: 2010
- **Process**: Sustainable futures 30/50
- Geographical area: Whangarei District
- Partners (if appropriate): Internal programme to assess business land availability

In 2013, Whangarei District Council will commence a business land strategy document to provide more detailed information and work around this topic.

3. What was included in terms of the business land / industrial land conversation, i.e. was all business zones within the district plan(s) included or was the work specific to a particular type of business land, e.g. heavy industrial?

#### Whangarei District

• General business land (all types). Whangarei District contains substantial amounts of land zoned for heavy industry, so there was little value in specifically highlighting this type of business land. However, as part of the upcoming business land strategy in 2013, more



consideration/detail of different business types (office, commercial, retailing etc) will be undertaken.

4. How was the calculation undertaken to determine the quantum of land required for the district/city/region/sub-region, i.e. what was the equation based on – population, growth, industry growth?

#### Whangarei District

• Employee numbers and their footprints then matched against population projections. These projections included international and national economic drivers identified by Infometrics in previous work carried out for Whangarei district and Northland regional councils.

## 5. What did that equation total to, i.e. how much land was required and for what land mass (district/city/sub-regional/regional)?

#### Whangarei District

- Over the 50-year period, it has been estimated that Whangarei District will require a total of 1388.50ha of general business land. Only one scenario was used for this estimate. At present there is 1679 ha of land zoned for a number of business uses, the bulk of which is found around Marsden Point/Ruakaka.
- Whilst presently zoned land exceeds present and future requirements, there are occasional mismatches between the location of zoned land and future demand over the 50 years, mainly around the Otaika node within Whangarei. Whangarei District has a polycentric settlement pattern, with an accompanying polycentric business land spatial pattern. New projections are likely to be required as a stronger picture around Marsden Point/Ruakaka emerges.

## 6. What were the key assumptions used around industry, i.e. was there any work done to determine where the industry was coming from to utilise the future land?

#### a. Whangarei District

Not really. Projected needs are more based upon national and international drivers and population figures. The potential of Marsden Point/Ruakaka to drive industrial growth in the district is substantive, but difficult to ascertain.

#### b. Far North and Kaipara

Far North and Kaipara have not undertaken such work.

## 7. What was the average uptake of industrial land per annum over the last 5–10 years in the area?

- Whangarei District Council has not undertaken such work, and is yet to develop monitoring mechanism, but will look to do this in the future business land strategy.
- Far North and Kaipara have not undertaken such work.

#### 8. Any other comments: No



## Industrial land future requirements template: Auckland

Region: Auckland

Date of information: October 2012

- 1. Has your organisation undertaken, or partnered to undertake work within your district/city/ sub-region/region to support conversations around the quantum of business/industrial land required to support current and future growth? Yes
- 2. If yes, when was this work undertaken, for what geographical area, and through what process, i.e. SmartGrowth, FutureProof, Auckland Plan, Sustainable Futures, RPS, District Plan?
  - Date/year: 2007
  - **Process**: part of the Auckland Regional Growth strategy implementation coordinated by the Auckland Regional Council
  - Geographical area: The entire Auckland region
  - **Partners (if appropriate):** Rodney District Council, Waitakere City Council, North Shore City Council, Auckland City Council, Manukau City Council, Papakura District Council and Franklin District Council
  - **Reference**: Market Economics (May 2007). Group 1 Additional Greenfield Land Requirements, 2001-2031. Auckland Regional Council
- 3. What was included in terms of the business land / industrial land conversation, i.e. was all business zones within the district plan(s) included or was the work specific to a particular type of business land, e.g. heavy industrial?
- 'Group 1 Business land' was included this relates to industrial zoned land (no distinction is made between light and heavy industry). Group 2 includes Office and Retail zoned land and was not included.
- 4. How was the calculation undertaken to determine the quantum of land required for the district/city/region/sub-region, i.e. what was the equation based on population, growth, industry growth?
- This study took a view on future land demand based on employment projections for the business sectors defined as industrial ('group 1'). These include the following business sectors:
  - Manufacturing
  - Construction
  - Wholesale trade
  - Transport and storage.
- The resulting land demand was compared to vacant land estimates and proposals for new business land coming forward through the planning system. The study assumed that at the time of writing there was between 1,189 and 1,063 hectares available for new industrial activity in the region<sup>4</sup>.

<sup>&</sup>lt;sup>4</sup> This is based on a decreasing range from theoretical supply to practical supply.



## 5. What did that equation total to, i.e. how much land was required and for what land mass (district/city/sub-regional/regional)?

- Based on estimates of future employment growth and land supply this study established a potential short fall in land supply and estimated that the Auckland region could require additional greenfield land of between 680 to 720 hectares by 2031 in order to sustain the growth of industrial activities in the region.
- This was based on an assumption of average development density at 38 FTEs/Ha, and an assumed split between industrial uses supporting ancillary uses. The 680 hectares is based on an assumption of 75% of land being used for industrial activities and 25% being used of ancillary activities. The 720 hectares is based on an assumption of 60% of land being used for industrial activities and 40% being used of ancillary activities.
- Following this study, the Auckland Region Greenfield Business Land Report of 2007 made recommendations that future greenfield areas for industrial activities should strive to contain 75% of the net area for industrial use and the remaining 25% be used of ancillary activities to make the best use of the land resource. Therefore based on the Market Economics estimates, the provision of 680 hectares to 2031 could be sufficient to meet future needs to 2031.
- For the purposes of the Auckland Plan development this work was extrapolated forward to meet the strategic planning horizon of the plan to 2041. The resulting industrial land demand target was 1,000 hectares to 2041.
- 6. What were the key assumptions used around industry, i.e. was there any work done to determine where the industry was coming from to utilise the future land?
- No, the estimates are largely related to employment projections. However regular market commentary is provided by CBRE who provide insights into emerging business demands and market demand for new industrial land (i.e. developers and owner/occupiers).
- 7. What is the average uptake of industrial land per annum over the last 5–10 years in the area?
- Based on stats from CBRE, in 2007/2008 uptake was around 110ha p.a. and 2009 to 2011 was down to around 30ha p.a. So on average about 62 ha p.a. over the last 5 years (period of GFC).
- Interestingly, based on our previous Capacity for Growth Study (2006) the average was 113ha p.a. from 1996 to 2006.

#### 8. Any other comments:

Further work was undertaken to support the Auckland Plan that sought to update the regional employment projections and to derive floor space requirements for different sectors. This work was also undertaken by Market Economics and utilised the Auckland Council's *Employment Growth Model* and *Auckland Growth Model*. This work concluded that Auckland will require 6,067,000 sqm of additional industrial floor space to met future employment growth in the industrial sector – this is a close approximation of the earlier derived requirement of 1,000 hectares, and further supported this target.



## Industrial land future requirements template: Waikato

#### Region: Waikato

#### Date of information: October 2012

#### 1. Has your organisation undertaken, or partnered to undertake work within your district/city/ sub-region/region to support conversations around the quantum of business/industrial land required to support current and future growth?

WRC is a partner of the Future Proof project for growth management in the Waipa District, Waikato District and Hamilton City. The questionnaire provides information about this project. Information is also provided about other work that has occurred in the Waikato region (North Waikato, Thames/Kopu, Taupo and Matamata-Piako) which WRC was not directly involved in.

# 2. If yes, when was this work undertaken, for what geographical area, and through what process, i.e. SmartGrowth, FutureProof, Auckland Plan, Sustainable Futures, RPS, District Plan?

#### A) Future Proof

- Date/year: 2010
- Process: Future proof business land review
- **Geographical area:** Waipa District, Hamilton City and Waikato District (boundaries prior to dissolution of Franklin District and incorporation of part of Franklin District into the Waikato District)
- **Partners (if appropriate):** Waikato Regional Council, Hamilton City Council, Waipa District Council, Waikato District Council and Iwi (NZ Transport Agency were not formal partners but were very involved in the process)

#### **B)** North Waikato

- Date/year: 2010
- Process: North Waikato industrial land study
- **Geographical area:** Industrial land demand in north Waikato. Scope of the study included from Huntly North and examined both supply and potential demand using an economic model and population forecasts
- **Partners**: Project led by Waikato District Council. Stakeholder engagement with remaining Future Proof partners, including NZ Transport Agency. This work informed a Future Proof submission to the proposed RPS to enable Pokeno and Tuakau to be recognised as strategic industrial nodes

#### C) Thames/Kopu

- Date/year: 2007
- **Process:** Thames and Kopu Industrial and Commercial Land Study (BECA for Thames Coromandel District Council TCDC)
- Geographical area: Thames-Kopu area
- Partners: Unsure appears to be a report specifically prepared for TCDC
- D) Coromandel
  - Date/year: 2010
  - Process: Coromandel Peninsula Local Area Blueprint Strategy
  - Geographical area: Coromandel peninsula (including Thames)



• **Partners:** Thames-Coromandel District Council, Waikato Regional Council, Hauraki Whaanui, Department of Conservation

#### E) Taupo

- Date/year : 2012
- Process: Evidence for hearing for Taupo District Plan Changes 28-33
- Geographical area: Taupo District and Taupo township
- Partners: Taupo District Council work carried out by Property Economics

#### F) Matamata-Piako

- Date/year: 2009
- **Process:** Matamata-Piako District Growth Strategy
- Geographical area: Matamata-Piako District
- Partners: This appears to be a project undertaken by MPDC in consultation with others

Note that Matamata-Piako is currently working on a series of town plans which will provide an update on anticipated industrial land demand. The information should be available by the end of October.

#### G) Waipa district

- Date/year: 2009
- Process: Waipa 2050 economic development profile statement
- Geographical area: Waipa District
- Partners: Work carried out by Property Economics for Waipa District
- 3. What was included in terms of the business land / industrial land conversation, i.e. was all business zones within the district plan(s) included or was the work specific to a particular type of business land, eg heavy industrial?

#### A) Future Proof

• Future Proof BLR project projected demand for industrial, commercial and retail land.

#### B) North Waikato

 Waikato DC project examined demand for industrial land in North Waikato in light of the two settlements of Tuakau and Pokeno coming into the district, and their relationship with Auckland. The study drew heavily from demand analysis work undertaken by Auckland Regional Council in 2006, as outlined in the table below, as well as looking at employment self-sufficiency (commuting).

#### C) Thames/Kopu

• The Thames/Kopu land study identified demand for commercial (retail, office etc) and industrial.

#### D) Coromandel

• The Coromandel Blueprint project identified land demand for industry and office space.

#### E) Taupo

• Retail floor space and at broader level, industrial land.

#### F) Matamata-Piako



• The study sought to give an overview of future needs for residential, rural-residential, business and industrial land. Industrial land is broken down to manufacturing, transport and storage, construction, wholesale trade, utilities and other.

#### G) Waipa

- The study forecasted land requirements for retail, office and industrial land.
- 4. How was the calculation undertaken to determine the quantum of land required for the district/city/region/sub-region, i.e. what was the equation based on population, growth, industry growth?

Γ	<b>T</b>	B	usiness Sector		
	Total	Group 1 (Land extensive industrial activities)	Group 2 (Land intensive activities)	Group 1 and 2 (Mixed)	
Metropolitan Area Capacity	2,162 ha	1,435	608	86	
Rural Town Capacity	244 ha	169	21	54	
Total Capacity	2,406 ha	1,609	629	140	
Total Business Land (ha) (as %of total)	7,910	4,260 (54%)	2,587 (33%)	919 (12%)	
Capacity as a Percentage of total land available	30%	38%	24%	15%	
Annual average uptake	113ha /				
Metropolitan area	year	Assessment not a	available by busin	ess sector due	
Years to exhaustion Metropolitan area	19	to data limitations			

(Note: Land areas for Business Sector Groups may not equal Total area as some land is not able to be classified)

### A) Future Proof

Employment projections were undertaken, fundamentally derived from population projects, but also taking into account a range of economic factors (such as current market demand, historic uptake rates, GDP projections, labour force projections etc). Land demand projections were made for industrial, commercial and retail for the periods 2010–2021, 2021–2041 and 2041–2061.

#### B) North Waikato

Population and employment projections done on the basis of CAU specifically focused on employment composition. This was matched with an economic model to forecast economic growth sectors and potential employment. Employment figures were used to calculate gross areas required to service the projected scale of employment demand in the industrial sector.

#### C) Thames/Kopu

Existing zoned industrial and commercial land, interviews with stakeholders to inform demand assessments, investigation of population characteristics and trends, economic profile, investigation of current development proposals, investigation of policy context and relevant studies (including BERL review of economic performance for 1996-2006), and GDP projections.

#### D) Coromandel

Land demand was based on existing employment and development patterns, review of opportunities in the district, review of three different development scenarios (note that the results are quite quantitative but the report itself does not describe how the land demand was actually assessed quantitatively).

# E) Taupo

2006 Census data, Statistics NZ medium population projections, economic trends, aging trends, visitor projections, existing retail supply, Paymark electronic transaction data, emerging office trends, labour force participation rates, national GDP, industrial sector trend projections.

#### F) Matamata-Piako

The land budget was prepared by analysing the existing ratio of zoned land per household for the various land-uses in the three towns, the extent to which the current ratios meet demand, and the anticipated future role of each of the three towns.

#### G) Waipa

Primary information used was the 2006 census, Statistics NZ Household Economic Survey, Statistics NZ Retail Trade Survey, Real Estate interviews and estimates of current floor space. Employment growth trends were modelled based on modelling historic employment growth trends against the working age population, and forecast based on growth in the working age population.

# 5. What did that equation total to, i.e. how much land was required and for what land mass (district/city/sub-regional/regional)?

#### A) Future Proof

The following table identifies land demand for the future proof area (Hamilton City, Waipa and Waikato district):

	2010–2021	2021–2041	2041–2061	Total
Industrial	186	344	275	805
Commercial	68	120	92	280 (at grade)
Retail	34	68	66	168 (at grade)

Note: This table excluded Pokeno and Tuakau as their market orientation is primary towards Auckland, not Waikato region. They were also not part of Waikato district at the time the work was undertaken.

#### B) North Waikato

The following table was prepared for the North Waikato work.

Forecasted industrial employees to 2041	8500
100m2 GFA per employee	850,000
+ 30% for infrastructure and green space	1,105,000
Divide by 10,000 for hectares	110ha

Forecast of Industrial jobs and land area (ha) to 2041.



#### C) Thames/Kopu

The following table is from figure 16 of the BECA report.

Land type	5 years (2011)	10 years (2016)	15 years (2021)	20 years (2026)
Industrial 113ha in 2007	127–144ha (14-31ha above 2007 base year)	152–184ha (39-71ha above 2007 base year)	176–235ha (63-122ha above 2007 base year)	204–300ha (91–187ha above 2007 base year)
Commercial 21ha in 2007	24–27ha (3–6ha above 2007 base year)	28–34ha (7–3ha above 2007 base year	BECA considered that beyond the 10 year horizon it is likely that commercial space will be made available through reconfiguration and redevelopment of existing commercial land.	

#### D) Coromandel

The Coromandel blueprint project identified the following additional industrial and office land requirements to 2041.

	Thames	Whitianga	Coromandel	Whanga- mata	Tairua	Total
Industrial land requirements to 2041	57.2ha	14.5ha	7ha	5.1ha	4.4ha	88ha
Office land demand to 2041*	7,525sqm	6,450sqm	2,450sqm	4,300sqm	1,075 sqm	21,500 sqm

#### E) Taupo

Sustainable gross retail floor area for Taupo district.

	2011	2016	2021	2026	2031
Sustainable GFA (sqm)	82,658	89.891	96,806	104,298	111,522

The work estimates that currently there is an oversupply of GFA by around 15,000sqm. Also the work estimates that by 2031 Taupo district will need an additional 40 gross hectares of industrial land. Note also that the Taupo District Growth Strategy adopted in 2006 (Taupo District 2050) gave an indication of industrial land demand based on the 2004 ratio of business land per person, and for different population projections.



The results were:

Population projection	Projected population 2026	Additional business land requirement (ha)
1	13,000	111
2	2400	20
3	5,200	44
3A	7,500	64

#### F) Matamata-Piako

Table 23: Matamata-Piako district: land budget TOWN/ ZONING	RATIO (ha/ household)	Zoned land required 2008 (ha)	Zoned land required 2026(ha)	Zoned land required 2038 (ha)
Morrinsville				
Residential	0.150	0ha	106ha	88ha
Rural-residential	0.077	0ha	54ha	45ha
Business	0.020	-5ha	9ha	12ha
Industrial	0.034	0ha	24ha	20ha
Matamata				
Residential	0.150	66ha	115ha	96ha
Rural-residential	0.077	0ha	58ha	50ha
Business	0.011	0ha	9ha	7ha
Industrial	0.034	58ha	26ha	22ha
Te Aroha				
Residential	0.150	-7ha	62ha	58ha
Rural-residential	0.077	-150ha	-115ha	-85ha
Business	0.011	-5ha	0ha	4ha
Industrial	0.001	0ha	1ha	0ha

#### G) Waipa

**Retail** – Cambridge can sustain retail floor space of 32,000sqm and this is forecast to increase to 54,000sqm by 2036. Te Awamutu can sustain 26,000sqm which is forecast to increase to 41,000sqm by 2036.

Office land demand forecast in hectares (Note: floor space demand is also detailed in the report)

Period	Communication	Property, business, services, finance	Heath	Govt	Other	Total
2006–11	0.1	1.3	0.4	0.4	2.7	5.0
2011–16	0.1	1.6	0.4	0.5	3.1	5.7
2016–21	0	0.7	0.4	0/6	1.7	3.4
2021–26	0	0.7	0.4	0.7	1.8	3.7



2026–56	0	3.1	-0.7	0.6	7.7	10.7
2006–56	0.3	7.5	1.0	2.8	17.0	28.5

Note that in broad terms, 65% of growth is expected in Cambridge.

#### Industrial land demand forecast (ha)

Period	Manufacturing	Transport, storage	Construction	Wholesale trade	Utilities	Other	Total
2006– 11	2.1	2.0	1.4	2.5	0.3	0.3	8.5
2011– 16	2.2	2.0	1.6	2.7	0.3	0.3	9.2
2016– 21	0.8	1.0	0.9	1.9	0.5	0.1	5.1
2021– 26	0.8	1.0	0.9	1.9	0.6	0.1	5.3
2026– 56	12.6	5.4	7.4	7.4	0.8	0.8	32.0
2006– 56	18.6	11.3	16.4	16.4	2.6	1.4	60.1

Note that this table only is for Waipa's 'local' industrial land requirements. The study states that the industrial land zoned at the airport will operate outside these figures as the area is more influenced by Hamilton and as it is a regional transport hub.

# 6. What were the key assumptions used around industry, i.e. was there any work done to determine where the industry was coming from to utilise the future land?

#### A) Future Proof

- The region primarily operates as a single economic market.
- Growth in industrial activity is expected to remain relatively uniform, with growth in all sectors.
- Some sub-sectors such as niche manufacturing and storage will growth faster than others.
- Additional demand for industrial land to 2061 was estimated at 535 net hectares. This figure was increased by 50% (to 805 gross hectares) to allow for market flexibility etc.

#### B) North Waikato

- Similar assumptions were drawn for the North Waikato industrial land study as for future proof, however WDC also looked at employment self-sufficiency to gauge the accuracy of employment based forecasts, and the historical land update to look at the interaction between capital / resource intensive activities v labour intensive activities. It concluded that:
  - The study area has a self-sufficiency of approximately 66%. This compares to the selfsufficiency of the Hamilton, Waikato and Waipa sub-region of over 95%. The implication for this study is that the forecast for industrial land based upon labour force is probably high, as 44% of employees travel out of the study area to their place of employment.



It is unlikely that population and labour force will drive industrial uptake in the study area, but rather the economics of access to the natural resources required enabling these industrial activities.

#### C) Thames/Kopu

- No specific work done on where new business may come from.
- There has been continuous growth in the number of businesses in the Thames-Coromandel district over the 10 years prior to study – generally assume this will continue.
- GDP growth in the order of 3%-5% per annum can be expected\.
- Land is cheaper in Thames/Kopu than Tauranga, Hamilton and South Auckland competitive advantage.
- Availability of labour and housing stock are issues for attracting industry in Thames/Kopu.

#### D) Coromandel

Assumptions not stated in report.

#### E) Taupo

- Statistics NZ medium population projections.
- Changing retail patterns due to internet etc.
- Ongoing effects of global financial crisis.
- A number of other assumptions given in evidence.

#### F) Matamata-Piako

- Te Aroha will largely stay a tourist base town with little demand for additional industrial land.
- Growth would focus around the three towns Morrinsville, Matamata and Te Aroha.
- All three towns will grow at the average growth rate of Morrinsville and Matamata (jointly) for 1996–2006 (0.91%).
- A range of other trends (such as energy prices and the GFC) were discussed in the strategy.

#### G) Waipa

- It was assumed that the supply of land at the time of the study was in approximate equilibrium with the demand.
- It assumes economic trends at the time of the study will generally remain into the future.

# 7. What is the average uptake of industrial land per annum over the last 5–10 years in the area?

Work has not been undertaken in this area to date. Assumption is flat demand from 2008 onwards, following a peak around 2007.

#### 8. Any other comments

#### A) Future Proof

Since the above work was completed (Property Economics report: *Future Proof business land data assessment* and *Latitude planning report: Future Proof land review*), the industrial land allocation of 805 hectares, which was in the proposed RPS, has been further debated through the RPS hearing.

Future Proof supported Tainui Group Holdings economic analysis for additional industrial land allocation, primarily to provide for the development of Tainui Group Holding's Ruakura



development proposal, which has progressed significantly since the original industrial land demand work. Decisions on the RPS have not yet been released, but Future Proof argued for an additional industrial land allocation so that the total would be 1151 hectares. The reason for the increase is primarily that the Ruakura development would increase demand above historic levels by attracting business from outside the Future Proof area, mainly from Auckland, and also that the inland port nature of the development requires a large land area.

Also at the RPS hearing, Future Proof made representations for the inclusion of Hautapu as a strategic industrial node, based on the benefits of greater employment self sufficiency for Cambridge which include reducing the AM peak pressures on the Hamilton South Expressway Interchange.

#### B) North Waikato

The staff recommendations also identified Pokeno and Tuakau as strategic industrial nodes in the proposed RPS. These matters are still subject to regional policy statement (RPS) decisions.

#### G) Waipa

Note that the Waipa figures to some degree would have been superseded by the Future Proof and regional policy statement (RPS) work.



# Industrial land future requirements template: Bay of Plenty

**Region:** Western Bay of Plenty sub-region

Date of information: October 2012

- 1. Has your organisation undertaken, or partnered to undertake work within your district/city/ sub-region/region to support conversations around the quantum of business/industrial land required to support current and future growth? Yes
- 2. If yes, when was this work undertaken, for what geographical area, and through what process, i.e. SmartGrowth, Future Proof, Auckland Plan, Sustainable Futures, RPS, District Plan?
  - Date/year: 2012
  - Process: SmartGrowth strategy update
  - **Geographical area:** Western BOP sub-region (TCC and WBOPDC)
  - **Partners (if appropriate):** Work undertaken by McDermott Consultants for SmartGrowth (TCC, WBOPDC, BOPRC, NZTA, Tangata Whenua)
- 3. What was included in terms of the business land / industrial land conversation i.e. was all business zones within the district plan(s) included or was the work specific to a particular type of business land e.g. heavy industrial?
  - Solely industrial land, i.e. excluding office/retail.
  - Research based on forecasting long-term needs and then comparing to current/planned vacant industrial land to determine if further land to 2051 (or 275,000 sub-regional population) was required.
- 4. How was the calculation undertaken to determine the quantum of land required for the district/city/region/sub-region, i.e. what was the equation based on population, growth, industry growth?
  - A range of factors were built into a quantitative model that was used to determine different industrial employment outcomes and associated industrial land requirements.
  - Key factors driving the model included global and national economic prospects and local population growth.
  - Full methodology is set out on pages 8–10 of attached report.

# 5. What did that equation total to i.e. how much land was required and for what land mass (district/city/sub-regional/regional)?

- The amount of land required for the WBOP sub-region to 2051 was estimated to be between 170ha (low scenario) and 520ha (high scenario).
- The low scenario is based on on-going low population growth well below historical average and SmartGrowth population projections, and diminishing rates of import growth.
- The high scenario is based on the SmartGrowth population projections being achieved (275,000 people at 2051 compared with approx. 160,000 today) and that imports continue to grow at the current rate.
- It should be noted that the high scenario is substantially lower than long-term trends for industrial land uptake in the WBOP sub-region and the historical ratio of industrial land per person which has been pretty much constant over a 20+ year period. Conceivably, industrial land needs may therefore be greater than the high growth scenario.



# 6. What were the key assumptions used around industry, i.e. was there any work done to determine where the industry was coming from to utilise the future land?

- Not really, as mentioned before national and international economic prospects and population
  growth were the drivers of the model. Obviously growth of the Port of Tauranga will drive
  industrial growth but it is somewhat of an unknown as to what role the sub-region will play in
  the distribution/logistics of imports/exports through the port given the potential for inland ports
  and the like outside the sub-region to play a role in this activity.
- SmartGrowth is undertaking some separate work on potential future drivers of economic growth which may provide a broad outline of future changes/trends in industrial land use demand.

# 7. What is the average uptake of industrial land per annum over the last 5–10 years in the area?

- Monitored bi-annually through Tauranga City Council industrial land survey.
- For Tauranga City Council annual uptake for last 30 years is 11.1ha per annum. Over the last 6 years the average is 9.8ha p.a. but over last 4 years it has only been 4.4ha p.a. This excludes WBOPDC industrial land take up which there are currently no robust records for (although they have started to monitor it).
- There has also been a constant relationship of m2 of occupied industrial land per person of between 44 and 46m2 over the last 20 years in the TCC District.

#### 8. Any other comments

- While there is sufficient zoned industrial land in the sub-region to cater for the high growth scenario currently this is a far too simplistic way to look at the issue.
- Firstly, much of this land is located in less desirable locations away from the key Waikato/Auckland freight routes. It is recommended that further land in the medium/long-term is zoned on these freight routes because the vacant land available in this area is likely to become fully developed well within the 2051 SmartGrowth time horizon. This matter is being addressed through the SmartGrowth Strategy Update which is underway.
- Secondly, examples of large scale industrial users have emerged that cannot be satisfactorily catered for within existing industrial zoned land for various reasons have emerged (even though more than 500ha of zoned industrial land exists). Reasons for this include geotechnical constraints associated with high load bearing buildings, large site requirements in specific locations and low value / large footprint businesses with limited servicing requirements that cannot afford urban land prices in developed industrial estates but are critical to supporting rural industry as suppliers or processors. This may require a more flexible approach to a small number of development proposals to locate 'out of zone' through robust plan change / resource consent processes. This matter is being addressed through the SmartGrowth Strategy Update which is underway.
- Thirdly, much of the current zoned industrial land in the sub-region has very high development cost structures and cannot (especially at the moment) be viably developed. Reasons for this include poor ground conditions which necessitate significant earthworks costs and which limit potential industrial uses, large up-front infrastructure costs and high development/financial contributions. As such development of some zoned areas may be a long way away or may even never happen. In the future this may necessitate zoning of additional industrial land especially due to limited alternate funding options Council's have for growth infrastructure and pressure from the general community and central government to keep rate increases to a minimum (which more or less rules out rate funding for this infrastructure as a realistic option). This matter is being addressed through the SmartGrowth Strategy Update which is underway.



 Overall I would say that just looking at total industrial land needs vs. total current and planned supply is a far too simplistic approach given the specific needs of each individual industrial business. Certain locations are likely to be far more desirable in general than other locations and this is certainly the situation in the WBOP. In addition, some businesses (especially large scale operations that require large sites) have specific requirements that may not necessarily be accommodated in existing/planned industrial areas.



# **Evidence sources reference table**

Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and held by	Use/application within the Upper North Island Freight Story
Critical issues: Utilisation of industrial land		
Northland		
Whangarei District Council. 2010. S <i>ustainable futures 30/50</i> . <u>weblink</u>	<ul> <li>Plan – Web, electronic, hard copy</li> <li>Whangarei District Council</li> </ul>	The report identifies the industrial growth nodes and the need to address reverse sensitivity issues and align transport systems with land use.
Auckland		
Auckland Council. 2011. <i>The Auckland Plan.</i> weblink	<ul> <li>Plan – Web, electronic, hard copy</li> <li>Auckland Council</li> </ul>	Refer map D.1 & 2 – Development strategy map & map 10.1 Auckland's network of urban centres and business areas
Auckland Regional Council. 2007. Group 1 additional greenfield land requirements, 2001- 2031. Market Economics.		
Other information/processes Auckland Regional Council. 2006. <i>The</i> <i>Auckland region business land strategy</i> . weblink	<ul> <li>Strategy – Web, electronic</li> <li>Auckland Regional Council</li> </ul>	Provides a 2006 view of the strategic framework for future business growth in the Auckland region to 2031
Auckland Regional Council. 1999. <i>Auckland</i> <i>Regional Growth Strategy.</i> <u>weblink</u>	<ul> <li>Strategy – Web, electronic</li> <li>Auckland Regional Council</li> </ul>	Historic information, now replaced by the Auckland Plan.
Waikato		
Future Proof. 2010. <i>Future proof business land review.</i>	•	•
Waikato District Council. 2010. North Waikato industrial land study.	•	•
Thames Coromandel District Council. 2007. Thames and Kopu industrial and commercial	•	•



Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and held by	Use/application within the Upper North Island Freight Story
land study. Beca		
Thames-Coromandel District Council et al. 2010. Coromandel Peninsula Local Area Blueprint Strategy.	•	•
Taupo District Council. 2012. Evidence for hearing for Taupo District Council plan changes 28-33.	•	•
Matamata-Piako District Council. 2009. Matamata-Piako District Growth Strategy.	•	•
Waikato Regional Council. 2012. Decisions version of proposed Regional Policy Statement. November.	<ul> <li>Policy Statement – web, electronic</li> </ul>	• Refer Section 6, pp38-39, including Tables 6-2 and 6-2A
Waipa District Council. 2009. <i>Waipa 2050</i> economic development profile statement. Property Economics	•	•
Bay of Plenty		
SmartGrowth. 2012. <i>Industrial land research.</i> McDermott Consultants. September.	<ul> <li>Report – electronic, hard copy</li> </ul>	Provides background information for the western BOP sub-region on land long industrial land requirements and the suitability of existing industrial zoned land
Whakatane and Kawerau District Councils. 2007. <i>Whakatane and Kawerau districts</i> <i>industrial land strategy: Discussion document</i> . Property Economics. <u>weblink</u> . March.	<ul> <li>Report – online</li> <li>Whakatane District Council</li> </ul>	Quantifies existing industrial land in Whakatane and Kawerau districts, and forecasts future demand.
Kawerau District Council. 2012. <i>Putauaki</i> <i>Structure Plan</i> .	<ul> <li>Report – electronic</li> <li>Bay of Plenty Regional Council</li> </ul>	Identifies proposed industrial land in Kawerau District.
Rotorua District Council. 2012. Rotorua district industrial areas.	<ul> <li>Excel spreadsheet and map (jpeg)</li> <li>Bay of Plenty Regional Council</li> </ul>	Identifies current and proposed areas of industrial land >50ha.



# Critical issue: Challenging local government and central government funding structures

# **Problem definition**

The current range of central and local government funding structures and requirements (i.e. legislation, policy and application) are hindering 'smart investment' decisions due to their multitude and complexity.

# Approach undertaken

- Document the current framework(s) for planning and investing in transport outcomes in New Zealand.
- Raise awareness of the opportunity to develop a 'one land transport investment framework (road and rail)' to enable planning and investment across regional boundaries to maximise benefits.
- Upper North Island Strategic Alliance (UNISA) to keep a watching brief on national initiatives currently underway in this area.

# Benefit to collective partner focus

Supports future work to identify the best ways to deliver transport outcomes including where efficiencies and improvements could be found in the current framework(s).

# **Current National Initiatives**

Initiatives currently underway at a national level focusing on roading infrastructure and investment include:

#### 1. Long-term investment in New Zealand's transport system

Working together to describe funding arrangements to support both the Government Policy Statement (GPS) for transport expenditure targets and the funding tools available to support the future investment levels for the transport system over the long term.

- o Lead: Ministry of Transport; Support: Treasury, NZ Transport Agency.
- Timing: by July 2013.

#### 2. Financial assistance rate (FAR) review

Undertaking a comprehensive review of the general approach used to set funding assistance rates (FARs). FAR's are used to determine the proportion of costs approved organisations (primarily local government) will receive from the National Land Transport Fund for approved activities.

This review is currently underway with the aim that the review outcomes, whether they include changes to FARs or not, can be reflected in the National Land Transport Programme 2015–18.

- o Lead: NZ Transport Agency; Support: Ministry of Transport, Local Government NZ.
- Timing: September 2012 August 2013.



#### 3. Road Efficiency Group (REG)

The NZ Transport Agency is working with local government and industry groups to identify ways to get better value for money from road maintenance, operations and renewals.

A Roading Efficiency Group has been formed to implement the recommendations of the Road Maintenance Task Force and findings from the NZ Transport Agency Highways and Network Operation's Maintenance and Operations Review. The role of the group is to create policies, procedures, guidelines and tools that can help road controlling authorities achieve efficiencies and value for money.

- Lead: NZ Transport Agency.
- o Timing: 2013.

#### 4. Private public partnerships (PPP)

Explain the value that PPPs could bring to the transport sector in New Zealand. The overall principles are aimed at delivering greater innovation and better outcomes for the public sector in partnership with the private sector, using appropriate private sector disciplines.

- o Lead: NZ Transport Agency; Support: National Infrastructure Unit, Ministry of Transport.
- Timing: to be determined

#### 5. Local Government Development Contributions review

A review of the Local Government Development Contributions system is underway. The purpose of this review is to ensure that the way infrastructure is financed is appropriate to meet future demands and does not have undue impact on growth or housing affordability.

Feedback is currently being sought and will inform the development of government policy on the future of the development contributions system.

- o Lead: Department of Internal Affairs
- Timing: commenced February 2013

### **Completed Actions**

No.	What	Who	When
1	Document the current planning and investment structure in New Zealand for land transport.	NZ Transport Agency on behalf of the Technical Working Group	Complete (included in Shared Evidence Base)
2	Document in summary current initiatives underway at a national level looking at this issue.	Technical Working Group	Complete (included above)



# **Future Actions**

No.	What	Who	When
3	Identify opportunities across the sector to discuss and raise awareness of the opportunity to develop a	Upper North Island Strategic Alliance Councils	ongoing
	'one land transport investment framework (road and rail)'.	Auckland Transport	
	, .	NZ Transport Agency	
		KiwiRail	
4	Keep a proactive watching brief on the initiatives underway at a national level.	Upper North Island Strategic Alliance Councils	ongoing
5	Keep the Upper North Island Strategic Alliance updated on initiatives currently underway at a national level.	NZ Transport Agency	ongoing

# Evidence and analysis set

The Central and Local Government Funding Structures for Land Transport Paper.



# Central and Local Government Funding Structures for Land Transport Paper

## Purpose

The Central and Local Government Funding Structures for Land Transport (this paper) records, simply, the current planning and investment structure for transport planning, investment and delivery in New Zealand.

# Overview

How revenue is gathered, and investment is allocated to transport activities in New Zealand is influenced by the government through legislation and policy. From a central government perspective this ensures the transport activities implemented contribute to the overall objectives and direction of land transport in New Zealand while taking into consideration the impact of such activities on the wider environment.

The Land Transport Management Act 2003, (soon to be replaced with Land Transport Management Act 2013), recently updated Local Government Act 2012, Local Government (Auckland Council) Act 2009, State Owned Enterprise Act 1986 and the Resource Management Act 1991 are significant pieces of legislation that guide land transport decision-making in New Zealand.

Beneath these, the Government Policy Statement on Land Transport Funding, the National Land Transport Programme, Regional Land Transport Strategies, Regional Land Transport Programmes and territorial authority transport strategies and Long Term Plans are documents that influence transport investment decisions.

Alongside these:

- the Auckland Plan is relevant to Auckland on a wider level and takes the place of a Regional Land Transport Strategy
- NZ Transport Agency's Investment and Revenue Strategy sets out the allocation of national funds through a number of funding categories.
- KiwiRail's Turnaround Plan directly affects transport investment decisions for KiwiRail.

The relationship between these is as described in Figure One and Figure Two below. Further descriptions on each of these Acts and Statutory Documents are also included.

The government's current long-term outcomes for the transport sector include:

- An efficient transport system that supports government's high levels of economic productivity, provides strong international connections for freight, business and tourism, and meets international obligations.
- A sustainable funding basis for transport infrastructure investments and use.
- A high-quality transport system for Auckland, the nation's economic hub.
- An accessible and safe transport system that contributes positively to the nation's economic, social and environmental welfare.



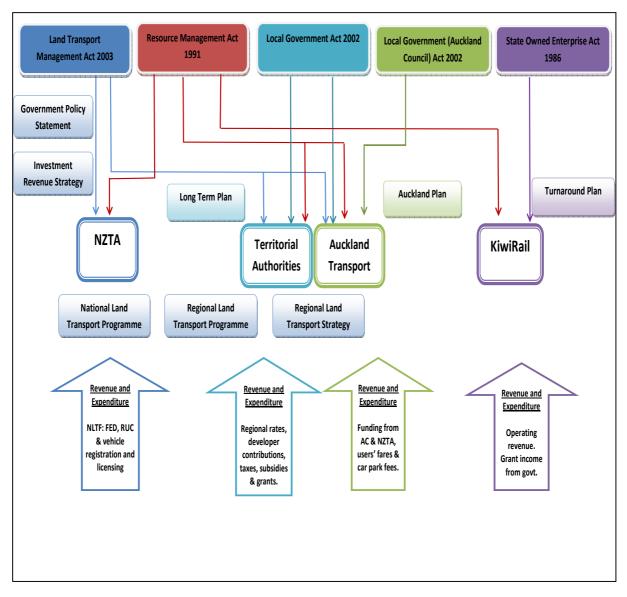


Figure One: Legislation and Relationship Alignment



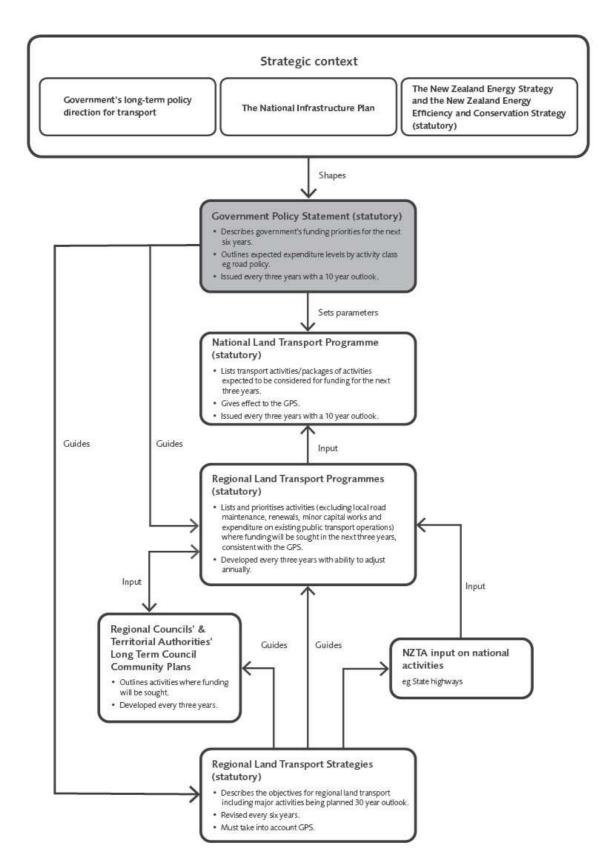


Figure Two: Policy Alignment

# Revenue sourcing and funding allocation

Central government, local government, Auckland Transport and KiwiRail all source revenue for transport activities in different ways and allocate that funding using a range of processes.

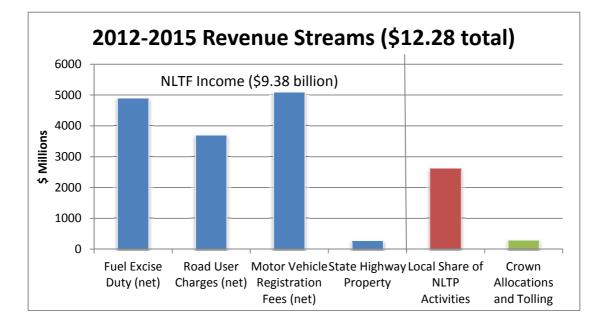
#### KiwiRail

The delivery of the KiwiRail Strategic Plan is funded directly by the Ministry of Transport. In 2010 the government agreed, in principle, to support the objectives of the KiwiRail Strategic Plan that forecast a Crown investment of \$750 million over three years. In each of the years 2010 and 2011, \$250 million was provided by way of a Crown appropriation. Budget 2012 provides the third tranche of \$250 million in government funding. Final approval of each year's funding for the KiwiRail Strategic Plan depends on joint Ministerial consideration of specific KiwiRail business cases first approved by the KiwiRail board.

The lion's share of the funding for the \$3.1 billion (excluding Metro upgrades and renewals) Strategic Plan over 10 years will come from operating revenue from within the KiwiRail business itself. This provides a clear signal that significant investment is needed over a long period of time to ensure that KiwiRail can become a sustainable freight-focused business able to provide this transport option within New Zealand.

#### **Other Transport Activities**

The funding picture for other transport activities (excluding KiwiRail) for the 2012-2015 period is as described in Figure Three below.



### Figure Three: National Land Transport Programme 2012–15 revenue streams<sup>5</sup>

Central government nationally sets the level of tax revenue from fuel excise duty, road user charges, motor vehicle licensing and registration charges. This revenue forms a hypothecated (ring-fenced) national contribution to the National Land Transport Fund. This contribution will total some \$9.38 billion for the 2012-2015 period.

<sup>&</sup>lt;sup>5</sup> (National Land Transport Programme 2012-15, 2012)

Alongside this, local authorities fund a significant portion towards transport outcomes from local general and targeted rates, borrowing, developer contributions, user charges and local taxes such as Local Authority Petroleum Tax. These total a contribution of some \$2.6 billion for the 2012-2015 period. This locally funded share is matched with a contribution from the national fund at a range of funding assistance rates with the majority of projects receiving between 43% - 60%.

Finally, there are small contributions from borrowing, the disposal of State Highway land and crown allocations and tolling.

Overall, the 2012-2015 National Land Transport Fund totals \$12.28 billion.

#### **National Land Transport Fund**

Funds from the National Land Transport Fund are allocated through the NZ Transport Agency to approved organisations to support the proposed transport activities identified in legislation and regulatory documents and prioritised in the Government Policy Statement.

Approved organisations include NZ Police, the portion of NZ Transport Agency that is responsible for operating and improving State Highways, regional councils and district/city councils. There are fourteen National Land Transport Fund activity classes covering maintenance to public transport to safety to network improvements.

The NZ Transport Agency's process of determining how funding is allocated to the approved organisations is done so using the Agency's assessment framework which applies the assessment criteria (strategic fit, effectiveness and efficiency) to rank projects, as outlined in the NZ Transport Agency's Investment and Revenue Strategy.

Proposed activities are given a rating of high, medium or low for each of the three assessment criteria. This forms the assessment profile of each project meaning they can then be prioritised in order of national importance. Funds in the National Land Transport Fund are allocated to projects that are highest on the national prioritisation list with national programmes and plans, supported strategies and endorsed packages having priority over stand alone activities<sup>6</sup>.

The NZ Transport Agency funds projects according to their funding assistance rate with the majority of projects having a funding assistance rate of between 43%–60%. The Minister of Transport has statutory power of setting criteria for the funding assistance rate for each activity class which the NZ Transport Agency must take into account.

Being a Crown entity, the NZ Transport Agency's investment decisions are broadly influenced by the government's priorities at the time, on a national level. The Government Policy Statement (GPS), regional land transport strategies and regional land transport programmes, along with the prioritisation of activities and the criteria for investment all contribute to the decision making process of the NZ Transport Agency and the investment priorities that shape the National Land Transport Programme. Appendix A highlights the government's strong focus on investment in new State highway infrastructure and improvements to existing State highway assets. Given the State highways carry a large proportion of New Zealand's inter-regional freight and also link major ports, airports and urban areas, the increased funding allocation for State highway construction over the 2012–2022 period is therefore intended for the benefit of national economic growth to support the nation's important freight task<sup>7</sup>.

<sup>&</sup>lt;sup>6</sup> (Planning & investment knowledge base, 2011).

<sup>&</sup>lt;sup>7</sup> (Government Policy Statement on Land Transport Funding 2012/13–2021/22. 2011).

#### The NZ Transport Agency

The NZ Transport Agency was established on 1 August 2008; it is a Crown entity governed by a statutorily independent board. The NZ Transport Agency's objective is to contribute to an affordable, integrated, safe, responsive and sustainable land transport system. A key function of the organisation is to invest in the land transport system with funds from the National Land Transport Fund. The National Land Transport Fund operates on a 'pay as you go' system where transport activities are funded as revenue is collected and made available. This system restricts the quantity of land transport activities that can be funded at any given time to the value of the income into the National Land Transport Fund.

The National Land Transport Fund receives income from fuel excise duty, road user charges, motor vehicle licensing and registration charges and a small amount from State highway property purchase. Fuel excise duty is a charge on every litre of petrol purchased by the consumer. Road user charges are applied to diesel-powered vehicles and are determined by the quantity of kilometres driven and the carrying capacity of the vehicle type. As of 1 August 2012 fuel excise duty increased from 48.524 cents per litre to 50.524 cents per litre and road user charges increased by 4.1 percent<sup>8</sup>. Appendix B provides the road user charges rates that are now applied to the different vehicle types (GST inclusive). The increases in the fuel excise duty and road user charges will generate an increase in funding into the National Land Transport Fund of approximately \$90 million in the first year and \$100 million thereafter.

In addition to increases in fuel excise duty and road user charges, alternative methods to the present way annual vehicle registration is collected are currently being discussed. The changes made, if any, will have no effect on the income into the National Land Transport Fund as they will be changes on how vehicle registration is collected, not changes to the value of money which is collected. External factors that affect vehicle usage, particularly commercial vehicle mileage, and petrol consumption do have a direct impact on the National Land Transport Fund. These factors can create fluctuations in revenue which contribute to growing uncertainty in National Land Transport Fund revenue forecasts. To help mitigate this, the NZ Transport Agency is able to borrow a small amount of money for cash-flow purposes.

#### Regional, district and city councils

Regional councils are councils that govern a large geographical area usually but not always containing a number of local district and city councils. City councils are councils in control of major urban areas, usually with a population exceeding 50,000 people. Smaller towns with populations fewer than 50,000 people are typically run by district councils. City and district councils can also be referred to as territorial authorities.

Regional councils and Auckland Council raise the majority of their funding through general rates which are a charge on property owners. Other funding mechanisms used include developer contributions, user charges, taxes such as local authority petroleum tax, subsidies, grants, and fees and charges<sup>9</sup>. Each of the district councils in the Northland region also receives income from the NZ Transport Agency at the relevant funding assistant rate or the approved activities in the region.

<sup>&</sup>lt;sup>9</sup> (Local councils, n.d.).



<sup>&</sup>lt;sup>8</sup> (Ministry of Transport - Land, 2012).

#### **Auckland Council**

Auckland Council has slightly different arrangements to other local authorities. It is a unitary authority and takes the place of a regional and city council for the Auckland area. In Auckland's case, Auckland Transport was formed in 2010 and takes the place of Auckland Council's role in managing and controlling the Auckland region's transport system.

As with other local authorities, funds for the Auckland local transport share contribution come from local general and targeted rates, borrowing, developer contributions, user charges and local taxes such as Local Authority Petroleum Tax.

For the year ended June 30 2012, Auckland Council received an income of \$1.4 billion from rates, an amount which is forecast to steadily increase over the next 10 years. In addition to rates Auckland Council receives income from services and a small amount from finance.

Unlike the NZ Transport Agency, Auckland Council also finances its activities through borrowing. Borrowing enables the cost of new and improved infrastructure to be spread across generations. Auckland Council's borrowing is forecast to increase substantially over the next 10 years. However, this is somewhat relative to the council's increases in revenue.

Auckland Council's current funding mechanisms are not enough to fund the transport infrastructure proposed to meet future population growth in the region. Alternative funding mechanisms are therefore being addressed and are currently under consideration<sup>10</sup>. Figure 4 provides a list of the alternative funding mechanisms considered by Auckland Council and included in the Auckland Plan.

Potential funding mechanism (in order of preference)	Points raised in favour	Points raised in opposition
Road tolling	Charges applied directly to those receiving the benefit. Incentivises public transport usage/behaviour change.	High overheads and administrative costs. Manual toll payment systems can slow traffic.
Regional fuel tax	Proportional user pays system – those who drive more pay more. Incentivises public transport usage/ behaviour change. Low overheads/ simple.	Potentially expensive and inefficient to collect. Petrol and diesel already expensive. Tax would 'spread' to other regions.
Congestion charges	Incentivises behaviour change & motivates people to use active and shared transport modes rather than cars in congested areas.	Would need a good alternative before implementing. Unfair/ inequitable for CBD residents and businesses.
Development contributions	Equitable charge on those developments that add further pressure to the transport system.	May disincentivise 'good' development such as buildings close to transport nodes.

<sup>&</sup>lt;sup>10</sup> (The Auckland Plan, n.d.)



Car parking charges	Incentivises behaviour change and motivates people to use active and shared transport modes rather than cars.	Would make people and businesses less likely to come into the central city.
Airport departure and visitor taxes	Used overseas. Easy to collect.	Negative impact on tourism numbers, tourism related businesses and Auckland's international reputation. Little relationship between those paying and those receiving the benefit.
Network charges	Charges road users and therefore provides an incentive for private car users to switch modes.	A blunt instrument that does not sufficiently target congestion or incentivise behaviour change.
General and targeted rates	Rates will always have some role in infrastructure.	Seen as already too high. Little relationship between those paying and those receiving the benefit. Creates hardship for property owners on fixed incomes.
Tax increment financing	Possible for medium to large urban renewal projects with allied infrastructure projects. Revenue tied to demonstrated increases in property value in affected area.	Complicated. Rates already incremental on property value.

Figure 4: Funding mechanisms under consideration by Auckland Council

### **Auckland Transport**

Auckland Transport is as one of Auckland Council's six substantive council controlled organisations and the approved organisation in charge of delivering the transport activities within the Auckland region. Auckland Transport is responsible for the "roads and footpaths, traffic signals, rail [services], buses [services], providing parking facilities and enforcement, establishing and promoting road safety and school travel initiatives"<sup>11</sup>.

Auckland Transport is funded through Auckland Council, and receives direct income from users' fares from public transport and car parking fees. Auckland Transport also receives investment from the NZ Transport Agency at the assigned funding assistance rate for approved activities as detailed in section 3.1. The revenue Auckland Transport receives from Auckland Council is guaranteed on a one year basis while revenue from the NZ Transport Agency is guaranteed on a three year basis, subject

<sup>&</sup>lt;sup>11</sup> (Auckland Council Annual Report, 2011, p.11).



to the National Land Transport Programme processes. Having guaranteed funding from different sources set for different time frames creates some uncertainty for Auckland Transport in terms of what it can start work on and whether it will have enough funding to cover the cost of projects.

Of the \$9.38 billion from the 2012–15 National Land Transport Fund, the Auckland region is to receive \$3.4 billion. This is intended to be split between State highways (\$1.6 billion), local roads (\$968 million) and public transport infrastructure and services (\$890 million).

#### KiwiRail

The KiwiRail Group is a state owned enterprise and operates on a commercial basis. KiwiRail's commercial business components include freight, interisland ferry services, inter-regional passenger services, providing network infrastructure and the national rail network. The metro rail networks in Auckland and Wellington are KiwiRail's non-commercial business components.

KiwiRail's Turnaround Plan is a \$4.6 billion plan which focuses on growing freight volumes to create a viable and efficient rail business in New Zealand. The majority of the \$4.6 billion will come from KiwiRail's operating revenue over the next 10 years<sup>12</sup> however, the government has also committed \$750 million split evenly over the first three years of the Turnaround Plan; \$250 million in each of the years 2010, 2011 and 2012<sup>13</sup>.

The \$750 million is to further contribute to achieving commercial viability as set out in the Turnaround Plan. The recent restructure of KiwiRail's balance sheet will also better position the organisation for future economic sustainability. The restructure includes devaluing land and network net assets from \$13.4 billion to approximately \$6.7 billion and the conversion of \$322.5 million of KiwiRail's debt to equity<sup>14</sup>. It is intended that these investments and changes to the structure of KiwiRail will boost freight carrying capacity, speed and efficiency to reposition KiwiRail as a successful freight-focused business. To date, KiwiRail has invested the Crown investment on new locomotives and refurbishing the current fleet, increasing and improving the wagon fleet to boost freight carrying capacity, the Aratere Cook Strait ferry extension and, renewal and upgrades of the rail network.

KiwiRail does not receive any investment from the NZ Transport Agency for freight focused activities outlined in the Turnaround Plan; it does however receive some funding from the NZ Transport Agency, Auckland Transport and the greater Wellington Regional Council for the track access charges of the metropolitan rail network.

### **Relevant legislation and statutory documents**

#### Land Transport Management Act 2003

The purpose of the Land Transport Management Act is to contribute to achieving an 'affordable, integrated, safe, responsive, and sustainable land transport system'<sup>15</sup>. The Ministry of Transport has recently completed a review of the Land Transport Management Act and amending legislation has been proposed. The Land Transport Management Act ensures investment is allocated in an efficient and effective manner by providing the legal framework for the administration of the National Land

<sup>&</sup>lt;sup>15</sup> (New Zealand Legislation – Land Transport Management Act 2003, 2012).



<sup>&</sup>lt;sup>12</sup> Note: KiwiRail's operating revenue and expenses for 2011 were \$667.4 million and \$567.1 respectively, leaving \$100.3 million in operating surplus before depreciation, amortisation and grant income. Grant income in 2011 was at \$344.6 million; just over half of the organisations operating revenue.

<sup>&</sup>lt;sup>13</sup> (Ministry of Transport – Rail, 2012.)

<sup>&</sup>lt;sup>14</sup> (Hon Bill English MP, 2012.)

Transport Fund<sup>16</sup> and allocation of investment from it to land transport activities. The Land Transport Management Act established the NZ Transport Agency and therefore defines the function of this Crown entity<sup>17</sup> and also defines the roles of the approved organisations in land transport planning, programming and funding<sup>18</sup>. The Land Transport Management Act largely affects the NZ Transport Agency by providing the agency with a broad land transport focus and the responsibility for managing investment of the land transport system. The Land Transport Management Act also allows for road tolling which was enabled to better integrate transport planning by enabling approved organisations to bring forward the construction of new roading.

#### **Government Policy Statement (GPS)**

The GPS is a document issued by the Minister of Transport under part 3 of the Land Transport Management Act every three years, with a transport investment outlook of 10 years. The current GPS is for the 2012–15 period. The NZ Transport Agency must give effect to the GPS.

The GPS communicates central government's funding priorities, objectives and impacts to the transport sector. It is of particular importance as it directly influences what activities are delivered throughout the country by determining how the National Land Transport Fund is divided between each activity class in the National Land Transport Programme<sup>19</sup>. Through the allocation of funding to activity classes, the GPS provides a broad direction to the NZ Transport Agency on the types of activities that should be prioritised in the National Land Transport Programme. Local government should also take the GPS into account when preparing regional land transport strategies and regional land transport programmes. The GPS allows for investment in the activities outlined in Figure 5 meaning any activity that does not fall into a category is not currently invested in from the National Land Transport Fund<sup>20</sup>.

<sup>17</sup> **Note:** Description of the function of the NZTA can be found at

<sup>&</sup>lt;sup>20</sup> **Note:** Activities invested in from the National Land Transport Fund can vary with the GPS. Future changes to the GPS could include activities not currently invested in, such as funding for rail and sea freight, or exclude activities which are currently invested in.



<sup>&</sup>lt;sup>16</sup> **Note:** The National Land Transport Fund's composition is detailed in section 3.1.

http://www.legislation.govt.nz/act/public/2003/0118/latest/DLM228046.html?search=sw\_096be8ed8070d1dc\_Ne w+Zealand+Transport+Agency\_25&p=1

<sup>&</sup>lt;sup>18</sup> (NZTA, 2012).

<sup>&</sup>lt;sup>19</sup> **Note:** All transport activities funded by the NZTA are classified into specific work categories which are then organised into one of 14 activity classes. Organising transport activities this way ensures conformity of the National Land Transport Programme, easy identification and a basis to compare transport costs over time (*Planning & investment knowledge base, 2011*).

Activity class	Description of activity
New and improved infrastructure for State highways	Activities related to managing and delivering a State highway capital improvement programme.
Renewal of State highways	Activities related to managing and delivering a renewal programme for existing State highway assets. Renewal activities are capital expenditure items arising from the deterioration of existing infrastructure assets.
Maintenance and operation of State highways	Activities related to managing and delivering State highway maintenance and operations. Maintenance activities are for managing the physical condition of assets that is appropriate to the level of use. Operation activities are for managing demand and running services to optimise utilisation across networks. Emergency reinstatement for immediate responses to loss of service is included in this activity class.
New and improved infrastructure for local roads	Activities related to managing and delivering capital improvement programmes for local roads.
Renewal of local roads	Activities related to managing and delivering renewal programmes for existing local road infrastructure. Renewal activities are capital expenditure items arising from the deterioration of existing infrastructure assets.
Maintenance and operation of local roads	Activities related to managing and delivering local road maintenance and operations. Maintenance activities are for managing the physical condition of assets that is appropriate to the level of use. Operation activities are for managing demand and running services to optimise utilisation across networks. Emergency reinstatement for immediate responses to loss of service is included in this activity class.
Road policing	Road policing activities delivered by the NZ Police.
Public transport services	Activities related to managing and delivering contracted public transport services and total mobility transport services.
Public transport infrastructure	Activities related to managing and delivering the renewal and improvement of infrastructure to support public transport services.
Road safety promotion	Activities that promote, educate, advertise or raise awareness of the safe use of transport networks. This includes road user activities that are required to implement the Safer Journey's Action Plan(s). It also includes reimbursement to towage and storage operators for uncollected impounded vehicles.



Walking and cycling	Activities related to managing and delivering new and improved infrastructure and promotional activities for increasing the use of walking and cycling for transport purposes.
Sector research	Activities related to managing and delivering research into land transport issues. This activity class also includes residual training activities that were agreed as part of the 2009–2012 National Land Transport Programme and previously funded under the sector training and research activity class.
Transport planning	Activities related to managing and delivering transport planning to improve network, service or asset management plans in response to significant changes in transport demand.
Management of the funding allocation system, including performance monitoring	<ul> <li>Activities related to managing the National Land Transport Fund through allocation and expenditure through the National Land Transport Programme. This includes developing, managing and/or monitoring: <ul> <li>associated funding and procurement procedures, policies and guidelines</li> <li>funding agreements with approved organisations</li> <li>assistance and advice to approved organisations and regional land transport committees</li> </ul> </li> <li>Land transport inputs, activities and impacts.</li> </ul>

Figure 5: Activities funded by the National Land Transport Fund<sup>21</sup>

### **National Land Transport Programme**

The National Land Transport Programme is a statutory document prepared every three years by the NZ Transport Agency under section 19 of the Land Transport Management Act. The National Land transport Programme must give effect to the GPS. The activities included in the National Land Transport Programme address the transport priorities set out in the GPS and must be made up of activities proposed in an adopted Regional Land Transport Programme (including State highways). As well as those activities proposed regionally, the National Land Transport Programme also includes activities which will be delivered nationally, such as road safety promotion activities and the Road Policing Programme<sup>22</sup>.

### **Regional Land Transport Strategy**

The Regional Land Transport Strategy is a statutory document prepared by the Regional Council, or, in Auckland's case, by Auckland Transport<sup>23</sup>. It covers a 30 year period and sets out the strategic land transport objectives of the region. The Regional Land Transport Strategy covers all aspects of land transport in the region and forms the basis for "identification, selection, and prioritisation of projects

<sup>&</sup>lt;sup>21</sup> (Government Policy Statement on Land Transport Funding 2012/13–2021/22, 2011).

<sup>&</sup>lt;sup>22</sup> (NZTA, 2012).

<sup>&</sup>lt;sup>23</sup> **Note:** A description of Auckland Transport's function is provided in section 2.3.

and activities and sets targets against which the region's transport networks can be monitored"<sup>24</sup>. Local government and the NZ Transport Agency, through the development of Regional Land Transport Strategies have a long term, 30 year outlook on investment in the transport sector.

#### **Regional Land Transport Programme**

The Regional Land Transport Programme is a statutory document developed under part two of the Land Transport Management Act. It is prepared every three years for the Regional Council by the Regional Transport Committee, or, in Auckland's case, by Auckland Transport. The Regional Land Transport Programme consists of a 10-year plan that works towards the delivery of the Regional Land Transport Strategy. It outlines the transport activities expected to be invested in over the next three years, and the priorities for the region for the subsequent six years from the start of the Regional Land Transport Programme<sup>25</sup>.

#### Local Government Act 2012<sup>26</sup>

The purpose of the recently updated 2012 Local Government Act<sup>27</sup> is to "provide for local authorities to play a broad role in meeting the current and future needs of their communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses."<sup>28</sup> Phase one of amendments to the Local Government Act, passed in December 2012, includes a new purpose statement, new financial prudence requirements, changes to the way councils are governed, and changes to the processes for reorganising local government. A second phase of the reform programme is underway, which includes matters linked to transport funding such as the establishment an expert advisory group on local government infrastructure efficiency, and a review of development contributions.

The Local Government Act sets out how local authorities develop their Long Term Plans and states that regional, city and district councils must take into account the Government Policy Statement.

#### Long Term Plan

The Long Term Plan is a statutory document for a 10-year period set under the Local Government Act and is reviewed every three years by all local government councils in New Zealand. The Long Term Plan covers all areas of infrastructure and development that councils' wish to undertake to improve the wellbeing of their communities; transport being only one of them.

#### Local Government (Auckland Council) Act 2009

The Local Government (Auckland Council) Act disestablished the six Auckland territorial authorities and the Auckland Regional Council and established Auckland Council as a unitary authority for

- "(a) efficient; and
- "(b) effective; and
- "(c) appropriate to present and anticipated future circumstances



<sup>&</sup>lt;sup>24</sup> (Planning & investment knowledge base, 2011).

<sup>&</sup>lt;sup>25</sup> (Planning & investment knowledge base, 2011).

<sup>&</sup>lt;sup>26</sup> Note: The Local Government Act is currently undergoing a review.

<sup>&</sup>lt;sup>27</sup> (New Zealand Legislation – Local Government Act 2002, 2012).

<sup>&</sup>lt;sup>28</sup> In this Act, good-quality, in relation to local infrastructure, local public services, and performance of regulatory functions, means infrastructure, services, and performance that are—

Auckland. Auckland Council has the responsibilities, functions and powers of both a city council and a regional council under the Local Government Act, and is required to adopt a spatial plan for Auckland that includes Auckland's transport intentions for the next 30 years.

Auckland Transport was established as a wholly owned council controlled organisation of Auckland Council under the Local Government (Auckland Council) Act 2009. Auckland Transport has the functions of managing and controlling Auckland's transport system (other than motorways and State highways), including performing the statutory functions of a requiring authority and of preparing the Regional Land Transport Programme for Auckland. For the purpose of the Local Government Act, Auckland Council is treated as if it is the sole shareholder for Auckland Transport.

#### State Owned Enterprise Act 1986

The State Owned Enterprise Act is in place to enforce the objective that every state owned enterprise operates as a successful business and, be as profitable and efficient as comparable businesses that are not owned by the Crown, be a good employer, and, be an organisation that exhibits a sense of social responsibility<sup>29</sup>.

KiwiRail is a statutory corporation established by its own legislation; the New Zealand Railways Corporation Act 1981. Being a state owned enterprise however, KiwiRail is also subject to the State Owned Enterprise Act<sup>30</sup>.

#### **Resource Management Act 1991**

The Resource Management Act is the statutory framework that governs the use, development and protection of natural and physical resources in New Zealand<sup>31</sup>. The statutory purpose of the Resource Management Act is therefore to promote the sustainable management of natural and physical resources. The regulatory functions, powers and duties of local government in respect to such resources are also set out in the Resource Management Act.

The Resource Management Act affects all transport providers (the NZ Transport Agency, local government, ports, airports and KiwiRail), by requiring that all infrastructure activities avoid, remedy or mitigate adverse effects on the environment<sup>32</sup>. Although the Resource Management Act does not directly relate to investment in land transport activities, it requires that all proposed infrastructure undergo thorough planning, and consideration of its environmental, social, cultural and economic effects. This includes requiring an application for the necessary consent, designation or permits being completed before the proposed use of the land is granted via land use consents or confirmed via designation. Due to these requirements, the Resource Management Act can affect land transport infrastructure costs.

There is a two-stage RMA reform process underway. In Phase I, the reforms resulted in the passing of the Resource Management (Simplifying and Streamlining) Amendment Act 2009, which set in train changes to the way aquaculture will be managed, and established the Environmental Protection Authority.

Phase II is looking at some of the more complex issues related to planning and decision-making in the wider resource management system. This phase also includes on-going reform of New Zealand's freshwater management and an independent review of the sections 6 and 7 of the RMA 1991.

<sup>&</sup>lt;sup>32</sup> (Planning & investment knowledge base, 2011).



<sup>&</sup>lt;sup>29</sup> (New Zealand Legislation – State Owned Enterprise Act 1986, 2012).

<sup>&</sup>lt;sup>30</sup> (Crown Ownership Monitoring Unit, 2012).

<sup>&</sup>lt;sup>31</sup> (Resource Management Act 1991, 2012).

The Resource Management Reform Bill 2012 has been introduced to Parliament and includes a streamlined process for Auckland's first unitary plan, a six-month time limit for processing consents for medium-sized projects, easier direct referral to the Environment Court for major regional projects and stronger requirements for councils to base their planning decisions on robust and thorough cost-benefit analysis. Once passed these changes may have subsequent indirect impacts on land transport planning, investment and infrastructure costs (MfE, 2012).

#### NZ Transport Agency's Investment and Revenue Strategy

The Investment and Revenue Strategy is one of the NZ Transport Agency's four functional strategies and is the investment prioritisation tool used to ensure the agency's investment decisions give effect to the GPS and the land transport investment requirements of the Land Transport Management Act.

The Investment and Revenue Strategy is used to determine what investments provide value for money and also ensures that longer-term activities align with the strategic direction of the organisation and the government's longer-term outcomes for New Zealand<sup>33</sup>. Prioritisation is determined through the NZ Transport Agency assessment criteria that consider the strategic fit, effectiveness and efficiency of projects<sup>34</sup>.

#### Auckland Council's Auckland Plan

In addition to the Regional Land Transport Strategy, Regional Land Transport Programme and Long Term Plan, Auckland Council's transport intentions for the next 30 years are addressed in the regions long-term spatial plan, 'The Auckland Plan'. As with the Long Term Plan, the Auckland Plan details Auckland Councils intentions for the development of the region as a whole, covering all aspects of infrastructure (both physical and social), community and culture, the environment and economic development. The Auckland Plan is a means of communicating the council's intentions to the public and was adopted in 2012.

#### KiwiRail's Turnaround Plan

KiwiRail is a state owned enterprise and is not subject to the Land Transport Management Act and the Local Government Act.

KiwiRail's 'Turnaround Plan', sets out to reposition KiwiRail as a financially sustainable freight rail business for New Zealand by 2020<sup>35</sup> and reverse previously declining levels of rail freight. The Turnaround Plan is intended to achieve financial sustainability for KiwiRail viability in the immediate term (10 years) by increasing rail traffic volumes and revenue, productivity, modernising assets and separating out the commercial elements of the business<sup>36</sup>. The government has set aside \$750 million for the Turnaround Plan, and as a result has a strong focus on achieving return on that investment in the ten-year timeframe.

### Freight movement and the transport sector

Freight movement in New Zealand plays a vital role in sustaining and supporting the economic development and prosperity of the country. In turn, how accessible, reliable and efficient the land transport system is in transporting freight to and from areas of production and consumption to and

<sup>&</sup>lt;sup>36</sup> (The KiwiRail Turnaround Plan, n.d.).



<sup>&</sup>lt;sup>33</sup> (How the NZ Transport Agency's Investment and Revenue Strategy guides our investment in the land transport system, n.d.).

<sup>&</sup>lt;sup>34</sup> **Note:** The NZTA's assessment criteria are explained in detail in section 3.1.

<sup>&</sup>lt;sup>35</sup> (*Ministry of Transport – Rail, 2012*).

from the sea and air ports, and on to foreign markets, is essential in fostering New Zealand's economic growth.

It is forecast that the majority of New Zealand's population growth will occur within the upper North Island. As these regions contain three of New Zealand's major ports (Ports of Auckland, Ports of Tauranga and NorthPort), the majority of freight movement in New Zealand will also occur in these regions. The current freight task in New Zealand is dominated by road; when taking into consideration the weight of the freight and kilometres travelled, 70% of all freight is carried by road and the remaining 30% is split evenly between rail and coastal shipping<sup>37</sup>. Appendix A illustrates the strong emphasis the government and therefore the NZ Transport Agency has on developing new and improved infrastructure for State highways (36% of the National Land Transport Fund) suggesting that freight movement patterns in New Zealand will continue to remain predominantly on the road. The \$750 million the government has provided KiwiRail over the three years, 2010 to 2012, also illustrates the government's push towards establishing rail as a sustainable alternative to road based freight transportation.

# Summary

This paper has summarised the relevant legislation and documentation which govern and guide the NZ Transport Agency, regional, district and city councils, Auckland Council, Auckland Transport, and KiwiRail. It has also highlighted differing ways these entities generate income and invest in transport activities.

The 'pay as you go' system the NZ Transport Agency operates on restricts the level of investment to the income received into the National Land Transport Fund. In addition to investment from the National Land Transport Fund which the regional councils and Auckland Transport receive, regional, city and district councils and Auckland Council also receive a significant proportion of their revenue through general and targeted rates, development contributions and borrowing.

Auckland Council has undertaken work to show that current income levels are not sufficient to fund the many required transport initiatives for the Auckland region so are considering a number of additional mechanisms. KiwiRail has had financing issues in the past but with the support of the government is working towards operating off its revenue by 2020. Efficient movement of freight in New Zealand is greatly dependent on an accessible and reliable transport system which highlights the importance of investment in land transport activities specific to the upper North Island.

<sup>&</sup>lt;sup>37</sup> (Ministry of Transport – Rail, 2012.)



# **Evidence sources reference table**

Evidence sources and other information or processes (used in	Format and Held by	Use / application within the Upper North
the absence of empirical evidence)		Island Freight Story
Critical Issues: Challenging Local and Centra	I Government Funding Stru	ictures
National		
<ul> <li>Crown Ownership Monitoring Unit. 2012. State-Owned Enterprises. weblink</li> <li>Hon Bill English MP. 2012. Next steps in KiwiRail's Turnaround Plan. http://www.billenglish.co.nz/archives/828- Next-steps-in-KiwiRails-Turnaround- Plan.html</li> <li>KiwiRail. 2011. Half year report</li> <li>KiwiRail. 2011. Half year report</li> <li>KiwiRail. 2011. Half year report</li> <li>KiwiRail. The KiwiRail Turnaround Plan. weblink</li> <li>Local Councils. Council Funding. weblink</li> <li>Local Government New Zealand. 2008. Guide on transport planning and funding in New Zealand – the land transport management act 2003. Local Government Know-how</li> <li>Ministry of Transport. 2012. Our Work - Land. weblink</li> <li>Ministry of Transport. 2012. Our Work - Rail. weblink</li> <li>Ministry of Transport. 2011. Government Policy Statement on Land Transport Funding 2012/13-2021/22. weblink. July.</li> <li>New Zealand Legislation. 2012. Local Government Act 2002. weblink</li> <li>New Zealand Legislation. 2012. Local Government Act 1991. weblink</li> <li>New Zealand Legislation. 2012. Resource Management Act 1991. weblink</li> <li>New Zealand Legislation. 2012. State Owned Enterprise Act 1986. weblink</li> <li>New Zealand Legislation. 2011. Land Transport Management Act 2003. Parliamentary Council Office. weblink</li> <li>NZTA. 2012. About. http://www.New Zealand Transport Agency.govt.nz/about/who-and- what/where-we-fit.html</li> <li>NZTA. 2012. 2012 – 2015 National Land Transport Programme (NLTP). weblink</li> <li>NZTA. 2011. Planning &amp; Investment Knowledge Base. weblink</li> <li>NZTA. How the New Zealand Transport Agency's Investment and Revenue Strategy guides our investment in the land transport Agency.govt.nz/planning/programming/doc s/nltp-2012-15-irs.pdf</li> </ul>	• Documents held by the 'authors'	All documents used as reference sources to populate this critical issue



Evidence sources and other information or processes (used in the absence of empirical evidence)	Format and Held by	Use / application within the Upper North Island Freight Story
<ul> <li>The Treasury. 2012. Budget Economic and Fiscal Update. <u>weblink</u></li> <li>The Treasury. <i>KiwiRail Group Turnaround</i> <i>Plan.</i> weblink</li> </ul>		
Other Information/processes		
<ul> <li>Calculation of cost of infrastructure in the upp and funding available) to determine extent of</li> <li>Current funding frameworks for planning and RLTP/NLTP, LGA, Treasury – KiwiRail and N</li> <li>Learnings from the (dis)benefits of specific m Northern Busway, Northern Gateway tolling,</li> <li>Process and information from Australia Depa Programme.</li> </ul>	any funding gap. I investment for transport outco National Infrastructure Plan nechanisms including practical Tauranga Harbour Bridge tolli	omes in NZ. Sources: LTMA, - l implementation. Sources: ing
Auckland Council. 2012. <i>Getting Auckland</i> <i>Moving.</i> Strategy and Finance Committee Open Agenda. <u>weblink</u> . 15 February 2012. & Governing Body Open Addendum Agenda. <u>weblink</u> . 16 July 2012	<ul> <li>Report – Web, electronic</li> <li>Auckland Council</li> </ul>	Provides discussion on alternative funding options, item 16 page 69 & Attachment A & item 3 page 5
Auckland Council. 2012. <i>Development and financial contributions policy</i> . weblink	<ul> <li>Policy – Web, electronic, hard copy</li> <li>Auckland Council</li> </ul>	Reference source to populate this critical issue
<ul> <li>Auckland Council. 2012. Long term plan 2012 – 2022. <u>weblink</u></li> <li>Auckland Council. 2011. Auckland Council Annual Report 2010-2011. <u>weblink</u></li> <li>Auckland Council. 2011. The Auckland Plan. <u>weblink</u></li> </ul>	<ul> <li>Reports – web, electronic, hard copy</li> <li>Auckland Council</li> </ul>	Reference sources to populate this critical issue



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#### **Upper North Island Maps**

#### Upper North Island wide

Layer:	State Highway Centreline
Owner:	NZTA
Year:	2012
Layer:	Railway Centreline
Owner:	KiwiRail
Year:	2012
Layer:	Railway Stations
Owner:	KiwiRail
Year:	2012



#### Primary Industry and Transport Network map

Fillinary industry and fransport Network map		
Layer:	Shipping Imports and Exports	
Owner:	Ministry of Transport	
Year:	2011	
Layer:	Inland Ports	
Owner:	NZTA	
Year:	2012	
Layer:	Airports	
Owner:	Land Information NZ	
Year:	2011	
Layer:	Fuel Storage Locations	
Owner:	NZTA	
Year:	2012	
Layer:	Major Wood Processing Plants	
Owner:	Ministry of Primary Industries	
Year:	2011, 2010	
Layer:	Major Dairy Processing Plants	
Owner:	Ministry of Primary Industries	
Year:	2010	
Layer:	Major Meat Processing Plants	
Owner:	Ministry of Primary Industries (Beef & Lamb NZ)	
Year:	2010, 2011	
rear.	2010, 2011	
Layer:	Large Aggregate and Quarry areas	
Owner:	GNS Science (Mines layer)	
Year:	2009	
Industrial Lan	d mans	

#### **Industrial Land maps**

Layer:	Auckland Business Land
Owner:	Auckland Council
Year:	2012

Layer: Bay of Plenty Business Land



Owners: Year:	Tauranga City Council Environment Bay of Plenty 2012
Layer: Owners:	Northland Business Land Whangarei District Council
•	Far North District Council
Year:	2012
Layer:	Waikato Business Land
Owners:	Waikato Regional Council
	Hamilton City Council
	South Waikato District Council
	Taupo District Council
Year:	2012
Layer:	Business Land Development Timing
Owner:	Hamilton City Council
Year:	2012
Author:	NZTA Geospatial Team



				Funding r	Funding ranges (\$m			Fore	Forecast funding ranges (\$m)	ng ranges	(\$m)
Activity Class	11/12 Allocation	12/13	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22
New and improved infrastructure for State highways	1038	875	006	950	1000	1050	1100	1150	1200	1250	1300
	000	1150	1200	1300	1400	1450	1500	1550	1600	1700	1750
Renewal of State highways	000	180	180	180	190	190	190	200	200	200	200
	202	220	220	220	230	230	230	240	240	240	240
Maintenance and operation of State highways	008	255	255	255	255	255	255	255	255	255	255
	2	325	325	350	350	350	360	360	360	380	380
New and improved infrastructure for local roads	130	130	130	130	140	140	140	150	150	150	160
	301	180	185	190	210	210	210	230	230	230	250
Renewal of local roads	336	190	190	190	200	200	200	210	210	210	210
	000	250	250	250	250	250	270	270	290	290	310
Maintenance and operation of local roads	5 A C	205	205	205	205	205	205	205	205	205	205
	- 24	300	300	300	310	310	310	310	310	310	320
Road policing	000	280	280	280	280	280	280	280	280	280	280
	200	310	310	310	315	315	315	320	320	320	320
Public transport services	000	220	230	240	255	270	280	295	295	295	295
	0.44	290	300	330	340	360	370	390	410	420	440
Public transport infrastructure	57	20	20	20	20	20	20	20	20	20	20
	50	60	60	60	50	40	40	30	30	30	30
Road safety promotion	88	29	29	29	29	29	29	31	31	31	33
	0	36	36	36	36	36	36	38	38	38	38
Walking and cycling	ч т	12	12	12	14	14	14	15	15	15	16
	2	30	30	30	32	32	32	34	34	34	36
Sector research	Y	3	e	e	3	e	3	e	e	ę	e
	>	5	9	5	5	5	5	5	5	5	5
Transport Planning	33	14	4	14	15	15	15	15	15	15	15
	70	23	23	23	23	23	23	23	23	23	23
Management of the funding allocation system	33	26	26	26	26	26	26	26	26	26	26
	1	30	30	30	30	30	30	30	30	30	30

# Appendix A: Activity class funding ranges<sup>38</sup>

<sup>&</sup>lt;sup>38</sup> (Government Policy Statement on Land Transport Funding 2012/13-2021/22, 2011).

# Appendix B: Road user charge rates for diesel powered vehicles<sup>39</sup>

Excludes 'H' vehicle types

Road user charge vehicle type number	Description	Weight bands	Rate from 1 August 2012 (\$ per 1000km)
1		Not more than 3.5 tonnes	48
	Powered vehicles	Not more than 3.5 tonnes and not more than 6 tonnes	55
	with 2 axles (except type two cars)	Any road user charge weight of more than 6 tonnes	150
2	Powered vehicles with 1 single-tyred spaced axle and 1 twin-tyred spaced axle	Not more than 6 tonnes	52
		More than 6 tonnes and not more than 9 tonnes	79
		More than 9 tonnes and not more than 12 tonnes	118
		Any road user charge weight of more than 12 tonnes	251
311 (Bus)	Powered passenger service vehicles with 3 axles	Not more than 18 tonnes	209
		Any weight more than 18 tonnes	337
6	Powered vehicles with 3 axles, (except type 311 vehicles)	Not more than 12 tonnes	68
		More than 12 tonnes and not more than 18	220

<sup>&</sup>lt;sup>39</sup> (Ministry of Transport, 2012).

Road user charge vehicle type number	Description	Weight bands	Rate from 1 August 2012 (\$ per 1000km)
		tonnes	
		Any road user charge weight more than 18 tonnes	353
14	Powered vehicles with 4 axles	All road user charge weights	328
19	Powered vehicles with 5 or more axles	All road user charge weights	288
308	Towing vehicles with 3 axles that are part of a combination vehicle with a total of 8 axles	All road user charge weights	318
408	Towing vehicles with 4 axles that are part of a combination vehicle with a total of 8 axles	All road user charge weights	295
309	Towing vehicles with 3 axles that are part of a combination vehicle with a total of 9 axles	All road user charge weights	242
409	Towing vehicles with 4 axles that are part of a combination vehicle with a total of 9 axles	All road user charge weights	295

